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Randa Bishlawi
                                                            SFUND RECORDS CTR
   Assistant Regional Counsel
                                                              2166-06629
   United States Environmental Protection Agency
   Region IX
3
   75 Hawthorne Street
    San Francisco, California 94105
4
   (415) 744-1345
         Attorney for EPA
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              UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
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                                  REGION IX
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    In the matters of:
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    Glendale North Operable Unit
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         and
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    Glendale South Operable Unit
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   RESPONDENTS ACCESS CONTROLS, INC.,
    ADMIRAL CONTROLS, INC., BROCK BUS
   LINES, BURBANK STEEL TREATING, INC.,)
    COURTAULDS AEROSPACE, INC., CREDIT
   MANAGERS ASSOCIATION OF CALIFORNIA,
    EEMCO/DATRON INC., FIBER-RESIN
   CORPORATION, FOTO-KEM INDUSTRIES,
    INC., GCG CORPORATION, HASKEL INTER-)
   NATIONAL, INC., ITT CORPORATION,
18
    JOSEPH A. THOMSON, LOCKHEED CORPORA-)
19
    TION, LORAL LIBRASCOPE CORPORATION,
    MENASCO AEROSYSTEMS DIVISION OF
    COLTEC INDUSTRIES INC., PACIFIC
20
    BELL, PHILIPS COMPONENTS DISCRETE
    PRODUCTS DIVISION OF PHILIPS ELEC-
    TRONICS NORTH AMERICA CORPORATION,
    RANCHITO ALLEGRA, SOUTHERN PACIFIC
    TRANSPORTATION COMPANY, STERER
23
    ENGINEERING & MANUFACTURING COMPANY,)
    THE PRUDENTIAL INSURANCE COMPANY OF
24
    AMERICA DBA PRUDENTIAL REALTY COM-
    PANY, THE WALT DISNEY COMPANY,
25
    VORELCO, INC., A DIVISION OF
    VOLKSWAGEN OF AMERICA, INC., ZERO
    CORPORATION
26
    Proceeding Under Sections 104, 106,
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                                                 U.S. EPA Docket
    and 122 of the Comprehensive
                                                    No. 94-11
28 | Environmental Response, Comp-
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ensation, and Liability Act of 1980 ) (42 U.S.C. §§ 9604, 9606, and 9622),) as amended by the Superfund ) Amendments and Reauthorization ) 1 | Act of 1986. 

# ADMINISTRATIVE CONSENT ORDER

FOR REMEDIAL DESIGN

GLENDALE NORTH AND SOUTH OPERABLE UNITS

SAN FERNANDO VALLEY BASIN

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# I. <u>AUTHORITY</u>

- This Administrative Order on Consent ("Consent Order") is entered into pursuant to the authority vested in the President the United States by Sections 104, 106 and 122 of the Comprehensive Environmental Response, Compensation, and Liability amended by the Superfund Amendments Act 1980 (as Reauthorization Act of 1986) ("CERCLA"), 42 U.S.C. §§ 104, 106, The President delegated this authority to the Administrator of the United States Environmental Protection Agency ("EPA" or "Agency") by Executive Order 12580, 52 Fed. Reg. 2923, and further delegated to the Assistant Administrator for Solid Waste and Emergency Response and the Regional Administrators by EPA Delegation Nos. 14-8-A and 14-14-C. This authority has been redelegated to the Director, Hazardous Waste Management Division, EPA, Region 9.
- B. The Respondents agree to undertake all actions required by the terms and conditions of this Consent Order. In any action by EPA to enforce the terms of this Consent Order, Respondents consent to and agree not to contest the authority or jurisdiction of EPA to enter into and enforce this Consent Order.

# II. STATEMENT OF PURPOSE

- A. In entering into this Consent Order, the mutual objectives of EPA and Respondents are:
- 1. To conduct the Remedial Design Work necessary for implementing the selected remedies, including the work described in the Remedial Design Statement of Work ("SOW"), a copy of which is

attached as Attachment A and by this reference made a part of this The Remedial Design Work will include researching, Consent Order. analyzing, and specifying the activities necessary implementation of the selected remedies as documented in the Records of Decision ("RODs") dated June 18, 1993 for the Glendale North and Glendale South Operable Units and developing the engineering plans, drawings and technical specifications on which implementation of the selected remedies shall be based. The Operable Units are described in Section III below. The Glendale North Operable Unit ROD is attached as Attachment B and is incorporated herein by this reference. The Glendale South Operable Unit ROD is attached as Attachment C and is incorporated herein by this reference. The SOW specifies work to be performed during the Remedial Design, including a list of reports, documents, plans and specifications and other deliverables for implementing the RODs that Respondents will provide to EPA for review, comment and/or approval, disapproval or modification as described in Section VIII.

- 2. To accomplish all actions required by the terms and conditions of this Consent Order in accordance with the provisions of CERCLA and the National Contingency Plan ("NCP"), 40 C.F.R. Part 300 et seq., as amended.
- 3. To accomplish the above purposes promptly, cost-effectively and without litigation.
- 4. Nothing in this Consent Order should be construed as an admission of liability.

# III. FINDINGS OF FACT

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The following is a summary of the background of the Sites as

alleged by the United States, which for the purposes of this Consent Order, the Respondents neither admit or deny:

- A. The Glendale North Operable Unit Site and Glendale South Operable Unit Site (the "Sites") are parts of the San Fernando Valley Superfund Site Area #2, also known as the Crystal Springs Area Superfund Site. The Glendale North Operable Unit Site presently includes the central portion of the Crystal Springs Superfund Site, as well as areas to which the plume of contamination of TCE and PCE and other volatile organic compounds has spread.
- B. The Glendale South Operable Unit Site presently includes most of the south-eastern portion of the Crystal Springs Superfund Site, as well as areas to which the plume of contamination of TCE, PCE and other volatile organic compounds has spread.
- C. The San Fernando Valley Superfund Site Area #2 is one of four sites in the San Fernando Valley Groundwater Basin ("Basin") which have been listed on the NPL. The other three Superfund Sites in the Basin are: (a) North Hollywood (San Fernando Valley Area 1), (b) Verdugo (San Fernando Valley Area 3) and (c) Pollock (San Fernando Valley Area 4). In 1986, in accordance with CERCLA Section 105, 42 U.S.C. §9605, the four sites in the Basin were listed on the NPL. EPA is currently managing the four sites in the Basin as one site.
- D. Concentrations of volatile organic compounds ("VOCs") exceeding State and Federal Maximum Contaminant Levels ("MCLs") were first discovered in the Basin in 1980. In the Glendale North and South Operable Unit Sites, trichloroethylene (TCE) and

perchloroethylene (PCE) have been found in the groundwater at levels that exceed the MCLs for these hazardous substances. These materials are commonly used for machinery degreasing, metal plating, dry cleaning and other operations. The Federal and State MCL for TCE and PCE is 5 parts per billion. Other VOC contaminants have been detected above State and/or Federal MCLs.

- E. Based on the extent of the groundwater contamination in the Basin, EPA decided to institute interim remedial actions at the Sites as Operable Units prior to the completion of the Feasibility Study for the Basin as a whole. This approach allows the cleanup of heavily contaminated areas to start sooner, rather than waiting for the completion of extensive, Basinwide studies and decisions on what further remedial action may be necessary in the Basin and/or at the Sites. The Basinwide Remedial Investigation Report was released in December 1992. Additional groundwater monitoring, source investigation, and other Basinwide Remedial Investigation activities are ongoing.
- F. The remedial investigation ("RI") that characterized the nature and extent of contamination of the Sites was completed in January 1992. The Glendale Study RI identified two plumes of contamination that were separated by an area of lower-level groundwater contamination. Separate Feasibility Studies ("FS") for each of the Sites which evaluated a range of cleanup alternatives for the contaminated groundwater were prepared by EPA. The Glendale North OU FS was completed in April 1992 and the Glendale South OU FS was completed in August 1992.
  - G. On June 18, 1993, EPA issued Records of Decision ("RODs")

for the Glendale North Operable Unit Site and the Glendale South Operable Unit Site, which are attached hereto and incorporated by reference. The interim remedial alternatives selected in the RODs include design, construction, and operation of separate groundwater extraction systems for Glendale North and Glendale South Sites, and design, construction and operation of a combined groundwater treatment system for both the Sites. The RODs also provide that the treated water will be blended to reduce the nitrate levels to below the nitrate MCL prior to introduction of the treated water to the City of Glendale's public water supply system.

- H. The RODs are supported by separate Administrative Records which include comments by the public on the Proposed Plans for the remedies, as well as EPA's response to these comments, as required by CERCLA Section 117, 42 U.S.C. § 9617.
- I. As of the effective date of this Consent Order, EPA has sent notice letters notifying a number of entities and individuals that EPA considers them to be potentially responsible parties ("PRPs") for actual or threatened releases of hazardous substances at the Sites and has requested information from numerous entities and individuals pursuant to Section 104(e) of CERCLA.
- J. On or about October 19, 1993, EPA sent remedial design notice letters notifying a number of entities and individuals, including the Respondents, that they should commence negotiations with EPA for the performance of the remedial design work for the Sites. Pursuant to those negotiations, undertaken at arm's length, and in good faith and without any admissions of fact or liability, EPA and Respondents have agreed to this Consent Order.

K. Respondents are owners and/or operators of certain facilities located within the Sites, and VOCs and other hazardous substances have been detected in the soil and/or groundwater at each of these facilities.

## IV. <u>CONCLUSIONS OF LAW</u>

EPA has concluded that:

- A. The Glendale North Operable Unit Site is a "facility" as defined in Section 101 (9) of CERCLA, 42 U.S.C. § 9601 (9).
- B. The Glendale South Operable Unit Site is a "facility" as defined in Section 101(9) of CERCLA, 42 U.S.C. §9601 (9).
- C. Respondents are "persons" as defined in Section 101 (21) of CERCLA, 42 U.S.C. § 9601 (21).
- D. Certain chemicals and their constituents at the Sites identified in Section III.D are "hazardous substances" as defined in Section 101 (14) of CERCLA, 42 U.S.C. § 9601(14).
- E. There have been actual or threatened releases of hazardous substances at the Sites as defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).
- F. Respondents are responsible parties pursuant to Section 107(a) of CERCLA, 42 U.S.C. § 9607(a).

## V. <u>DETERMINATIONS</u>

- A. EPA has determined that:
- 1. The actual or threatened releases of hazardous substances from the Sites present or may present an imminent and substantial endangerment to the public health or welfare or the environment.
- 2. The actions required by this Consent Order are necessary to protect the public health, welfare and the environment.

- B. Respondents do not admit or deny EPA's Conclusions of Law or Determinations. Respondents, however, agree not to contest these Determinations in any action or proceeding brought by EPA to enforce this Consent Order.
- C. Except as otherwise explicitly provided in this Order, issuance of and entry into this Consent Order, and taking actions under this Order, shall not constitute (a) an admission, adjudication, or waiver of any right or defense of Respondents with respect to any present or future alleged liability for conditions at or near the Sites except as to enforcement of the terms of this Consent Order; or (b) admission or adjudication of any Finding of Fact, Conclusion of Law or Determination stated in this Consent Order, or constitute evidence of any wrongdoing or misconduct or liability to any person on the part of Respondents.

## VI. NOTICE TO STATE

A. By providing a copy of this Consent Order to the State, EPA is notifying the State of California that this Consent Order is being entered into and that EPA is the lead agency for coordinating, overseeing, and enforcing the response action required by this Consent Order.

### VII. DEFINITIONS

A. Unless otherwise expressly provided herein, terms used in this Consent Order which are defined in CERCLA or in regulations promulgated under CERCLA, shall have the meaning assigned to them in the statute or its implementing regulations. Whenever terms listed below are used in this Consent Order or in the documents attached to this Consent Order or incorporated by reference into

this Consent Order, the following definitions shall apply:

- 1. "Alternative Discharge Systems" shall mean one or more of the following systems or a combination of such systems to discharge the treated water by: (1) reinjecting the treated water into the San Fernando Valley Groundwater Basin, (2) spreading the treated water at the Los Angeles Headworks Spreading Grounds and (3) delivering the treated water to a San Fernando water user other than the City.
- 2. "CERCLA" shall mean the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, 42 U.S.C. §§ 9601 et seq.
- 3. "City" shall mean the City of Glendale, California, a charter city, and any of its divisions, departments and other subdivisions.
- 4. "Day" shall mean a calendar day, unless expressly stated to be a Working Day; provided, however, that in computing any period of time under this Consent Order, where the last day would fall on a Saturday, Sunday, or federal or State holiday, the period shall run until the close of business of the next Working Day.
- 5. "Environment" shall have the meaning set forth in CERCLA Section 101(8), 42 U.S.C. § 9601(8).
- 6. "EPA" shall mean the United States Environmental Protection Agency and any successor departments or agencies of the United States.
- 7. "MWD" shall mean the Metropolitan Water District of Southern California.

8. "Oversight Costs" shall mean all costs incurred by the United States in overseeing the Remedial Design Work and assessing the adequacy of the performance pursuant to this Consent Order, including but not limited to the costs of reviewing or developing plans or reports.

- 9. "Performance Standards" shall mean those cleanup standards, standards of control and other substantive requirements, criteria or limitations identified in the Records of Decision for the Sites and Section VIII below (Work To Be Performed), that the Work required by this Consent Order must be designed to attain.
- 10. "Point of Delivery" shall mean the physical point of transfer of the treated groundwater to the blending facility. For the purposes of this Consent Order, such transfer shall take place at the downstream flange of a meter that is located between the groundwater treatment plant and blending facility and is used to measure the quantity of water to be transferred.
- 11. "Point of Water System Introduction" shall mean the physical point of transfer of the blended water from the blending facilities to the City's public water supply distribution system. For the purposes of this Consent Order, such transfer shall take place at the downstream flange of a valve located on the pipeline between the blending facilities and the City's public water supply distribution system.
- 12. "Records of Decision" or "RODs" shall mean the Glendale North Operable Unit and Glendale South Operable Unit documents signed on June 18, 1993, by the EPA Region IX Acting Regional Administrator, acting for the Regional Administrator, and

all attachments thereto.

A.

- 13. "Release" shall have the meaning set forth in CERCLA Section 101(22), 42 U.S.C. § 9601(22).
- 14. "Remedial Design Work" or "Work" shall mean the Work required by this Consent Order and the attached SOW, the engineering plans and technical specifications to be developed by the Respondents for approval by EPA consistent with the RODs, this Consent Order and NCP.
- 15. "Respondents" shall mean the parties identified in Attachment D.
- 16. "Sites" (when capitalized) or "Glendale North and Glendale South Operable Unit Sites" shall mean the areal extent of TCE and/or PCE and other volatile organic compound groundwater contamination that is presently located in the vicinity of Glendale, California and including any areas to which such groundwater contamination migrates.
  - 17. "State" shall mean the State of California.
  - 18. "Statement of Work" or "SOW" shall mean Attachment
- 19. "United States" shall mean the United States of America.
- 20. "Working Day" shall mean a Day other than a Saturday, Sunday, or federal or State of California holiday.

## VIII. WORK TO BE PERFORMED

A. All Work performed pursuant to this Consent Order shall be under the direction and supervision of a qualified professional engineer or a certified geologist. Within thirty (30) days after

the effective date of this Consent Order, Respondents shall notify EPA in writing of the name, title, and qualifications of such engineer or geologist and of any contractors and/or principal subcontractors to be used in carrying out the Work. The qualifications of the persons undertaking the Work for Respondents shall be subject to EPA's review, for verification that such persons meet the minimum technical background and experience. EPA disapproves, in writing, the technical qualifications of any persons(s), Respondents shall notify EPA within thirty (30) days of the written notice, of the identity and qualifications of the replacement(s). Ιf EPA subsequently disapproves replacement(s), EPA reserves its right under CERCLA and the NCP to conduct the Remedial Design Work, and to seek reimbursement for costs from Respondents. EPA's approval shall not be unreasonably withheld, and EPA shall state the reason(s) for any disapproval in writing.

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- B. Respondents shall perform the tasks necessary to design all facilities which will meet the following Performance Standards:
- 1. to extract from the Glendale North Operable Unit Site 3,000 gallons per minute ("gpm") of groundwater and from the Glendale South Operable Unit Site 2,000 gpm of groundwater consistent with the objectives of the RODs;
- 2. to transport the extracted water from the Glendale North Operable Unit Site and Glendale South Operable Unit Site to the groundwater treatment plant;
- 3. to treat the extracted water by air stripping or liquid phase granular activated carbon to a level so that the

treated water at the Point of Delivery contains no more than current Federal or State MCLs for all VOCs, whichever is more stringent, and complies with all other Applicable or Relevant and Appropriate Requirements ("ARARs") identified in the RODs for such treated water;

- 4. to comply with all air ARARs identified in the RODs.
- 5. to deliver the treated water to the Point of Delivery at a pressure suitable to enable its physical movement to the blending and disinfection facilities;
- 6. to receive the treated water at the Point of Delivery;
- 7. to blend such treated water with water from MWD or from such other source as is approved by EPA ("blending water") to reduce nitrate to a level between sixty-seven (67%) and eighty-nine (89%) of State or Federal MCLs, whichever MCL is more stringent, and to ensure that the blended water meets all federal and state drinking water standards in effect at the time of introduction of the blended water into the City's water supply system;
- 8. to disinfect the treated water for distribution to the City's water supply system;
- 9. to transport the necessary amount of blending water from MWD or from such other source as is approved by EPA to the blending facility as necessary to meet the nitrate level set forth in subsection 7 above; and
- 10. to transport the blended and disinfected water from the blending facility to the Point of Water System Introduction at a pressure sufficient to meet the City's water system requirements;

- 12. to ensure that delivery of water to the Point of Water System Introduction that does not meet the drinking standards promulgated and in effect on the date of delivery regardless of when any such standards were promulgated, shall result in the immediate shut-down of the groundwater delivery system consistent with the California Department of Health Services, Office of Drinking Water's requirements.
- C. In accordance with the schedule in the SOW, Respondents shall complete a conceptual design of one or more of the Alternative Discharge Systems or a combination of the Alternative Discharge Systems to discharge the treated water in compliance with all ARARs identified in the RODs for such actions.
- D. Upon EPA's approval of the sampling plan to be developed by the Respondents pursuant to the SOW, Respondents shall monitor and sample in accordance with the sampling plan.
- E. Respondents shall conduct all work in accordance with the SOW, the RODs, CERCLA, the NCP, and all applicable EPA guidance. The EPA Project Coordinator shall use his or her best efforts to inform Respondents if new or revised guidances may be applicable to the Work.
  - F. The Respondents shall coordinate and cooperate with one

another in carrying out the requirements of this Consent Order. Failure of a Respondent to coordinate and cooperate with the other Respondents shall constitute a violation of this Consent Order by that Respondent. The Respondents shall coordinate and cooperate with the City in the implementation of the Work. The City's obligations to coordinate and cooperate with the Respondents will be set forth in a memorandum of agreement or equivalent document with the EPA.

- G. Respondents shall perform the tasks and submit the deliverables set forth in the SOW in accordance with the SOW. Except for the Health and Safety Plan, the initial draft reports, and monthly progress reports, EPA will approve, approve with modifications or disapprove each deliverable submitted by Respondents under this Consent Order and the SOW. Each deliverable must include the items listed with it, as well as items described in the Remedial Design Work Plan to be prepared by the Respondents and submitted to EPA for review and approval.
- H. Any reports, plans, specifications, schedules, and attachments required by this Consent Order or the SOW are, upon approval by EPA, incorporated into this Consent Order. Except with respect to any extensions allowed by EPA in writing, or excused by the provisions of Section XV (Force Majeure), any non-compliance with such EPA-approved reports, plans, specifications, schedules, and attachments shall be considered a violation of this Consent Order and will subject Respondents to stipulated penalties in accordance with Section XIV of this Consent Order.
  - I. Within the time period scheduled in the SOW for review of

Respondents' draft submittals, EPA shall provide Respondents with its written comments or will notify Respondents in writing if additional review time of the deliverable is required. Respondents shall submit their final deliverables incorporating EPA's comments in accordance with the SOW. Final deliverables shall clearly indicate where EPA's comments have been incorporated into the document. In the event of any disapproval and/or modification of the final deliverable, EPA shall notify the Respondents in writing of EPA's decision and specify the reasons for such disapproval and modifications. Respondents may begin Dispute Resolution (Section XIII) procedures, if appropriate, after they receive EPA's approval or disapproval of a final deliverable.

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- J. Respondents' deadlines will be extended by an amount of time equal to any additional time needed by EPA (beyond the time specified in the SOW) to review and comment on any deliverables.
- K. If there are any unanticipated or changed circumstances at the Sites that may significantly affect the Work or schedule, Respondents shall notify the EPA Project Coordinator by telephone within 24 hours of the discovery of the unanticipated or changed circumstances.
- L. If EPA determines that additional tasks, including, but not limited to, additional investigatory work, or engineering evaluation, are necessary to complete the Remedial Design Work, Respondents shall submit a workplan to EPA for the completion of such additional tasks within thirty (30) days or such longer time as EPA agrees. The workplan shall be completed in accordance with

the same standards, specifications, and requirements, of other deliverables pursuant to this Consent Order. EPA will review and comment upon, and approve, approve with modifications or disapprove of the workplan. Upon approval, (including approval with modifications) of the workplan by EPA, Respondents shall implement the additional work in accordance with the schedule of the approved workplan. Failure to comply with this Subsection, including, but not limited to, failure to submit a satisfactory workplan, shall subject Respondents to stipulated penalties as set forth in Section Except for additional work to complete the design of Alternative Discharge Systems, any such additional tasks shall be determined by EPA no later than EPA approval of the Final Remedial Design Report. EPA shall determine additional work that is necessary to complete the design of Alternative Discharge Systems no later than two years after EPA approval of the Final Remedial Design Report or entry of a Consent Decree for implementation of the interim remedial actions for the Sites, whichever is later.

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- M. All documents, including progress and technical reports, approvals, disapprovals, and other correspondence to be submitted pursuant to this Consent Order, shall be sent to the following addressees or to such other addresses as the parties hereafter may designate in writing, and shall be deemed submitted on the date received by EPA or Respondents as appropriate.
  - Documents to be submitted to EPA shall be sent to:
     Remedial Project Manager (H-6-4)
     Hazardous Waste Management Division
     U.S. EPA, Region 9

| 1   | -                               | 75 Hawthorne Street                                  |  |  |  |  |  |  |
|-----|---------------------------------|--|--|--|--|--|--|--|
| 2   | 2   .                           | San Francisco, CA 94105                              |  |  |  |  |  |  |
| 3   | 3                               | Copies shall be sent to:                             |  |  |  |  |  |  |
| 4   | t I                             | a. EPA's Contractor                                  |  |  |  |  |  |  |
| 5   | ]                               | b. Roy Sakaida                                       |  |  |  |  |  |  |
| . 6 | 5                               | Los Angeles Regional Water Quality Control           |  |  |  |  |  |  |
| 7   | 7                               | Board  |  |  |  |  |  |  |
| 8   | 101 Centre Plaza Drive          |  |  |  |  |  |  |  |
| 9   | )                               | Monterey Park, CA 91754                              |  |  |  |  |  |  |
| 10  |                                 | c. Gary Yamamoto                                     |  |  |  |  |  |  |
| 11  | •                               |  |  |  |  |  |  |  |
| 12  |                                 |  |  |  |  |  |  |  |
| 13  | 1449 West Temple Street, Rm 224 |  |  |  |  |  |  |  |
| 14  |                                 | Los Angeles, CA 90026                                |  |  |  |  |  |  |
| 15  |                                 | d. Michael Hopkins and                               |  |  |  |  |  |  |
| 16  |                                 | Don Froelich   |  |  |  |  |  |  |
| 17  | 7                               | City of Glendale                                     |  |  |  |  |  |  |
| 18  | 3                               | Public Service Department                            |  |  |  |  |  |  |
| 19  | )                               | 141 N. Glendale Avenue, 4th Level                    |  |  |  |  |  |  |
| 20  | )                               | Glendale, CA 91206                                   |  |  |  |  |  |  |
| 21  | . 2. D                          | 2. Documents to be submitted to Respondents shall be |  |  |  |  |  |  |
| 22  | sent to:                        |  |  |  |  |  |  |  |
| 23  | 3                               | Richard W. Corneille, P.E.                           |  |  |  |  |  |  |
| 24  |                                 | Vice President                                       |  |  |  |  |  |  |
| 25  | 5                               | Camp, Dresser & McKee, Inc.                          |  |  |  |  |  |  |
| 26  | 5                               | 430 North Vineyard, Suite 310                        |  |  |  |  |  |  |
| 27  | Ontario, California 91764       |  |  |  |  |  |  |  |
| 28  | 17                              |  |  |  |  |  |  |  |

(909) 986-6811

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and

Teresa Olmstead

Chairman, Glendale PRP Group Technical Committee

ITT Fluid Products Corporation

Aerospace Controls Division

1200 Flower Street

Burbank, CA 91502

# IX. <u>DESIGNATED PROJECT COORDINATORS</u>

Within 15 days after the effective date of this Consent Order, EPA shall designate a Project Coordinator who shall have the authorities, duties, and responsibilities vested in the Remedial Project Manager by the NCP. Respondents shall also designate a Project Coordinator who shall be responsible for overseeing the implementation of this Consent Order within 15 days after the effective of this Consent Order. The EPA Project Coordinator will be EPA's designated representative at the Sites. To the maximum extent possible, all oral communications between Respondents and EPA concerning the activities performed pursuant to this Consent Order shall be directed through the Project Coordinators. All documents, including progress and technical reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Consent Order, shall be delivered in accordance with Subsection M of Section VIII above.

B. The Parties may change their respective Project Coordinators. Such a change shall be accomplished by notifying

the other party in writing at least one week prior to the change.

- C. Consistent with the provisions of this Consent Order, the EPA Project Coordinator shall also have the authority vested in the On-Scene-Coordinator ("OSC") by the NCP, unless EPA designates a separate individual as OSC, who shall then have such authority.
- D. The absence of the EPA Project Coordinator from the Sites shall not be cause for the stoppage of Work.

## X. <u>SITE ACCESS</u>

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- To the extent that Respondents require access to land other than land they own, Respondents will use their best efforts to obtain access agreements from the present owners or lessees within sixty (60) days of the effective date of this Consent Order. Best efforts shall include providing reasonable compensation for access, consistent with the fair market value for such access or Such agreements shall provide reasonable access for EPA, its contractors and oversight officials, the State and its contractors, and Respondents or their authorized representatives. In the event that Respondents are not able to obtain site access to property owned or controlled by persons or entities other than Respondents, Respondents shall notify EPA promptly regarding both the lack of, and efforts to obtain, such access. In such event, EPA shall promptly consider the exercise of its authority to obtain such access.
- B. No conveyance of title, easement, or other interest in Respondent's property located at the Sites where field work is occurring or will be occurring pursuant to the SOW shall be

consummated by the Respondents without a provision permitting the continuous implementation of the provisions of this Consent Order.

C. Respondents shall permit EPA, or its authorized representatives, to have reasonable access at all reasonable times to the Respondents' properties to monitor any activity conducted pursuant to the SOW or conduct such tests or investigations as EPA deems necessary. Nothing in this Consent Order shall be deemed a limit upon EPA's authority under federal law to gain access to the Sites. Nothing in this Consent Order shall require any Respondent to violate any requirement of federal law regarding security, secrecy, or confidentiality. While at any of the Respondents' properties, EPA representatives shall comply with site-specific security procedures which are consistent with federal law and generally applicable health and safety requirements.

# XI. SAMPLING, ACCESS, AND DATA/DOCUMENT AVAILABILITY

- A. Respondents shall submit to EPA the results of all sampling and/or tests or other analytical data generated by Respondents or on their behalf with respect to implementing this Consent Order in a summary form in the monthly progress reports required by the SOW. Respondents shall maintain custody of all information and data relied upon or referenced in the Final Remedial Design Report and any deliverable. Upon request by EPA, Respondents shall provide such information and data to EPA.
- B. Respondents shall report all communications between Respondents and local, state or other federal authorities related to the Remedial Design Work in the monthly progress reports.
  - C. At the request of EPA, Respondents shall provide split

or duplicate samples to EPA and/or its authorized representatives of any samples collected by Respondents as part of the Work. Respondents shall notify EPA of any planned sample collection activity in the preceding monthly report.

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- D. The Respondents shall use quality assurance ("QA") procedures and protocols in accordance with the approved QA Project Plan, and shall utilize standard EPA sample chain of custody documented in National Enforcement procedures, as the Investigations Center Policies and Procedures Manual as revised in May 1986 and any amended or superseding version of this document provided by EPA to the Respondents, and the National Enforcement Investigations Center Manual, for the Evidence Audit, published in September 1981 and any amended or superseding version of this document provided by EPA to the Respondents while conducting the sample collection and analysis activities pursuant to this Consent Order. In order to provide quality assurance and maintain quality control regarding all samples collected pursuant to this Consent Order, Respondents shall:
- 1. Use a laboratory which has a documented Quality Assurance Program that complies with EPA guidance document QAMS-005/80.
- 2. Ensure that EPA personnel and/or EPA authorized representatives are allowed access to the laboratory and personnel utilized by the Respondents for analysis.
- 3. Ensure that the laboratory used by Respondents for analysis, performs its analysis according to a method or methods deemed satisfactory to EPA.

E. Respondents shall permit EPA, and its authorized representative to have reasonable access at all times to the Sites to monitor any activity conducted pursuant to the approved Work Plans or conduct such tests or investigations as EPA deems necessary as part of the Work.

- F. Respondents shall permit EPA and/or its authorized representative to inspect and copy all records, documents, and other writings, including all sampling and monitoring data, related to carrying out the Work. Nothing in this Consent Order shall be interpreted as limiting EPA's inspection authority under federal law.
- G. Respondents may assert a confidentiality claim, covering part or all of the information requested by this Consent Order pursuant to 40 C.F.R. § 2.203(b). Analytical data and data covered by Section 104(e)(7)(F) of CERCLA (42 U.S.C.§9604(e)(7)(F)) shall not be claimed as confidential by Respondents and shall be provided to EPA. Information determined to be confidential by EPA will be afforded the protection specified in 40 C.F.R. Part 2, Subpart B. If no such claim accompanies the information when it is submitted to EPA, it may be made available to the public by EPA without further notice to Respondents.
- H. If, at any time during the Remedial Design process, Respondents become aware of the need for additional data beyond the scope of the approved Work Plans, Respondents shall have an affirmative obligation to submit to the EPA Project Coordinator within 20 days a memorandum documenting the need for additional data.

I. Except for information that is afforded confidential protection in accordance with Subsection G, all data, factual information, and documents submitted by Respondents to EPA pursuant to this Consent Order shall be subject to public inspection.

# XII. RECORD PRESERVATION

A. Respondents agree that they shall preserve, during the pendency of this Consent Order and for a minimum of seven (7) years after the effective date of this Consent Order, a central depository of the records and documents required to be prepared under the SOW. After this seven (7) year period, Respondents shall notify EPA at least 90 days before the documents are scheduled to be destroyed. If EPA requests that the documents be saved, Respondents shall, at no cost to EPA, provide EPA with the documents or copies of the documents.

# XIII. <u>DISPUTE RESOLUTION</u>

- A. If Respondents object to any EPA decision under Subsections A(1) or A(2) of this Section, Respondents shall notify EPA in writing of their objections within ten (10) calendar days of receipt of the decision. EPA and Respondents will then have an additional fourteen (14) calendar days from receipt by EPA of the notification of objection to reach agreement. At the end of the fourteen (14) day discussion period, if EPA and Respondents have not reached agreement, EPA and Respondents shall provide a written statement of their position to each other and to the Director who shall be:
- (1) the Director of the Hazardous Waste Management Division, Region IX, EPA in the case of disputes regarding EPA

- decisions under Section VIII (work to be performed), Subsection XXII.B (modification), Section XXVI (termination and satisfaction);
- (2) the Deputy Director, for Superfund, of the Waste Management Division, Region IX, EPA in the case of disputes regarding EPA decisions under this Consent Order not specified in Subsection A(1) of this Section.
- B. Within fourteen (14) days thereafter, the Director shall issue a written decision. Use of the dispute resolution provision will not relieve Respondents' of the duty to complete other tasks in a timely manner in accordance with the schedule set forth in the SOW. This dispute resolution provision or EPA's decision pursuant to this provision does not grant or imply jurisdiction to any court to review EPA's decisions pursuant to this Consent Order. Upon the final decision of the Director, Respondents shall implement the Director's decision. In the event that the applicability or appropriateness of following any Guidance is submitted to Dispute Resolution procedures, such Guidance shall be followed, upon the conclusion of Dispute Resolution, to the extent determined applicable or appropriate through Dispute Resolution.

# XIV. STIPULATED PENALTIES

A. Except with respect to any extensions allowed by EPA in writing, or excused by the provisions of Section XV (Force Majeure), for each day in which Respondents fail to submit a report or document, or in which Respondents otherwise fail to achieve the requirements of this Consent Order, Respondents agree to pay the sum set forth in Subsections B and C below as stipulated penalties. These penalties shall accrue commencing upon the earliest of the

following occurrences: Respondents' receipt of the written determination of disapproval, as specified in Section VIII; the failure of Respondents to meet the schedule specified or modified by EPA in the SOW (Attachment A); or Respondents' receipt of written notice from EPA that a violation of this Consent Order has occurred. The stated amount of these penalties are not subject to Dispute Resolution (Section XIII). Dispute Resolution shall not stay the accrual of these stipulated penalties, but resolution of any dispute in favor of Respondents shall vacate any accrued penalties. EPA may in its sole discretion reduce or waive any accrued penalties.

B. The following stipulated penalties shall be paid by Respondents per violation per day to the United States for each day Respondents fail to perform the tasks, submit deliverables on schedule, or satisfactorily produce the deliverables required in Section VIII of this Consent Order.

| 17 | Penalty Per Violation | Period of Noncompliance |
|----|-----------------------|-------------------------|
| 18 | Per Day               | In Days                 |
| 19 | \$1,000               | 1~7                     |
| 20 | \$3,000               | 8-30                    |
| 21 | \$5,000               | 31 -60                  |
| 22 | \$25,000              | 61 and beyond           |

C. The following stipulated penalties shall be paid by the Respondents per violation per day to the United States for failure to comply with the requirements of this Consent Order with the exception of any failures listed in B above.

Penalty Per Violation

Period of Noncompliance

| 1 | Per Day                               | <u>In Days</u>               |
|---|---------------------------------------|------------------------------|
| 2 | \$1,000                               | 1-7                          |
| 3 | \$2,000                               | 8-30                         |
| 4 | \$3,000 •                             | 31-60                        |
| 5 | \$12,500                              | 61 and beyond                |
| 6 | D. Respondents' payment of stipu      | lated penalties shall be due |
| 7 | qupon written demand by the Director, | Hazardous Waste Management   |
| 8 | Division, U.S. EPA, Region 9, by cert | ified check made payable to  |
| 9 | the United States Treasury and addres | ssed to:                     |

U.S. Environmental Protection Agency

Region 9, Attn: Superfund Accounting

P.O. Box 360863M

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Pittsburgh, PA 15251

Respondents shall send a cover letter with any check and the letter shall identify the Sites by name and make reference to this Consent Respondents shall send simultaneously to the EPA Project Coordinator a notification of any penalty paid, photocopy of the check.

- The stipulated penalties provisions do not preclude EPA from pursuing any other remedies or sanctions which are available to EPA because of Respondents' failure to comply with this Consent Order. EPA will notify Respondents of its determination to pursue other remedies or sanctions.
- Respondents are jointly and severally liable for the F. payment of stipulated penalties accruing under this Section.

#### XV. FORCE MAJEURE

If an event occurs which causes delay in the achievement

of the requirements of this Consent Order, Respondents shall have the burden of proving that the delay was caused by circumstances beyond the control of Respondents, their contractors, and agents and that cannot be overcome by their due diligence. hardship and increased costs of performance shall not be considered events beyond the control of Respondents, their contractors, and agents and shall not trigger the force majeure clause. event of a force majeure, the time for performance of the activity delayed by the force majeure shall be extended for the time period of the delay attributable to the force majeure. The time for performance of any activity dependent on the delayed activity shall be similarly extended, except to the extent that the dependent activity can be implemented in a shorter time. EPA shall determine whether subsequent requirements are to be delayed and the time period granted for any delay. Respondents shall adopt all reasonable measures to avoid or minimize any delay caused by a force majeure.

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B. When an event occurs or has occurred that may delay or prevent the performance of any obligation under this Consent Order, which Respondents believe is due to force majeure, Respondents shall notify by telephone the EPA Project Coordinator, or, in his/her absence, the Director of the Hazardous Waste Management Division of EPA, Region 9, within two (2) Working Days after Respondents first knew or should have known of the event causing the delay or anticipated delay. Oral notification shall be followed by written notification, made within seven (7) Working days of when Respondents knew or should have known of the event

causing the delay or anticipated delay. The written notification shall fully describe: the circumstances of the delay; the reasons the delay is beyond the control of Respondents, their contractors, and agents; the anticipated duration of the delay; actions taken or to be taken to prevent or minimize the delay; a schedule for implementation of any measures to be taken to mitigate the effect of the delay; and any circumstances which may cause or contribute to an endangerment to public health, welfare, or the environment.

- C. Failure of Respondents to comply with the force majeure notice requirements will be deemed an automatic forfeiture of their right to request a delay.
- D. If EPA and the Respondents cannot agree that any delay in compliance with the requirements of this Consent Order has been or will be caused by the circumstances beyond the control of Respondents, their contractors, and agents, or on the duration of any delay necessitated by a force majeure event, the dispute shall be resolved according to the dispute resolution provisions in Section XIII. Respondents shall have the burden of proving by a preponderance of the evidence: that the delay was caused by circumstances beyond the control of Respondents and their contractors and agents; that reasonable measures were taken to avoid or minimize delay; and the necessity of the duration of the delay.

# XVI. RESERVATION OF RIGHTS

A. Notwithstanding compliance with the terms of this Consent Order, including the completion of an EPA approved Final Remedial Design, Respondents are not released from liability for any actions beyond the terms of this Consent Order taken by EPA respecting the

EPA reserves the right to take any enforcement action pursuant to CERCLA and/or any other legal authority, including the right to seek response costs, injunctive relief, monetary penalties (except with respect to matters covered by the stipulated penalties provision to which such penalties have been paid as Respondents), and punitive damages for any violation of law or this EPA expressly reserves all rights and defenses Consent Order. that it may have, including EPA's right both to disapprove of work jointly or separately performed by Respondents and to request that Respondents perform tasks in addition to those detailed in the SOW, as provided in this Consent Order. EPA expressly reserves the right to take any enforcement action pursuant to CERCLA and/or any other legal authority, including the right to seek response costs, injunctive relief, monetary penalties and punitive damages for any additional work which EPA determines is necessary to complete the Remedial Design and which the Respondents do not fully perform pursuant to Section VIII of this Consent Order. EPA reserves the right to undertake removal actions (including undertaking remedial design) and/or remedial actions at any time. EPA reserves the right to seek reimbursement from Respondents for all response costs, including past and future costs incurred by the United States at the Sites, that are not reimbursed by the Respondents under this Consent Order. Respondents reserve all rights and defenses that they may have to any such claims or actions.

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# XVII. REIMBURSEMENT OF RESPONSE AND OVERSIGHT COSTS

A. Annually if possible, EPA shall submit to Respondents documentation for all response and oversight costs incurred by the

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U.S. Government associated with the implementation of this Consent Order that are not inconsistent with the National Contingency Plan. EPA's Agency Financial Management System summary data (SCORES Report or the equivalent) shall serve as the documentation for payment demands. Respondents shall, within thirty (30) calendar days of receipt of each accounting, remit a check for the amount of those costs made payable to the Hazardous Substance Response Trust Checks should specifically reference the identity of the Sites and be addressed to:

U.S. Environmental Protection Agency

Region 9, Attn: Superfund Accounting

P.O. Box 360863M

Pittsburgh, PA 15251

A copy of the transmittal letter shall be sent simultaneously to the EPA Project Coordinator.

EPA reserves the right to bring an action against Respondents pursuant to Section 107 of CERCLA, 42 U.S.C. § 9607, for recovery of all response and oversight costs incurred by the United States related to this Consent Order and not reimbursed by Respondents as well as any other unreimbursed past and future costs incurred by the United States in connection with response activities conducted pursuant to CERCLA at these Sites.

#### OTHER CLAIMS XVIII.

This Consent Order does not release Respondents from any claim, cause of action or demand in law or equity by the United States except for claims for those response costs, civil penalties and oversight costs fully paid by Respondents pursuant to and in compliance with this Consent Order.

- B. By entering into this Consent Order, Respondents waive any right to seek reimbursement or present any claim under Sections 106, 111, or 112 of CERCLA, 42 U.S.C. §§ 9606, 9611, or 9612, for any Work performed pursuant to this Consent Order and any modifications thereto.
- C. Nothing in this Consent Order shall constitute or be construed as a release from any claim, cause of action or demand in law or equity against any person, firm, partnership, subsidiary or corporation not a signatory to this Consent Order for any liability it may have arising out of or relating in any way to the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, pollutants, or contaminants found at, taken to, or taken from the Sites.
- D. Respondents shall bear their own attorneys fees and costs with respect to all matters associated with this Consent Order.

# XIX. <u>APPLICABLE LAWS</u>

Respondents shall undertake all actions required by this Consent Order in accordance with the requirements of all applicable local, state, and federal laws and regulations unless an exemption from such requirements is specifically provided by law or in this Consent Order.

# XX. FINANCIAL ASSURANCE, INSURANCE, AND

# INDEMNIFICATION

A. The Respondents represent that, in the aggregate, they meet the criteria set forth at 40 C.F.R. §264.143(f)(1), provided that the phrase "the sum of the current closure and post-closure

cost estimates and the current plugging and abandonment cost estimates" is replaced with "\$4 million." If at any time that this Consent Order remains in effect, the Respondents in the aggregate no longer meet this criteria, the Respondents shall so notify EPA in writing, and within 30 Days thereafter shall provide to EPA an alternative demonstration of financial assurance requirements that satisfies relevant requirements of 40 C.F.R. Part 264, Subpart H, in the amount of EPA's current cost estimates for any remaining Work yet to be performed under this Consent Order. Within 60 Days of EPA's written request, Respondents shall submit sufficient financial publicly-available information on one ormore Respondent(s) to support the foregoing representation.

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- B. Prior to commencement of any work under this Consent Order, Respondents shall ensure that their contractors secure, and maintain in force for the duration of this Consent Order, and for two years after the completion of all activities required by this Consent Order:
- 1. Comprehensive General Liability ("CGL") and automobile insurance with limits of \$4 million dollars, combined aggregate limit.
- 2. Professional Errors and Omissions Insurance in the amount of \$3 million aggregate limit.
- C. For the duration of this Consent Order, Respondents shall satisfy, or shall ensure that their contractors or subcontractors satisfy, all applicable laws and regulations regarding the provision of employers liability insurance and workmen's compensation insurance for all persons performing work on behalf of

the Respondents, in furtherance of this Consent Order.

- D. Prior to commencement of any work under this Consent Order, Respondents shall certify to EPA that the required insurance has been obtained by Respondents' contractor.
- E. Respondents agree to indemnify and hold EPA and its agencies, departments, agents, contractors, and employees, and any other United States Government agency who conducts oversight of the Work harmless from any and all claims or causes of action arising from or on account of acts or omissions of Respondents, their officers, employees, receivers, trustees, agents, or assigns, in carrying out the activities pursuant to this Consent Order. EPA is not a party in any contract involving the Respondents at the Sites. Nothing in this Consent Order shall require indemnification by Respondents with respect to any claim or causes of action against EPA based on the negligent action by EPA (not including oversight or approval of Respondents' plans or activities).

### XXI. <u>COMMUNITY RELATIONS/PUBLIC COMMENT</u>

EPA will implement a Community Relations Program in accordance with Agency policies, guidance documents, and public comment policy. Respondents shall participate in the community relations activities when deemed appropriate by EPA.

### XXII. EFFECTIVE DATE AND SUBSEQUENT MODIFICATION

- A. This Consent Order is effective on the date signed by EPA.
- B. This Consent Order, the SOW and any schedule, work plan or report hereunder, may be amended by mutual written agreement of EPA and Respondents and shall be effective when signed by EPA.

C. No informal advice, guidance, suggestions, or comments by EPA regarding reports, plans, specification, schedules, and any other writing submitted by Respondents will be construed as relieving Respondents of their obligation to obtain such approval as may be required by this Consent Order.

## XXIII. CONTRIBUTION PROTECTION

A. With regard to claims for contribution against Respondents for matters addressed in this Consent Order, the Respondents are entitled to such protection from contribution actions or claims to the fullest extent provided by CERCLA §113(f)(2), 42 U.S.C. §9613(f)(2). Nothing in this Section shall affect the rights of Respondents to seek contribution from other Respondents. Nothing in this Section shall affect Respondents' obligations to the United States under this Consent Order.

### XXIV. COUNTERPARTS

This Consent Order may be executed and delivered in any number of counterparts, each of which, when executed and delivered, shall be deemed to be an original, but such counterparts shall together constitute one and the same document.

### XXV. PARTIES BOUND

A. This Consent Order shall apply to and be binding upon Respondents and EPA, their agents, successors, and assignees. No change in ownership or corporate or partnership status will alter Respondents' obligations under this Consent Order. The signatories to this Consent Order certify that they are authorized to execute and legally bind the parties they represent to this Consent Order. Respondents shall provide a copy of this Consent Order to all

contractors, subcontractors, laboratories, and consultants retained to conduct any portion of the performed pursuant to this Consent Order within fourteen (14) calendar days of the effective date of this Consent Order or date of such retention. Respondents shall provide a copy of this Consent Order to any subsequent owner(s) or successor(s) before ownership rights are transferred.

### XXVI. TERMINATION AND SATISFACTION

A. The provisions of the Consent Order shall be deemed satisfied upon Respondents' receipt of written notice from EPA that Respondents have demonstrated, to the satisfaction of EPA, that all of the terms of this Consent Order, including any additional tasks pursuant to Subsection VIII.L which EPA has determined to be necessary, have been completed.

## XXVII. <u>ATTACHMENTS</u>

A. The following documents are attached to and incorporated into this Consent Order:

"Attachment A" is the Remedial Design Statement of Work

"Attachment B" is the Record of Decision for the Glendale North Operable Unit.

"Attachment C" is the Record of Decision for the Glendale South Operable Unit.

"Attachment D" is the list of Respondents.

### XXVIII. INTERPRETATION

In the event of a conflict between any provision of this Consent Order and the provisions of any document attached to this Consent Order or submitted or approved pursuant to this Consent Order, the provisions of this Consent Order shall control. The

|     | 1  | principles stated in this Section shall be applied in any Dispute |
|-----|----|---|
| ,   | 2  | Resolution under Section XIII.                                    |
|     | 3  |   |
|     | 4  | IT IS SO AGREED AND ORDERED:                                      |
|     | 5  |   |
|     | 6  | UNITED STATES   |
|     | 7  | ENVIRONMENTAL PROTECTION AGENCY                                   |
|     | В  |   |
|     | 9  |   |
| =   | 10 | By: Date: 3-30-94   |
| -   | 11 | Jeffrey Zelikson  |
| :   | 12 | Director, Hazardous Waste Management Division                     |
| :   | 13 | Region 9  |
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In The Matters Of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design

Respondent Name:

Access Controls / Inc., a California

corporation

THOMAS P. SCHMIDT

Attorneys for Access Controls, Inc.

Date: March 23, 1994

| 1  | In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design |
|----|--|
| ŀ  | Design   |
| 3  | Pospondent Name: Admiral Controls, Inc.  |
| 4  | Respondent Name: Admirat Controls, The.  |
| 5  | By: Date: 3/18/94  |
| 6  | Name: David J. Higgins   |
| 7  | Title: President   |
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| 1   | In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial |
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| 2   | Design  |
| 3   |   |
| 4   | Respondent Name: BROCK BUS LINES  |
| 5   | By: Ruth Bingley Date: MARCH 10, 1994   |
| 6   | Name: RUTH FINZLEY  |
| 7   | Title: SECRETARY- TREASURER   |
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In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administration Consent Order for Remedial Design Respondent Name: Burbank Stel Treating, Inc. By: Elgaber Coppage Brown Date: March 24, 1994 Name: Elizabeth Coppage Brown Title: Counsel for Burbank Steel Treating 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Courtaulds Aerospace, Inc. Respondent Name: Date: March 14, 1994 By:\_ Name: Theodore M. Clark Title: Vice President 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administration Consent Order for Remedial Design Respondent Name: CREDIT MANAGERS ASSOCIATION OF CALIFORNIA By: Drinemb Date: March 23, 1994 Name: DAVID T. MA COMBER Title: VP + cFo 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: EEMCO/Datron Inc. O Tullivan Date: 3/14/94 By: Name: Daniel F. O'Sullivan Title: Director Of Finance & Administration 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: Joseph A. Thomson For Himself and For Fiber-Resin Corporation Date: March 10, 1994 Name: Joseph A. Thomson Title: An Individual 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: FOTO-KEM INPUSTRIES INC.

By: Willin & Beodish Date: MARCH 14,1994 Name: WILLIAM F. BRODERSEN Title: PRESIDENT 

| 1   2    | In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design |
|----------|--|
| 3        |  |
| 4        | Respondent Name: GCG CORPORATION   |
| 5        | By: Engene Cockean Date: 3/10/93   |
| 6        | Name: School   |
| 7        | Title: # IZES: DENT  |
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<u>In the matters of: Glendale North Operable Unit and Glendale South Operable Unit;</u> Administrative Consent Order for Remedial Design Respondent Name: Haskel International, Inc. Date: March 10, 1994 Name: A. Charles Wilson Title: Chairman of the Board 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design ITT Corporation Respondent Name: Date: March 11, 1994 Name: Nicholas J. Glakas Title: Vice President 

<u>In the matters of: Glendale North Operable Unit and Glendale South Operable Unit;</u> Administration Consent Order for Remedial Design OCKHEED CORPORATION Respondent Name: Date: March 14, 1994 GREGORY R. MCCLINTOCK Title: COUNSEL FOR THE COMPANY 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: Loral Librascope Corporation Date: 15 March 1994 By: David Sweet Name:\_ Title: Vice President 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administration Consent Order for Remedial Design Respondent Name: Menasco Aerosystems Division of Collect Industries Inc.

By: Christyl Sheller Date: 3/17/94 Title: Exec. Dir. ENVIL. AFFAIRS 

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| 1  | In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial |
|----|---|
| 2  | Design  |
| 3  |   |
| 4  | Respondent Name: PACIFIC BELL   |
| 5  | By: 1 + Olan Date: March 15, 1994   |
| 6  | Name: T.F.DEAN  |
| 7  | Title: <u>Director</u> , <u>Environmental Management</u>  |
| 8  | TICLE, DITCECOI, divilonmental Management   |
| 9  |   |
| 10 | TAM APPROVED  PACIFIC BELL  |
| 11 | Carolyn S. attension  |
| 12 | 3-/5-94 Attorney  |
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In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Philips Components Discrete Products Division of Respondent Name: Philips Electronics North America Corporation Date: March 14, 1994 By: Name: Joseph L. Wolf, Jr. Title: Manager Environmental Affairs 

| 1  | In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial |
|----|---|
| 2  | Design  |
| 3  | ρ   |
| 4  | Respondent Name: RANSATTO ALLEGRA   |
| 5  | By: Date: 3/18/94   |
| 6  |   |
| 7  | Name: <u>ELI MESHULAM</u> Title: <u>GENERAL PARTNER</u>   |
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| 1  | IT IS SO AGREED AND ORDERED:                     |            |                |
|----|--|------------|----------------|
| 2  |  |            |                |
| 3  | UNITED STATES                                    |            |                |
| 4  | ENVIRONMENTAL PROTECTION AGENCY                  |            |                |
| 5  |  |            |                |
| 6  |  |            |                |
| 7  | By:  | Date:      |                |
| 8  | Jeff Zelikson                                    |            |                |
| 9  | Director,<br>Hazardous Waste Management Division |            |                |
| 10 | Region 9   |            |                |
| 11 | ·  |            |                |
| 12 | RESPONDENTS (in alphabetical order)              |            |                |
| 13 | Pasponder Abma. SOUTHERN PACIFIC TRANSP          |            | 3085 7 NIST    |
| 14 | Respondent Name: SOUTHERN PACTFIC TRANSP         | ORTATION ( | COMPANY        |
| 15 | By: Mulu   | Date:      | March 16, 1994 |
| 16 | Name Robert F. Starzel                           |            |                |
| 17 | Title Vice Chairman                              |            |                |
| 18 | Respondent Name:                                 |            |                |
| 19 |  |            |                |
| 20 | By:  | Date:      |                |
| 21 | Name<br>Title                                    |            |                |
| 22 |  |            |                |
| 23 | Respondent Name:                                 |            |                |
| 24 | By:  | Date:      |                |
| 25 | Name   |            |                |
| 26 | Title  |            |                |
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In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: Sterer Engineering & Manufacturing Company Date: 3.9.94. Name:\_ James McKee Title: Chairman of the Board 

| 1  | IT IS SO AGREED AND ORDERED:                       |
|----|--|
| 2  |  |
| 3  | UNITED STATES                                      |
| 4  | ENVIRONMENTAL PROTECTION AGENCY                    |
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| 9  | By: Date:  |
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| 11 | [ . ]  |
| 12 | Director,  |
| 13 | Hazardous Waste Management Division                |
| 14 | Region 9   |
| 15 |  |
| 16 |  |
| 17 | THE PRUDENTIAL INSURANCE COMPANY OF AMERICA        |
| 18 | SETTLING RESPONDENTS (WESTERN MAGNETICS SITE)      |
| 19 | By: alfred w. Toennies Date: 3/24/94               |
| 20 | Name Alfred W. Toennies                            |
| 21 | Title Vice President and Associate General Counsel |
| 22 | Associate deneral counsel                          |
| 23 |  |
| 24 | City of Glendale                                   |
| 25 | By:  |
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In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: THE WALT DISNEY COMPANY Date: <u>March 18, 1994</u> Name: Manuel G. Grace, Esq. Title: <u>Vice President</u> 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: Vorelco, Inc., a division of Volkswagen of America, Inc. Date: <u>March 16, 1994</u> Gerhard P. Riechel Title: Associate General Counsel . 8 

In the matters of: Glendale North Operable Unit and Glendale South Operable Unit; Administrative Consent Order for Remedial Design Respondent Name: ZERO Corporation anita & Cutchall Date: 3/15/94 Anita J. Cutchall Name:\_ Title: Director of Legal Affairs and Corporate Secretary 



## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX

75 Hawthorne Street
San Francisco, Ca. 94105-3901

### **MEMORANDUM**

Subject: Signature Page for The Prudential Insurance Co.

to the Administrative Order on Consent (AOC) for the

Glendale North and South Operable Units

From: Claire Trombadore, EPA Project Manager, San Fernando

Valley Superfund Site

To: The San Fernando Valley Superfund Site File

Date: April 11, 1994

The original signature page which The Prudential submitted to EPA did not have the same format as those submitted by the other PRPs. As a result, The Prudential elected to submit a "new" signature page to EPA. This new signature page is attached here for the file. The original signature page was in the package signed by EPA's Jeffrey Zelikson and shall remain with the AOC package.

|    | <u>In the matters of: Glendale North Operable Unit and Glendale</u> <u>South Operable Unit;</u> Administration Consent Order for Remedial |
|----|---|
| 2  | Design THE PRUDENTIAL INSURANCE COMPANY OF AMERICA dba  |
| 3  | PRUDENTIAL REALTY GROUP (Western Magnetics Site)  |
| 4  | Respondent Name:  |
| 5  | $\mathcal{O}(1)$  |
| 6  | By: Affil W. January Date: March 18, 1994   |
|    | Wame: <u>Alfred W. Toennies</u>   |
| 7  | Title: <u>Vice President and Associate General Counsel</u>  |
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Attachment A 2166-06629

### ATTACHMENT A

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# Remedial Design Statement of Work

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## I. General Provisions

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Α. The parties have exercised their best efforts to include in this Statement of Work ("SOW") all activities necessary to perform the Remedial Design Work. However, the Respondents acknowledge and agree that nothing in this SOW or any deliverable approved by EPA pursuant hereto constitutes a warranty or representation, either express or implied, by the United States that compliance with this SOW deliverables approved by EPA pursuant hereto will result in the construction and operation of an interim remedy which will in fact achieve the Performance Standards set forth in the Administrative Order on Consent ("Consent Order"). Nothing in this SOW or deliverables approved pursuant hereto shall be deemed to limit EPA's rights pursuant to the Consent Order.

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### II. Schedule

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## A. Dates

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The schedule of deliverables for this SOW is presented in Attachment 1 and shall be referred to as the Work Schedule. This Work Schedule includes EPA's independent approximations of its review times; however, failure to review a deliverable within the estimated time shall not constitute a violation of the Consent Order by the United States. Unless excused by Force Majeure or given an extension, the Respondents are required to submit deliverables within the time periods stated in the Work Schedule.

## B. <u>Items</u>

The following descriptions of design deliverables are meant as a framework for each deliverables content. All draft deliverables must contain sufficient information to allow for EPA's detailed technical review and comment. Open discussions among Respondents, the City of Glendale, and EPA will be necessary to assure that deliverables contain sufficient detail.

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1. Remedial Design Work: Remedial Design Work is defined as the Work required by the Consent Order wherein, consistent with the Records of Decision ("RODs") and the National Contingency ("NCP"), the engineering plans and specifications are to be developed by Respondents for approval The Work includes those activities to be undertaken by the Respondents to develop the final plans, drawings, specifications, general provisions and special requirements necessary to meet the Performance Standards set forth in Section VIII of the Consent Order. Such Work may include the construction during the design period of extraction wells described as part of EPA's selected remedy in the RODs, to perform aquifer tests and/or to determine the optimum total number or spacing of extraction wells, completion intervals, schedules for pumping, or pumping rates.

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The final product of the Remedial Design Work will be a technical package that contains or addresses all elements that will be necessary to accomplish the Performance Standards, including, in addition to technical elements, all design support activities, permitting and access requirements, and institutional controls. The Remedial Design Work, on which the selected remedies identified in the RODs shall be based, shall be adequate, in accordance with generally accepted engineering standards and practices, to allow the construction

of a system capable of meeting the Performance Standards set forth in the Consent Order.

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2. Review of Design Architect(s)/Engineer(s): Pursuant to the Work Schedule, the Respondents shall submit the name and qualifications of its Design Architect/Engineer to EPA. Design Architect/Engineer may come from within the ranks of a Respondents' own staff or through a contractual relationship with a private consulting entity. In either case, the factors to be considered in his or her selection shall include professional and ethical reputation, professional registration, demonstrated design experience specifically required project, qualifications for the sufficient capacity (professional, technical and support staff) to accomplish the Work within the required schedule, and sufficient business background and financial resources to provide uninterrupted services throughout the life of the Work.

The submitted information about the Respondents' Design Architect/Engineer shall include a written statement of qualifications in sufficient detail to allow EPA to make a full and timely evaluation.

The Respondents shall provide a Monthly Progress Reports: 3. written progress report to EPA on a monthly basis. progress reports shall describe the actions taken by the Respondents during the preceding month to comply with the Consent Order, including a general description of activities commenced or completed during the reporting period; Remedial Design Work activities projected to be commenced or completed during the next reporting period; any significant problems that have been encountered or are anticipated Respondents in performing the Work activities, and the Respondents' recommended solutions; the results any

sampling, tests, or other data required by the Consent Order; and, in accordance with the Quality Assurance Project Plan, quality assurance documentation that demonstrates compliance with Paragraph II.B.4 of this SOW and Section XI of the Consent Order.

 The Respondents shall include any data required by the Consent Order in the Monthly Progress Report for the month immediately following the month in which the Respondents generated or acquired such data. These progress reports shall be submitted to EPA by the 7th working day of each month for work done the preceding month and planned for the current month.

- 4. Quality Assurance Project Plan: The Respondents shall submit to EPA for approval, in accordance with the Work Schedule, a comprehensive Quality Assurance ("QA") Project Plan for all Work to be performed by them pursuant to this Consent Order. The QA Project Plan shall, where applicable, be prepared in accordance with U.S. EPA Interim Guidelines & Specifications for Preparing OA Project Plans OAMS 055/80 (U.S. EPA December 1980) and U.S. EPA Region IX Guidance for Preparing OA Project Plans for Superfund Remedial Projects, Doc. 90A-03-89 (September, 1989), and any superseding or amended version of these documents provided by EPA to the Respondents. This plan shall include a data management plan. Upon receipt of EPA's approval of the Final QA Project Plan, the Respondents shall immediately implement the QA Project Plan.
- 5. Health and Safety Plan: The Respondents shall submit a plan that describes the minimum health, safety and emergency response requirements for the pre-design and design activities to be undertaken by the Respondents. The plan shall be prepared in accordance with U.S. Occupational Safety and Health Administration ("OSHA") requirements and any other applicable requirements.

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6. Remedial Design Work Plan: Pursuant to the Work Schedule, the Respondents shall submit a Remedial Design Work Plan for approval by EPA. The Remedial Design Work Plan shall describe the Respondents' plan for implementation of the Remedial Design Work pursuant to the terms and conditions of the Consent Order and this SOW. It shall contain at a minimum the following:

Formation of the proposed design team;

A detailed schedule for completion of the design;

Potential treatment schemes for consideration and analysis;

A plan for the satisfaction of any permitting requirements that may apply activities and a strategy for meeting such requirements; and

Α plan that describes the necessary coordination with any person(s) that may conduct Work under the Consent Order.

Pursuant to the Work Schedule, Preliminary Sampling Plan: the Respondents shall submit a Preliminary Sampling Plan which shall provide for the gathering of any additional data reasonably necessary to proceed with the design, including, but not limited to, the following: installation, sampling and analysis of monitoring wells, geochemical analysis, chemical analysis, hydrogeological modeling, aguifer tests and any other data critical to the design and placement and proposed operation of extraction wells or treatment or blending facilities. The Preliminary Sampling Plan shall also provide monitoring schedules for chemical contaminant any hydrogeological monitoring to be performed during the sampling period(s), consistent with the Consent Order and this Statement of Work. At a minimum, sampling shall be required for volatile organics, semivolatile organics, inorganics, metals, pesticides/PCBs, and radiation. The Preliminary Sampling Plan shall describe a rationale and objectives for sampling and analysis of groundwater from monitoring wells. With respect to gathering information hydrogeologic) at monitoring wells, (chemical or particular wells that shall be sampled at a particular time shall be specified.

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8. Design Review: Upon approval of the Remedial Design Work Plans by EPA, the Respondents shall implement the EPA-approved Remedial Design Work Plan in accordance with Remedial Design schedules contained in the Work Schedule and Remedial Design Work Plan. Such implementation shall include EPA review and approval of plans, specifications, submittals and other deliverables and shall be done in accordance with deliverables previously approved by EPA. If EPA determines that the source of blending water should be the deep aquifer, sixty (60) days will be added to the schedule for submission of the draft Conceptual Design report and all subsequent deliverables specified in Attachment 1.

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a. Conceptual Remedial Design Reports: Conceptual Remedial Design begins with initial design and ends with the completion of approximately 30 percent of the design effort. Pursuant to the schedule established in the Work Schedule and Remedial Design Work Plan, the Respondents shall submit to EPA a Conceptual Remedial Design Report which includes delivery of the treated, blended and disinfected water to the City and a Conceptual Remedial

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Design Report which includes alternative discharge systems for the treated water. The Conceptual Remedial Design Reports will consist of, at a minimum, the following:

- i. Design criteria: During the conceptual remedial design phase, concepts supporting the technical aspects of the design shall be defined in detail;
- ii. Project delivery analysis: This shall describe the designer's strategy for delivering the project. It shall focus on the management approach to be used in carrying out the design. Items to be addressed shall include procurement methods and contracting strategies, phasing alternatives, health and safety considerations, review equipment requirements, and contractor and availability concerns;
- iii. Results of additional field sampling;
- iv. Preliminary plans, drawings, and sketches;
- v. A listing of required specifications; and
- vi. Results of value engineering conducted pursuant to the Remedial Design Work Plan.
- b. Pre-final Remedial Design Reports: A Pre-final Remedial Design Report shall be submitted by the Respondents at the completion of approximately sixty-five (65) percent of the design effort. The Pre-final Remedial Design Report shall consist of a continuation and expansion of the Conceptual Remedial Design Report. The Pre-final Remedial Design Report shall be submitted in accordance

with the Work Schedule and the Remedial Design Work Plan and shall address comments received from EPA during the Conceptual Remedial Design review and shall clearly show any modification of the design as a result of incorporation of these comments or as a result of any value engineering recommendations by the Design Architect/Engineer or others.

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Final Remedial Design Report: Pursuant to the Work c. Schedule and Remedial Design Work Plan, the Respondents shall submit to EPA the Final Design Report, which shall consist of a continuation and expansion of the Pre-final Remedial Design Report. The Final Remedial Design report shall address comments received from EPA during the Prefinal Remedial Design review and clearly show modification of the design as a result of incorporation of these comments or as a result of any value engineering recommendations by the Design Architect/Engineer others. It shall also include, at a minimum, final plans and specifications.

| 1        |    | ATTACHMENT 1                              |                     |     |
|----------|----|---|---------------------|-----|
| 2        |    |   |                     | :   |
| 3        |    | REMEDIAL DESIGN WORK SCHEDUI              | E                   |     |
| 4        |    |   |                     |     |
| 5        |    |   |                     |     |
| 6        |    |   |                     |     |
| 7        | I. | PRE-DESIGN ACTIVITIES                     | umber of days after | İ   |
| 8        |    |   | effective date      |     |
| 9        |    |   | of Consent Order    |     |
| 10       |    |   |                     |     |
| 11       |    |   |                     |     |
| 12       | A. | Submit Selection of Project Coordinator   | 15                  |     |
| 13       |    |   |                     |     |
| 14       | В. | Submit Selection of RD Architect/Engineer | 30                  |     |
| 15       |    |   | ,                   | . ( |
| 16       |    | EPA Review and Approval                   | ±60                 |     |
| 17       |    |   |                     |     |
| 18       |    | Finalize Contract                         | 90                  | j   |
| 19       | _  |   |                     | 1   |
| 20       | c. | Submit Remedial Design Workplan           |                     |     |
| 21       |    | D CI                                      | 60                  |     |
| 22       |    | Draft                                     | 60                  |     |
| 23       |    | EPA Review and Comment                    | ±90                 |     |
| 24       |    | EPA Review and Comment                    | 190                 |     |
| 25       |    | Final DD Worknlan                         | 120                 |     |
| 26<br>27 |    | Final RD Workplan                         | 120                 |     |
| 28       | D. | Submit Site QA Project Plan (QAPP)        | ,                   |     |
| 29       | υ. | (Includes Data Management Plan)           |                     |     |
| 30       |    | (Includes Data Management I lan)          |                     | i   |
| 31       |    | Draft                                     | 60                  |     |
| 32       |    |   |                     |     |
| 33       |    | EPA Review and Comment                    | ±90                 |     |
| 34       |    |   |                     |     |
| 35       |    | Final QAPP                                | 120                 |     |
|          |    |   |                     |     |

| 1        | E.  | Submit Site Health & Safety Plan            |      |
|----------|-----|---|------|
| 3        |     | Draft                                       | 60   |
| 4        |     |   |      |
| 5        |     | EPA Review and Comment                      | ±90  |
| 6        |     | ·   |      |
| 7        |     | Final Health & Safety Plan                  | 120  |
| 8        |     |   |      |
| 9        | F.  | Submit Preliminary Sampling Plan            |      |
| 10       |     |   |      |
| 11       |     | Draft                                       | 60   |
| 12       |     |   |      |
| 13       |     | EPA Review and Comment                      | ±90  |
| 14       |     |   |      |
| 15       |     | Final Sampling Plan                         | 120  |
| 16       |     |   |      |
| 17       | II. | DESIGN ACTIVITIES                           |      |
| 18       | _   | a la la Garage baral Baralia Baralan Barant |      |
| 9        | A.  | Submit Conceptual Remedial Design Report    |      |
| 20       |     | Dec 54                                      | 210  |
| 21<br>22 |     | Draft                                       | 210  |
| 23       |     | EPA Review and Comment                      | ±270 |
| 24       |     | HIA REVIEW difa Comment                     | 12,0 |
| 25       |     | Final Conceptual RD Report                  | 300  |
| 26       |     |   |      |
| 27       | в.  | Submit Conceptual Remedial Design Report    |      |
| 28       |     | for Alternative Discharge Systems           |      |
| 29       |     |   |      |
| 30       |     | Draft                                       | 330  |
| 31       |     |   |      |
| 32       |     | EPA Review and Comment                      | ±360 |
| 33       |     |   |      |
| 34       |     | Final Conceptual RD Report                  |      |
| 35       |     | for Alternative Discharge Systems           | 390  |

| 2  |    |                                     |      |
|----|----|-------------------------------------|------|
| 3  | c. | Submit Pre-final Design Report      |      |
| 4  |    | •                                   |      |
| 5  |    | Draft                               | 390  |
| 6  |    |                                     |      |
| 7  |    | EPA Review and Comment              | ±420 |
| 8  |    |                                     |      |
| 9  |    | Final Pre-Final RD Report           | 450  |
| 10 |    |                                     |      |
| 11 | D. | Submit Final Remedial Design Report |      |
| 12 |    |                                     |      |
| 13 |    | Draft                               | 510  |
| 14 |    |                                     |      |
| 15 |    | EPA Review and Comment              | ±540 |
| 16 |    |                                     |      |
| 17 |    | Final RD Report                     | 570  |
| 1Ω |    |                                     |      |

# Attachment B 2166-06029

#### GLENDALE NORTH OPERABLE UNIT

RECORD OF DECISION

PART I: DECLARATION

PART II: DECISION SUMMARY

PART III: RESPONSIVENESS SUMMARY

SAN FERNANDO VALLEY AREA 2 SUPERFUND SITE
LOS ANGELES COUNTY, CALIFORNIA

United States Environmental Protection Agency Region 9 - San Francisco, California

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|      | Execu | utive Summary   |      | 45  |
|      | Part  | <ul> <li>I - Responses to Comments from the Local<br/>Community (including the City<br/>of Glendale)</li> </ul> | L    |     |
|      | Part  | II - Responses to Legal and Technical<br>Comments (including those of the Storm of California)                  | tate |     |

Appendix A - San Fernando Valley Information Respositories

#### RECORD OF DECISION

## GLENDALE NORTH OPERABLE UNIT INTERIM REMEDY

#### PART I. DECLARATION

# SITE NAME AND LOCATION

San Fernando Valley Area 2 Glendale North Operable Unit Los Angeles County, California

#### STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial action for the Glendale North Operable Unit, San Fernando Valley Area 2 Superfund site, chosen in accordance with CERCLA as amended by SARA and, to the extent practicable, the National Contingency Plan. This decision is based on the Administrative Record for this operable unit.

In a letter to EPA dated March 29, 1993, the State of California agreed with the selected remedy for the Glendale North OU.

#### ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from this site, if not addressed by implementing the response action selected in this ROD, may present an imminent and substantial endangerment to public health, welfare or the environment.

#### DESCRIPTION OF THE REMEDY

EPA has selected an interim remedy for the North plume of groundwater contamination in the Glendale Study Area. This interim remedy is referred to as the Glendale North Operable Unit (OU). An OU is a discrete action that comprises an incremental step toward comprehensively addressing Superfund site problems. The remedy and all of the alternatives presented in the feasibility study were developed to meet the following specific cleanup objectives for the Glendale North OU:

- o To inhibit vertical and horizontal migration of groundwater contamination in the North Plume of the Glendale Study Area; and
- o To begin to remove contaminant mass from the upper zone of the aquifer in the North Plume of the Glendale Study Area.

The remedy involves groundwater extraction and treatment for the shallow aquifer system in the Glendale area of the San Fernando Under this remedy, contaminated groundwater would be extracted at a rate of 3,000 gallons per minute (gpm) for 12 years from new wells to be installed in the Glendale Study Area. extracted contaminated groundwater will be filtered to remove any suspended solids, if necessary, and then treated by air stripping (single or dual-stage) and/or liquid phase granular activated carbon (GAC) to remove volatile organic compounds (VOCs). treatment, the water shall meet drinking water standards (maximum contaminant levels or MCLs) for VOCs. If air stripping treatment is selected, air emissions will be treated using vapor phase GAC to ensure that all air emissions meet applicable or relevant and appropriate requirements. The exact number, location and other specifics of extraction wells these new stripping/liquid phase GAC units will be determined during the remedial design phase of the project. After treatment to remove VOCs, to meet the nitrate MCL, the water will be blended with an alternative water of a quality such that the resulting water treated, blended water will meet all drinking water MCLs. All or part of the extracted treated water will then be conveyed to the City of Glendale or another San Fernando Valley water purveyor for distribution through its public water supply system.

As a result of comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both the Glendale North and Glendale South OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale South OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if the City of Glendale does not agree to accept the treated water from both OUs or if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale North OU, the treatment plants will not be combined. Furthermore, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of the water will be 1) offered to another San Fernando Valley water purveyor or 2) reinjected into the aquifer.

The total duration of the Glendale North OU interim remedy will be 12 years. EPA will determine the need for and scope of any further actions every five years throughout this interim remedy period and again at the conclusion of this period.

The remedial action for the Glendale North OU represents a discrete element in the overall long-term remediation of groundwater in the eastern portion of the San Fernando Valley. The objectives of this interim action; inhibition of migration and restoration of groundwater quality to meet drinking water standards for VOCs to the extent practicable, would not be inconsistent with nor preclude implementation of any final, overall remedial action or actions selected by EPA in the future for the San Fernando Valley Areas 1, 2, 3 and 4.

EPA is the lead agency for this project and the Department of Toxic Substances Control of the State of California Environmental Protection Agency Department of Toxic Substances Control (DTSC) is the support agency.

#### **DECLARATION**

This interim action is protective of human health and the environment, complies with Federal and State applicable or relevant and appropriate requirements directly associated with this action and is cost effective. This action utilizes permanent solutions and alternative treatment (or resource recovery) technologies to the maximum extent practicable, given the limited scope of the action. Because this action does not constitute the final remedy for the site, the statutory preference for remedies that employ treatment that reduces toxicity, mobility, or volume as a principal element will be addressed at the time of the final response action. Subsequent actions are planned to fully address the principal threats at these sites.

Because this remedy will result in hazardous substances remaining on-site above health-based levels, EPA shall conduct a review, pursuant to CERCLA Section 121, 42 U.S.C. Section 9621, at least once every five years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

John C. Wine

John C. Wise Acting Regional Administrator 6.18.93

Date

#### PART II. DECISION SUMMARY

This Decision Summary provides an overview of the Glendale North OU interim remedy, including the nature and extent of contamination to be addressed, a description of the remedial alternatives, the comparative analysis of the remedial alternatives, a description of the selected remedy and the rationale for remedy selection

#### 1.0 SITE LOCATION AND DESCRIPTION

The Glendale Study Area is located within the San Fernando Basin. The following sections present a basin description, regulatory history, and a summary of the Remedial Investigation and Feasibility Study (RI/FS) activities within the San Fernando Valley and the Glendale Study Area.

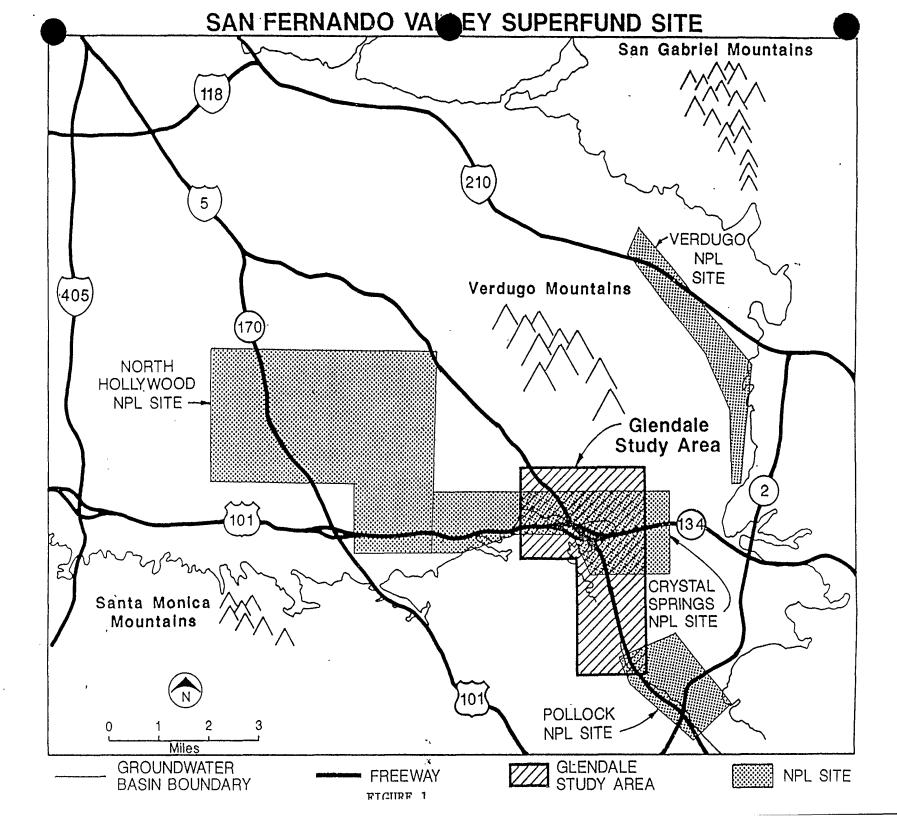
#### 1.1 Description of the San Fernando Basin

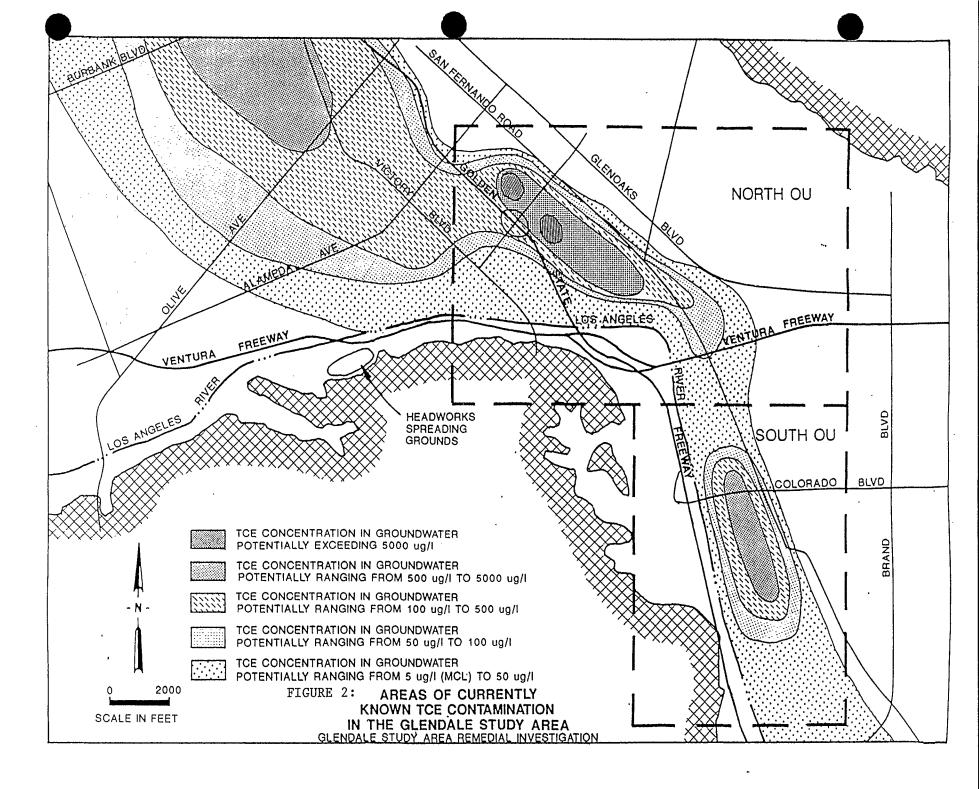
The San Fernando Basin is located within the Upper Los Angeles River Area (ULARA), which consists of the entire watershed of the Los Angeles River and its various tributaries. The San Fernando Basin covers approximately 122,800 acres and comprises 91.2 percent of the ULARA alluvial fill. It is bounded on the north and northwest by the Santa Susana Mountains, on the northeast by the San Gabriel Mountains, on the west by the Simi Hills, and on the south by the Santa Monica Mountains.

The San Fernando Basin is a significant source of drinking water, with an estimated total volume of 3 million acre-feet of groundwater stored in aquifers within the alluvial fill of the basin. The groundwater of the San Fernando Basin has been used as a source of drinking water for more than 800,000 residents within the cities of Los Angeles, Burbank, Glendale, and San Fernando. Groundwater extractions within the San Fernando Basin typically provide 15 percent of Los Angeles' annual average water supply and historically have accounted for between 50 and 100 percent of the water needs of the other cities.

#### 1.2 Description and Background of the Glendale Study Area

The Glendale Study Area is in the vicinity of the Crystal Springs National Priorities List (NPL) Site, one of the four San Fernando Valley Superfund NPL sites, and is adjacent to the Los Angeles River (Figure 1). The Glendale Study Area includes two portions of the aquifer where high concentrations of contaminants have been identified: the North Plume and the South Plume (Figure 2). Although contamination has been detected throughout the Glendale Study Area in an apparently contiguous plume, differences exist between the North Plume and South Plume, including the types of contaminants detected and the concentrations of the





contaminants. The Glendale North and South Plumes are separated by an area of lower-level groundwater contamination. The Glendale North OU includes the North Plume of VOC contamination and adjacent areas where contamination is known or believed to have migrated.

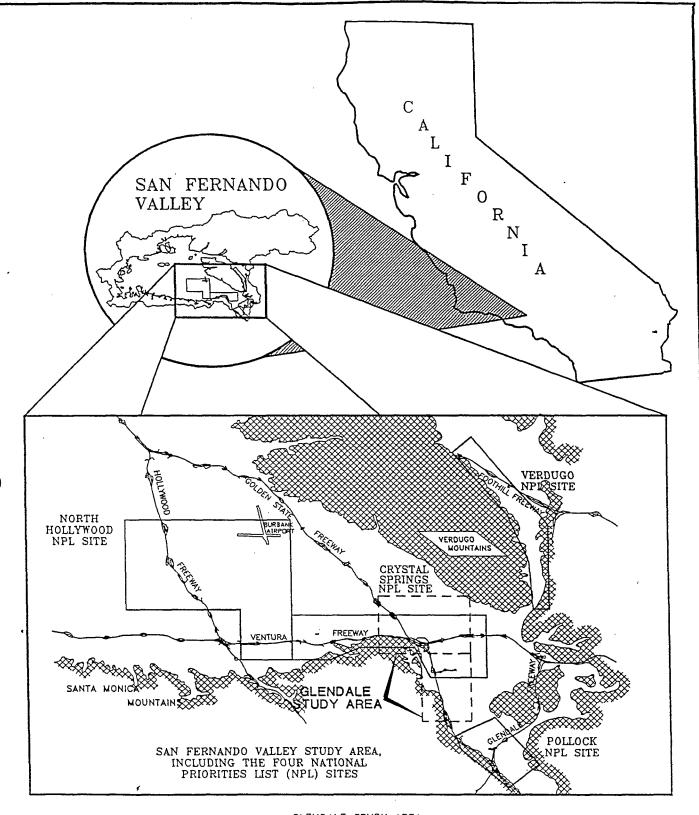
In 1990, an analysis was performed to evaluate the need for an OU within the Crystal Springs NPL site (CH2M Hill, 1990). This analysis included a qualitative comparison based on groundwater contamination, potential downgradient impacts and water supply. This analysis concluded that there was a need for an OU Crystal Springs NPLsite because: concentrations of TCE and PCE were present in groundwater, 2) the critical loss of groundwater production in the Glendale area and 3) the potential for contaminating groundwater downgradient from the Springs NPL site. Additional data collection was recommended to more adequately characterize the horizontal and vertical distribution of contamination in the aquifer, and also to improve the definition of the hydrogeology of the area.

EPA conducted a remedial investigation (RI) that characterized the nature and extent of contamination in the Glendale Study Area. Upon completion of the Remedial Investigation Report for the Glendale Study Area (January 1992), a feasibility study (FS) was undertaken for the Glendale North OU which evaluated a range of cleanup alternatives for addressing the contaminated groundwater. The FS report entitled Feasibility Study for the Glendale Study Area North Plume Operable Unit was completed in April 1992.

#### 2.0 SITE HISTORY

In 1980, after finding organic chemical contamination in the groundwater of the San Gabriel Valley, the California Department of Health Services (DHS) requested that all major water purveyors in the San Fernando Valley using groundwater conduct tests for the presence of certain industrial chemicals in the water they were serving. The results of initial tests and of subsequent testing revealed the presence of volatile organic compound (VOC) contamination in the groundwater of the San Fernando Valley. These findings resulted in a number of municipal supply wells for the cities of Los Angeles, Burbank, and Glendale being taken out of service. The primary contaminants of concern were and are the solvents trichloroethylene (TCE) and perchloroethylene (PCE), widely used in a variety of industries including metal plating, machinery degreasing and dry cleaning.

In 1984, EPA proposed four sites within the San Fernando Valley for inclusion on the NPL and in 1986 the sites were added to the list (Figure 3). Each site boundary encompasses an area in which production wells produced groundwater containing concentrations of TCE and PCE above State and Federal standards in 1984. The four NPL sites in the San Fernando Valley are the North



GLENDALE STUDY AREA

FIGURE 3 SITE LOCATION MAP

Hollywood, Crystal Springs, Verdugo, and Pollock sites, also referred to as San Fernando Valley Areas 1, 2, 3, and 4, respectively. EPA is managing the four sites as one large site. The San Fernando Valley Study Area includes the four sites as listed on the NPL and adjacent areas where contamination has or may have migrated. A basinwide groundwater RI report for the San Fernando Valley Study Area was completed in December 1992. Groundwater wells installed by EPA as part of the basinwide groundwater RI are routinely sampled to continue to monitor the nature and extent of the groundwater contamination in the San Fernando Valley.

EPA has previously signed Record of Decision (ROD) documents for two OUs in the San Fernando Valley: the North Hollywood OU (1987) and the Burbank OU (1989). The North Hollywood OU interim remedy is currently operating and the Burbank OU is in the remedial design phase. In the Glendale Study Area, EPA has identified two OUs: the Glendale North Plume OU and the Glendale South Plume OU. In addition, EPA has recently initiated an RI/FS for an OU in the Pollock area of the San Fernando Valley. All of these OUs represent interim cleanups currently in progress throughout the eastern portion of the San Fernando Valley. All remedial actions established by EPA thus far in the Record of Decision for each OU have been interim measures. EPA has not yet selected a final remedy for the entire San Fernando Valley.

TCE and PCE have been detected in the majority of the City of Glendale's wells at levels that are above the Federal Maximum Contaminant Level (MCL), which is 5 parts per billion (ppb) for each of these VOCs. The State of California MCL is also 5 ppb for both TCE and PCE. Other VOC contaminants have been detected above State and/or Federal MCLs in the Glendale area. As a result of the groundwater contamination, the majority of the City of Glendale's wells have been taken out of service. The most prevalent contaminants are TCE and PCE. In 1992, the highest concentrations of TCE and PCE detected in EPA monitoring wells in the San Fernando Valley were 7100 ppb and 160 ppb, respectively. samples from wells installed at industrial facilities in the San Fernando Valley near potential sources of contamination have shown concentrations greater than 30,000 ppb for TCE and over 15,000 ppb The maximum of 30,000 ppb for TCE was detected in a facility well located in the north plume portion of the Glendale Study Area.

Nitrate, an inorganic contaminant, has been detected consistently at levels in excess of the MCL (45 mg/l as nitrate or 10 mg/l nitrate as nitrogen) in the groundwater of the Glendale Study Area. The nitrate contamination is likely to be the result of past agricultural practices and/or septic systems in the San Fernando Valley.

It should be noted that the City of Glendale closely monitors the quality of drinking water delivered to residents. The water the City serves to its residents must meet all Federal and State drinking water requirements. Currently, nearly all of the water delivered by the City of Glendale is purchased from the Metropolitan Water District (MWD) of Southern California. The City uses a limited amount of groundwater from a small percentage of its nine production wells in the San Fernando Valley. If the levels of VOCs and other contaminants detected in the groundwater of production wells are equal to or less than 10 times MCLs, the State of California Department of Health Services, Office of Drinking Water permits the City to extract the water, blend it with MWD water to meet all drinking water standards, and convey the extracted, blended water to its public distribution system.

As described briefly in Section 1 above, the Glendale Study Area includes two portions of the aquifer where high concentrations of contaminants have been identified: the north plume and the south plume. A remedial investigation (RI) that characterized the nature and extent of contamination in the Glendale Study Area was completed in (January 1992). The Glendale Study Area RI included a characterization of the nature and extent of contamination, baseline risk assessments, and other RI data for both the north and south plumes. However, separate FS reports evaluating a range of cleanup alternatives for the contaminated groundwater were prepared for each plume. The Glendale North OU FS report and subsequent Proposed Plan were finalized in April 1992 and July 1992, respectively. The Glendale South OU FS report was completed in August 1992 and the Proposed Plan was completed in September 1992.

EPA's preferred alternatives as described in the Proposed Plans were: extraction of 3000 gallons per minute (gpm) of contaminated groundwater for Glendale North and 2000 gpm for Glendale South, treatment of VOCs by air stripping or liquid phase GAC, and conveyance of the treated water to a water purveyor, where it would be blended with water of a quality such that the treated, blended water would meet all drinking water standards, for eventual distribution through a public water system. As a contingency, if all or part of the treated water was not accepted by the purveyors (possibly due to water supply needs), the treated water from Glendale North would be reinjected and for Glendale South would be recharged at the Headworks Spreading Grounds (see Figure 1-2).

In response to comments by the City of Glendale on the Glendale North and South OU Proposed Plans and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase

of the project. The Glendale South OU Record of Decision also reflects this decision to combine the treatment plants.

However, if the City of Glendale does not agree to accept the treated water from both OUs or if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale North OU, the treatment plants will not be combined and only the extracted treated water from the Glendale North OU will be conveyed to the City of Glendale for distribution to its public water supply system. As a further contingency, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of water will be 1) offered to another San Fernando Valley water purveyor or 2) reinjected/recharged into the aquifer.

#### 3.0 ENFORCEMENT ACTIVITIES

In September 1989, EPA signed a cooperative agreement with the State Water Resources Control Board (SWRCB) providing funds for the Regional Water Quality Control Board, Los Angeles Region (RWQCB) to expand its capability to conduct source reduction, identification, and enforcement activities at individual facilities in the San Fernando Valley. Activities include conducting surveys and inspections, and overseeing investigations and remedial activities. cooperative agreement has been renewed annually since 1989. RWQCB investigations confirm soil or groundwater contamination at a specific facility, then that facility is referred to EPA. EPA is using the RWQCB's facility specific information in conjunction with groundwater and vadose zone modeling results and RI data, information gathered from other sources including California Environmental Protection Agency (CAL-EPA) investigations, South Coast Air Quality Management District (SCAQMD) investigations and responses to information request letters, to build enforcement cases.

EPA is and will be using its investigatory resources, enforcement resources and authority under CERCLA in conjunction with the work of the Los Angeles Region (Region 4) of the RWQCB to:

- o Identify individuals and companies who are responsible for the historic and current contamination.
- o Compel responsible parties to design, construct and operate treatment facilities and reimburse EPA for prior and any future expenditures at the site.

EPA issued preliminary notices of potential liability (General Notice) for the Glendale North OU to 35 parties on August 27, 1992 and to two additional parties on August 31, 1992. The list of General Notice parties was updated in February 1993 when one owner was deleted and three others added. These parties have

been preliminarily identified as owners and operators of 22 facilities located in the vicinity of the north plume portion of groundwater contamination in the Glendale Study Area of the San Fernando Valley. EPA anticipates that additional parties will be notified of potential liability. Special notice pursuant to CERCLA §122 has not yet been issued for the Glendale North OU.

#### 4.0 HIGHLIGHTS OF COMMUNITY PARTICIPATION

EPA's preferred alternative, as well as six other alternatives were described in EPA's Proposed Plan for the Glendale North OU (July 1992). The Proposed Plan was in the form of a fact sheet and was distributed to all parties on EPA's mailing list for the San Fernando Valley Superfund sites. The original 30 day public comment period was extended an additional 30 days after EPA received requests for extensions from members of the public. The public comment period closed on September 8, 1992. EPA received over 150 comments. These comments and EPA's responses to these comments are summarized in Part III (the Responsiveness Summary) of this ROD.

A public meeting was held in the City of Glendale on July 23, 1992, to discuss EPA's preferred alternative and the other alternatives. At this meeting EPA gave a brief presentation regarding the Proposed Plan, answered questions, and accepted comments from members of the public.

At the public meeting and in a subsequent letter, the City of Glendale emphasized that it would like to receive greater than 3,000 gpm of extracted, treated groundwater. The City also indicated that it had stored water credits and water rights sufficient to accept greater than 5,000 gpm of extracted, treated groundwater from the San Fernando Valley. As a result of the City's oral and written comments on the Glendale North OU, EPA has determined that the treatment plants for the Glendale North and South OUs will be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale.

Notice of the public meeting as well as the availability of the Proposed Plan was published in the Los Angeles Daily News on July 8, 1992. In addition, several newspaper articles were written about the remedial investigation, the feasibility study and the Proposed Plan for the Glendale North OU including: Los Angeles Times - June 19, 1992; Los Angeles Daily News - June 19, 1992; Los Angeles Times - July 23, 1992; Los Angeles Daily News - July 24, 1992 and the Glendale News Press - July 24, 1992. A map of the Glendale North OU was provided in the Proposed Plan and the various newspaper articles described the area that would be impacted by the Glendale North OU.

Prior to mailing out the Proposed Plan fact sheet and conducting the public meeting for the Glendale North OU, EPA

conducted an outreach program specifically aimed at the Glendale community. EPA placed inserts describing the proposed interim cleanup of groundwater in the Glendale area in utility bills delivered to over 127,000 community members. The insert not only explained the project but offered an opportunity to be added to EPA's mailing list for the San Fernando Valley project by filling out and returning an attached coupon. As a result of this utility bill insert project, EPA was able to double its mailing list for the San Fernando Valley project and to educate community members likely to be impacted by the Glendale North OU project.

In general, the purpose of EPA's community relations program for the San Fernando Valley project is to inform community members and other interested parties about the Federal process for addressing contamination at hazardous waste sites, as well as to encourage two way communication between the concerned public and EPA and/or other local agencies.

From March 1987 through December 1991, EPA and LADWP attended quarterly meetings of the Community Work Group (CWG) to discuss technical issues and management strategies involving the San Fernando Valley Superfund project including the interim groundwater cleanup for the Glendale area. The CWG consisted of interested San Fernando Valley community residents, elected officials, agency representatives, and environmental and business leaders. The CWG provided input to EPA on the various components of the Superfund project, including the interim groundwater cleanup of the Glendale area.

The community relations plan for the San Fernando Valley Superfund sites was most recently updated and issued in April 1990. The plan will be revised again in 1993 to address community relations during the remedial design phase of the Glendale North OU interim action and other changes in the community relations program.

## 5.0 SCOPE AND ROLE OF THE OPERABLE UNIT

The interim remedial action for the Glendale North OU represents a discrete element in the overall long-term remediation of groundwater in the eastern portion of the San Fernando Valley. While the final overall plan for the remediation of the San Fernando Valley Sites has not yet been determined, the objectives of the Glendale North OU are:

- o To inhibit vertical and horizontal migration of groundwater contamination in the North Plume of the Glendale Study Area
- o To begin to remove contaminant mass from the upper zone of the aquifer in the North Plume of the Glendale Study Area.

EPA does not expect these objectives to be inconsistent with, nor preclude, any final action for San Fernando Valley Areas 1, 2, 3, and 4.

The Glendale North OU interim remedy is intended to address the immediate and significant groundwater contamination problem in and beyond a portion of San Fernando Valley Area 2 (also known as the Crystal Springs NPL site) and includes a large section of the City of Glendale. A more complete investigation of the overall groundwater problem in the San Fernando Valley is being conducted through the basinwide remedial investigation and feasibility study process.

The basinwide groundwater RI Report for the San Fernando Valley Study Area was completed in December 1992. Groundwater wells installed by EPA as part of the basinwide RI are routinely sampled to continue to monitor the nature and extent of the groundwater contamination in the San Fernando Valley.

EPA is currently using the results of the remedial investigation in basinwide feasibility studies to address VOC contamination in both the groundwater and vadose zone of the eastern portion of the San Fernando Valley.

As part of the basinwide groundwater FS, EPA is revising and recalibrating the basinwide groundwater flow model to incorporate the most recent data. The updated version of the model will be complete in early 1993. EPA will then review and evaluate various groundwater remediation options for the basin including: regional pump and treat, well-head treatment, use of innovative technologies and no-action alternatives.

During 1993, EPA will also initiate work on a vadose zone FS to examine ways to protect the groundwater from contaminants that could reach the groundwater in the future. This FS will review and evaluate options for cleanup of VOC contamination in the vadose zone of the San Fernando Valley.

EPA will continue to gather and analyze information important to the project. EPA has been working with the San Fernando Valley water purveyors and the Upper Los Angeles River Area (ULARA) Watermaster to summarize past and future groundwater management in the San Fernando Valley, including an overall water balance for the San Fernando Valley. EPA's interim actions to remove contaminants and inhibit migration from the most contaminated areas in North Hollywood, Burbank, Glendale North, Glendale South and Pollock OUs will also provide information useful for the basinwide FS.

# 6.0 SUMMARY OF GLENDALE NORTH OU SITE CHARACTERISTICS

Results of LADWP's groundwater monitoring programs conducted from 1981 through 1987 revealed that TCE and PCE had contaminated

approximately 50 percent of the water supply wells in the eastern portion of the San Fernando Valley groundwater basin at concentrations exceeding State and Federal drinking water standards.

The results of recent (1989-1992) EPA sampling of groundwater monitoring wells installed by EPA throughout the San Fernando Valley indicate that TCE and PCE continue to be the principal contaminants of concern. TCE and PCE are industrial solvents commonly used in the metal degreasing and dry-cleaning industries. Both are known animal carcinogens and probable human carcinogens. The Federal MCL for both TCE and PCE is 5 ug/l (ppb). The State MCLs for TCE and PCE are also 5 ug/l (ppb).

There are ten EPA monitoring wells located in the north plume portion of the Glendale Study Area. In these ten wells, nine VOCs have been detected above Federal and/or State MCLs: benzene; carbon tetrachloride; 1,1-dichloroethane (1,1-DCA); 1,2-DCA; 1,1-dichloroethene (1,1-DCE); total 1,2-DCE; 1,1,2,2-tetrachloroethane; PCE; and TCE (See Tables 6-1 and 6-2). As reported in the RI Report for the Glendale Study Area, TCE was detected in eight of ten EPA monitoring wells in the north plume at a maximum concentration of 12,000 ppb. PCE was detected in seven of the ten wells at a maximum of 120 ppb. Groundwater samples from wells installed at industry facilities in the Glendale north plume portion of the Glendale Study Area, near potential sources of contamination, have shown concentrations greater than 30,000 ppb for TCE and greater than 500 ppb for PCE (See Figures 6-1 and 6-2).

Nitrate has been detected consistently at levels in excess of the MCL in the groundwater of the Glendale Study Area. The highest level detected in groundwater from a shallow monitoring well in the Glendale Study Area is 16 mg/l as nitrogen (See Figure 6-3). The Federal MCL is 10 mg/l for nitrate as nitrogen. The nitrate contamination is likely the result of past agricultural practices and/or septic systems in the San Fernando Valley. Nitrate is not a CERCLA hazardous substance. However, the interim OU remedies in the San Fernando Valley involve the distribution of treated water to public water supply systems and therefore, EPA has been compelled to address the nitrate contamination in developing remedial alternatives.

Some metals have been detected at levels above the Federal and/or State MCLs in groundwater monitoring wells located in the Glendale Study Area. These metals include: arsenic, cadmium, chromium, lead and mercury. MCL exceedances occurred in early (1989) sampling rounds when field filtering of samples was not performed. Subsequent sampling and current sampling protocol require field filtering. As a result, only chromium and mercury have been found to exceed their MCLs since the initial sampling and only in a small number of wells. An analysis of these data to examine the likelihood that the metals are waterborne contaminants

# MAXIMUM VALUES OF VOLATILE AND SEMIVOLATILE ORGANIC COMPOUNDS DETECTED IN GROUNDWATER FROM THE CRYSTAL SPRINGS CLUSTER WELLS WITHIN THE NORTH PLUME OU

|                              |                  | Shallow Cluster Wells <sup>b</sup> |  |  | Lower Cluster Wells <sup>b</sup>   |   |  |
|------------------------------|------------------|------------------------------------|--|--|------------------------------------|---|--|
| Constituent                  | MCL*<br>(μg/l)   | Maximum<br>Concentration<br>(μg/l) | Number of<br>Wells With<br>Detects<br>out of 9 | Number of<br>Wells Which<br>Exceed MCL | Maximum<br>Concentration<br>(µg/l) | Number of<br>Wells With<br>Detects<br>out of 12 | Number of<br>Wells Which<br>Exceed MCL |
| Volatile Organics (μg/l)     |                  |                                    |  |  | -                                  |   |  |
| Acetone                      | c                | 6°                                 | 4  |  | 22                                 | 5   | ·                                      |
| Benzene                      | 1.0              | 0.8                                | 1  | 0                                      | ND                                 | 0   | 0                                      |
| 2-Butanone (MEK)             | ¢                | 22                                 | 1 .  |  | ND                                 |   |  |
| Carbon Tetrachloride         | 0.5              | 42                                 | 4  | 4                                      | 1.0                                | 2   | 2                                      |
| Chloroform                   | 100 <sup>d</sup> | 23                                 | 4  | 0                                      | 2.0                                | 1   | 0                                      |
| 1,1-Dichloroethane           | 5.0              | 39                                 | 3  | 2                                      | ND                                 | 0   | 0                                      |
| 1,2-Dichloroethane           | 0.5              | 2                                  | 1  | 1                                      | ND                                 | 0   | 0                                      |
| 1,1-Dichloroethene           | 6.0              | 100                                | 3  | 2                                      | ND                                 | 0   | 0                                      |
| 1,2-Dichloroethene (total)   | 6.0 <sup>f</sup> | 17                                 | 3  | 1                                      | ND                                 |   |  |
| Ethylbenzene                 | 680              | ND                                 | 0  | 0                                      | 0.2                                | 1   | 0                                      |
| Methylene Chloride           | c                | 0.5°                               | 2  | 0                                      | 5.0℃                               | 7   | 0                                      |
| 1,1,2,2-Tetrachloroethane    | 1.0              | 8.0                                | 2  | 2                                      | 2.0                                | 1   | 1                                      |
| Tetrachloroethene (PCE)      | 5.0              | 120                                | 8  | 6                                      | 130                                | 9   | 6                                      |
| Toluene                      | 1,000            | 0.4°                               | 1  | 0                                      | 3°                                 | 3   | 0                                      |
| 1,1,1-Trichloroethane (TCA)  | 200              | 26                                 | 3  | 0                                      | ND                                 | 0   | 0                                      |
| Trichloroethene (TCE)        | 5.0              | 3,100                              | 9  | 8                                      | 220                                | 8   | 6                                      |
| Xylene (total)               | 1,750            | ND                                 | 0  | 0                                      | 1                                  | 2   | 0                                      |
| Semivolatile Organics (μg/l) |                  |                                    |  |  |                                    |   |  |
| Bis(2-ethylhexyl)phthalate   | 4                | <sup>4</sup> ND                    |  |  | 140                                | 1   |  |
| Di-n-octylphthalate          | c                | ND                                 | ***  |  | 11°                                | 1   |  |

Note: Samples collected May 1990 and October 1990

ND = Not Detected

Source: Remedial Investigation for the Glendale Study Area (January 1992)

For sum of cis- and trans-isomers, use the MCL for cis-; this isomer is more prevalent and its MCL is lower.

<sup>&#</sup>x27; Promulgated federal or state MCL, whichever is more stringent.

Shallow cluster wells include CS-CO1-105, CS-CO2-62, CS-CO2-180, CS-CO3-100, CS-VPB-04, CS-VPB-05, CS-VPB-06, CS-CO5-160 and CS-CO6-185. Lower cluster wells include all remaining cluster wells.

No state or federal MCL promulgated.

d MCL is for the sum of trihalomethanes.

Detected in laboratory blanks; may be considered a lab contaminant.

# MAXIMUM VALUES OF VOLATILE AND SEMIVOLATILE ORGANIC COMPOUNDS DETECTED IN GROUNDWATER FROM THE CRYSTAL SPRINGS VERTICAL PROFILE BORINGS WITHIN THE NORTH PLUME OU

|                              |                  | Initial Sampling - September 1989 <sup>b</sup> |  |  | Resampling - September 1990 <sup>b</sup> |  |  |
|------------------------------|------------------|--|--|--|--|--|--|
| Constituent                  | MCL*<br>(µg/l)   | Maximum<br>Concentration<br>· (μg/l)           | Number of<br>VPBs With<br>Detects<br>out of 10 | Number of<br>VPBs which are<br>at or Exceed<br>MCL | Maximum<br>Concentration<br>(µg/l)       | Number of<br>VPBs With<br>Detects<br>out of 11 | Number of<br>VPBs Which<br>are at or Exceed<br>MCL |
| Volatile Organics (μg/l)     |                  |  |  |  |  |  |  |
| Acetone                      | c                | 51 <b>°</b>                                    | 3  |  | 690°                                     | 5  |  |
| Benzene                      | 1.0              | 1  | 1  | 1  | 2  | 1  | . 1  |
| Bromoform                    | 100              | 8  | 1  | 0  | ND                                       | 0  | 0  |
| 2-Butanone (MEK)             | c                | 5,400  | 2  |  | ND                                       | 0  |  |
| Carbon Tetrachloride         | 0.5              | 100  | 5  | 5  | 69                                       | 2  | 2  |
| Chloroform                   | 100 <sup>4</sup> | 32   | 5  | 0  | 30                                       | 4  | 0  |
| Dibromochloromethane         | 100 <sup>d</sup> | 2  | 1  | 0  | ND                                       | 0  | 0  |
| 1,1-Dichloroethane           | 5.0              | 49   | 2  | 2  | 46                                       | 2  | 2  |
| 1,2-Dichloroethane           | 0.5              | 3  | 1  | 1  | 2  | 1  | 1  |
| 1,1-Dichloroethene           | 6.0              | 620  | 4  | 3  | 440                                      | 3  | 3  |
| 1,2-Dichloroethene (total)   | 6.0 <sup>f</sup> | 25   | 3  | $2^{\mathfrak{l}}$                                 | 23                                       | 3 ·  | 1 <sup>f</sup>                                     |
| 2-Hexanone                   | c                | 19   | 1  |  | . ND                                     | 0  |  |
| 4-Methyl-2-pentanone (MIK)   | c                | 30   | 1  |  | ND                                       | 0  |  |
| Methylene Chloride           | c                | 1  | 1  | 0  | ND                                       | 0  | 0  |
| Styrene                      | 5.0              | 2  | 1  | 0  | ND                                       | 0  | 0  |
| 1,1,2,2-Tetrachloroethane    | 1.0              | 24   | 4  | 4  | 3  | 1  | 1  |
| Tetrachloroethene (PCE)      | 5.0              | 77   | 7  | 5  | 120                                      | 6  | 5  |
| 1,1,2-Trichloroethane        | 32               | 8  | 3  | 0  | ND                                       | 0  | 0  |
| 1,1,1-Trichloroethane (TCA)  | 200              | 27   | 2  | 0  | 26                                       | 2  | . 0  |
| Trichloroethene (TCE)        | 5.0              | 12,000   | 8  | 8  | 5,700                                    | 9  | 7  |
| Vinyl Acetate                | c                | 22   | 1  |  | ND                                       | 0  | <del>-</del> `                                     |
| Semivolatile Organics (µg/l) |                  |  |  |  |  | _  |  |
| Bis(2-ethylhexyl)phthalate   | 4                |  | unn  | -  | 38                                       | 1  | 1  |

NA = Not Analyzed

Source: Remedial Investigation for the Glendale Study Area (January 1992)

ND = Not Detected

<sup>\*</sup> Promulgated federal or state MCL, whichever is more stringent.

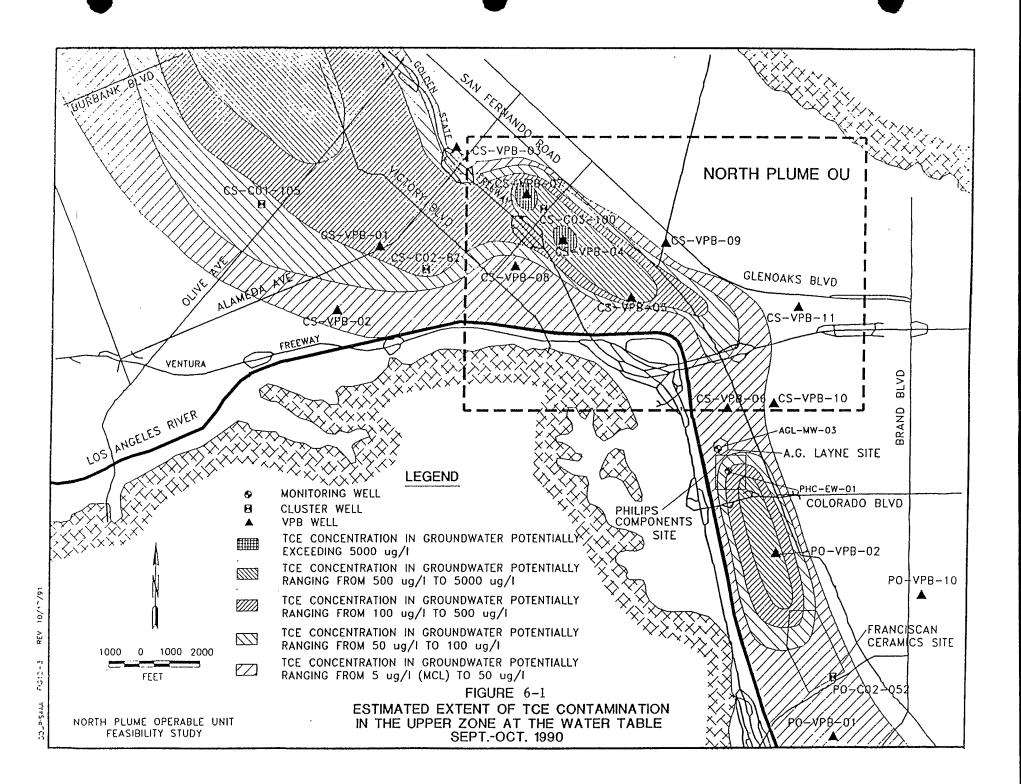
Initially sampled wells include CS-VPB-01, CS-VPB-02, and CS-VPB-04 through CS-VPB-11; Resampled wells include CS-VPB-01 through CS-VPB-11.

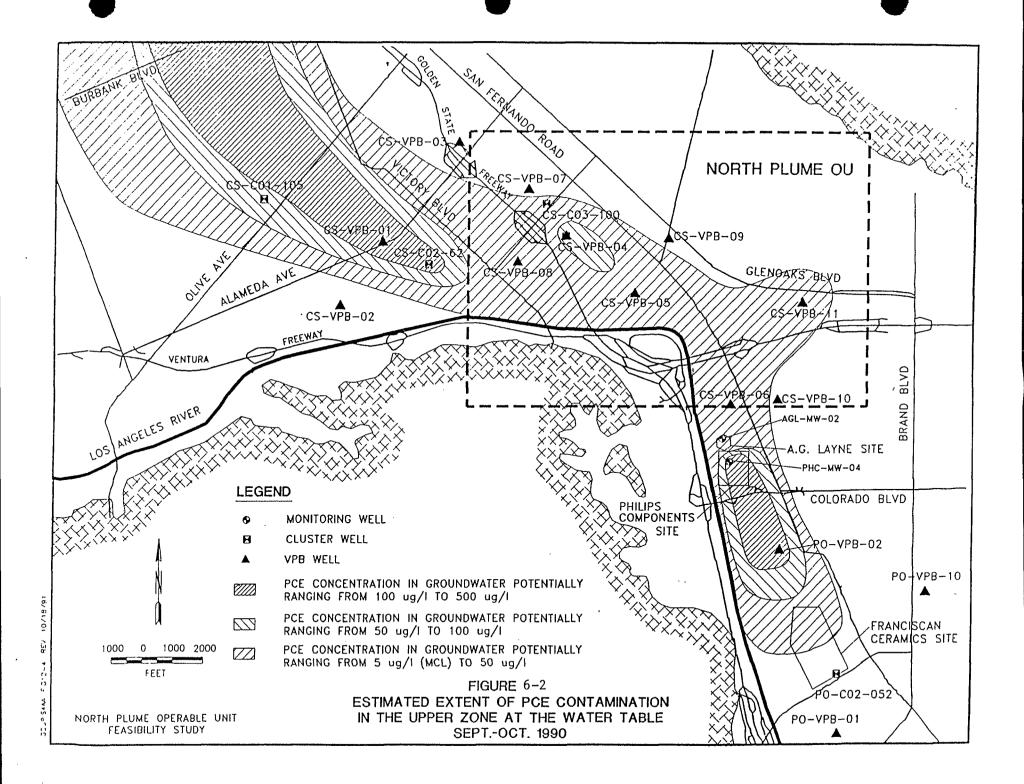
No state or federal MCL promulgated.

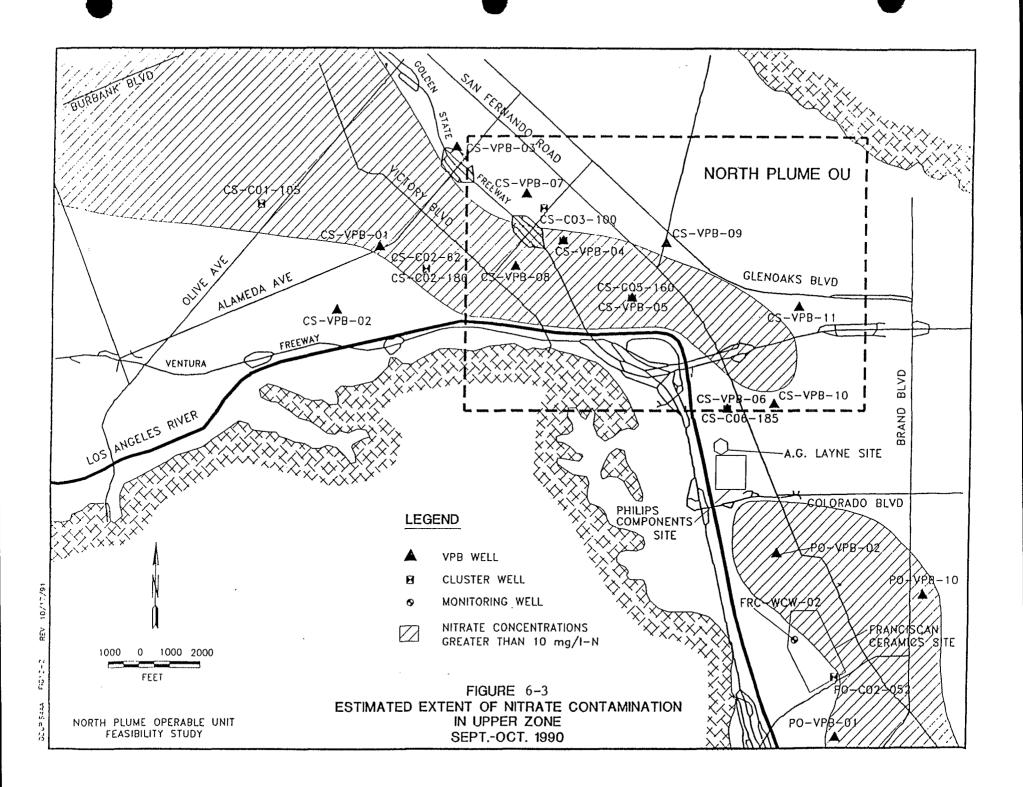
d MCL is for the sum of trihalomethanes.

Detected in laboratory blanks; considered a lab contaminant.

For sum of cis- and trans-isomers, use the MCL for cis-; this isomer is more prevalent and its MCL is lower.







rather than sampling artifacts (i.e., residual particulates from well construction and development) was conducted by EPA's contractor and presented in a technical memorandum entitled: Review of Metals Data from Monitoring Wells located in the Glendale Study Area, North Operable Unit (June 16, 1992). This memorandum, available for review in the Administrative Record for the Glendale North OU, concluded that the metals exceedances were most likely the result of sampling artifacts. EPA continues to analyze groundwater samples collected under the quarterly monitoring program for priority pollutant metals.

Thirty-one wells in the Glendale Study Area were sampled for naturally-occurring radionuclides as part of EPA's quarterly monitoring program. The samples were taken during the period of July 31 to August 7, 1992. The results of this third quarter 1992 groundwater sampling for radionuclides indicate that all EPA groundwater monitoring wells in the Glendale Study Area are in compliance with current MCLs for radionuclides (gross alpha, gross beta, gross radium, radium-226, strontium-89, strontium-90, gross uranium, tritium, and radon). In addition, the samples were also in compliance with all proposed radionuclide MCLs, except radon. The proposed MCL for Radon is 300 pCi/l. Most of the groundwater samples from the 31 monitoring wells exceeded the proposed MCL for If necessary, this factor will be taken into account for remedial design. Radionuclides in the groundwater of the Glendale Study Area and their potential impacts on the design of the Glendale North OU are discussed in greater detail in: Technical Memorandum San Fernando Valley Superfund Site, Radionuclides in the Glendale Study Area, dated March 2, 1993. This memorandum is available for review in EPA's Administrative Record Supplement 1 for the Glendale North OU.

In addition, during the RI for the Glendale Study Area, EPA confirmed through modeling that the groundwater in the area is a source of recharge for the Los Angeles River.

#### 7.0 SUMMARY OF SITE RISKS

Data regarding contaminants in the north plume of groundwater contamination in the Glendale Study Area obtained by EPA during the remedial investigation was used to estimate the health risks associated with exposure to the groundwater. This estimate, called a risk assessment, was then used to identify which contaminants pose risks to human health. The data used for the Glendale North OU risk assessment is presented in the Remedial Investigation Report for the Glendale Study Area (January 1992) and in other documents include in the Glendale North OU Administrative Record file.

Baseline risk assessments are conducted at Superfund sites to fulfill one of the requirements of the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). The NCP (40 CFR Part

300) requires development of a baseline risk assessment at sites listed on the National Priorities List (NPL) under CERCLA. The CERCLA process for baseline risk assessments is intended to address both human health and the environment. However, due to the highly urbanized setting of the Glendale Study Area, the focus of the baseline risk assessment for the Glendale North OU was focused on human health issues, rather than environmental issues.

The objective of the baseline risk assessment for the Glendale North OU was to evaluate the human health and environmental risks posed by the contaminated groundwater beneath the north plume portion of the Glendale Study Area if it were to be used as a source of drinking water without treatment. The baseline risk assessment incorporated the water quality information generated during the basinwide groundwater RI field investigation and sampling program to estimate current and future human health and environmental risks. The groundwater data used for the Glendale North OU risk assessment included sampling results from the 1990 Crystal Springs initial cluster well sampling, and the 1991 resampling of the Crystal Springs Vertical Profile Borings/shallow monitoring wells (VPBs). In cases where more than one sample event was recorded for a single well, the most recent data were used. a compound was not detected in a particular well, half the value of the lowest detection limit was used from the most recent sampling The current public health risk calculations were based on estimates of concentrations at points of exposure from these sampling efforts.

The risk assessment for the Glendale North OU was conducted in accordance with EPA guidance including: <u>Guidance for Conducting Remedial Investigation and Feasibility Studies under CERCLA</u> (USEPA, 1988), <u>Risk Assessment Guidance for Superfund</u>, <u>Vol. I Health Evaluation Manual (Part A) and Vol. 2 Ecological Assessment (USEPA, 1989), <u>The Exposure Factors Handbook</u> (USEPA, 1989), and <u>Risk Assessment Guidance for Superfund Human Health Risk Assessment, USEPA Region IX Recommendations (USEPA, 1989).</u></u>

A risk assessment involves the qualitative or quantitative characterization of potential health effects of specific chemicals on individuals or populations. The risk assessment process comprises four basic steps: 1) hazard identification, 2) doseresponse assessment, 3) exposure assessment, and 4) risk characterization. The purpose of each element is as follows:

- Hazard identification characterizes the potential threat to human health and the environment posed by the detected constituents.
- Dose response assessment critically examines the toxicological data used to determine the relationship between the experimentally administered animal dose and

the predicted response (e.g., cancer incidence) in a receptor.

- Exposure assessment estimates the magnitude, frequency, and duration of human exposures to chemicals.
- Risk characterization estimates the incidence of or potential for an adverse health or environmental effect under the conditions of exposure defined in the exposure assessment.

## Human Health Risk Assessment

Risk assessments estimate the possibility that one additional occurrence of cancer will result from exposure to contamination. A risk of 1 in 1,000,000 (one million) means that one person in one million exposed could develop cancer as a result of the exposure. EPA considers risks greater than one in ten thousand  $(10^{-4})$  "unacceptable."

In preparing risk assessments, EPA uses very conservative assumptions that weigh in favor of protecting public health. For example, EPA may assume that individuals consume two liters of drinking water per day from wells situated within a contaminant plume, over a 70-year lifetime or that a person is exposed to a chemical, 24 hours a day, 365 days a year, for a 30-year period, even though typical exposure to the chemical would be far less.

The baseline risk assessment for the Glendale North OU is presented in Section 7.0 of the Remedial Investigation Report for the Glendale Study Area (January 1992). The risk assessment estimated the potential risks to public health under current situations and potential future situations. The risk assessment examined the potential health effects if individuals were exposed to contaminated groundwater from the upper and lower zones of the aquifer for the Glendale north plume groundwater contamination in the Glendale Study Area.

Chemicals of potential concern for the Glendale North OU used in the risk assessment calculations included: TCE; PCE; carbon tetrachloride; 1,1-DCA; 1,2-DCA; total 1,1-DCE; 1,2-DCE; nitrate and others including some metals. A list of all potential compounds of concern for both the upper and lower aquifer zones included in the quantitative risk assessment for the Glendale North OU are presented in Table 7-1. Due to the potential for adverse health effects to infants from consumption of water with high nitrate levels, a quantitative evaluation of this compound for chronic non-carcinogenic risks was calculated. The maximum value and an average value were used for exposure point concentrations in the calculations.

TABLE 7-1
COMPOUNDS OF POTENTIAL CONCERN INCLUDED IN THE QUANTITATIVE
RISK ASSESSMENT FOR THE GLENDALE NORTH PLUME OU

| Constituent                             | Upper<br>Zone<br>(Yes/No) | Lower<br>Zone<br>(Yes/No) |
|---|---------------------------|---------------------------|
| Vocs                                    |                           |                           |
| Benzene                                 | Y                         | N                         |
| Carbon Tetrachloride                    | <u>Y</u>                  | Y                         |
| 1,1-Dichloroethane                      | Y                         | . <b>N</b>                |
| 1,2-Dichloroethane<br>Tetrachloroethene | Y<br>Y                    | N<br>Y                    |
| Trichloroethene                         | Y                         | Y                         |
| 1,1-Dichloroethene                      | Ÿ                         | Ň                         |
| 1,1,2,2-Tetrachloroethene               | Ÿ                         | Y                         |
| 2-Butanone (MEK)                        | Y                         | N                         |
| 1,2-Dichloroethene (total)              | Y                         | N                         |
| BNAs                                    |                           |                           |
| Bis(2-ethylhexyl)phthalate              | N                         | Y                         |
| Inorganics                              | •                         |                           |
| Arsenic                                 | Y                         | N                         |
| Nickel                                  | Y                         | N                         |
| Lead                                    | N                         | Y                         |
| Mercury                                 | Y                         | Y                         |
| Zinc                                    | Y                         | Y                         |
| Nitrate                                 | Y                         | Y                         |

As indicated by the table, fewer compounds of potential concern were identified in samples from wells installed in the deep aquifer. Therefore, a separate characterization of risk was performed for the upper and lower groundwater zones.

An exposure assessment was conducted to identify potential transport pathways (e.g., groundwater, surface water, air); routes of exposures (e.g., ingestion, inhalation, dermal contact); and potential on-site and off-site receptor populations. Exposure assessment involves the consideration of particular transport pathways and routes of exposure to potential receptors which may include current users of the site as well as adjacent populations that may be exposed to chemicals that have been transported off site. Receptors may also include aquatic and terrestrial biota.

A critical step in assessing the potential risk to public health is to identify the pathways through which exposure could occur. The major transport pathway considered in the Glendale North OU baseline risk assessment was the use of contaminated groundwater. The point of potential contact with the contaminated groundwater is through water use from the upper or lower zone.

EPA evaluated four potential methods of exposure to water from the upper and lower zones of the aquifer: (1) exposure during residential use, (2) worker exposure during operations at the Glendale Grayson Steam Plant (3) exposure from discharge into the Los Angeles River, or (4) exposure in various other commercial uses. Other commercial users of groundwater in the Glendale Study Area include Walt Disney; Sears, Roebuck & Co.; and the Los Angeles City Zoo. The residential use of the contaminated groundwater as well as exposure from Glendale Grayson Steam Plant operations were carried into the quantitative risk assessment.

EPA included three potential exposure routes in the Glendale North OU risk assessment: (1) drinking the groundwater during residential use, (2) inhaling the chemicals in groundwater vapors during showering, and (3) inhaling groundwater vapors during steam plant operations. Dermal contact was also considered but was found by EPA not to pose a significant risk.

In accordance with current scientific opinion concerning carcinogens, it is assumed that any dose, no matter how small, has some associated response. This is called a nonthreshold effect. In the risk assessment for the Glendale North OU, the non-threshold effect was applied to all probable carcinogens. EPA has classified carcinogens with regard to the epidemiologic and toxicologic data available. The assessment of noncarcinogenic effects is complex. There is a broad interaction of time scales (acute, subchronic, and chronic) with varying kinds of effects. In addition, there are various levels of "severity" of effect. The Hazard Index is used to determine the potential for adverse health effects resulting from exposure to non-carcinogenic chemicals.

The Hazard Quotient is defined as the ratio of a single exposure level over a specified time period to a reference dose for that substance derived from a similar exposure period. A reference dose (RfD) is EPA's preferred toxicity value for evaluating non-carcinogenic effects resulting from exposures at Superfund sites. The Hazard Index is the sum of more than one Hazard Quotient for multiple substances or multiple pathways. The Hazard Index is calculated separately for chronic, sub-chronic and shorter-duration exposures. A Hazard Index greater than 1.0 indicates the potential for adverse health effects. However, it should be noted that a Hazard Index value of 1.0 or greater does not mean that an adverse health effect is certain. It is a benchmark value indicating a greater probability for a possible adverse effect.

The results of the baseline risk characterization for the upper and lower zones of the aquifer are summarized in Tables 7-2 and 7-3. A detailed discussion of the data presented in these tables is included in Section 7.0 of the Remedial Investigation Report for the Glendale Study Area (January 1992).

The risk associated with ingestion of groundwater from the upper zone found that TCE, 1,1-DCE and arsenic were the primary contributors to the carcinogenic risk in the ingestion scenario. PCE and carbon tetrachloride were secondary contributors. Concentration levels of TCE and 1,1-DCE were several orders of magnitude above their respective MCLs, but concentrations of arsenic were detected below its MCL. For shower inhalation risks, TCE and 1,1-DCE were major contributors to risk for groundwater in the upper and lower zones.

The uncertainties associated with the Glendale North OU risk assessment are discussed in detail in Section 7.6 (page 7-24) of the Remedial Investigation Report for the Glendale Study Area (January 1992).

In summary, the results of the human health portion of the Glendale North OU risk assessment indicated that contaminant levels in the upper zone of the aquifer of the Glendale Study Area would pose an unacceptable (2 x  $10^{-3}$ ) risk to human health if this water were to be delivered directly to local residents, without being treated. This means that an estimated 1 in 500 persons would be more likely to develop cancer during their lifetimes.

#### Environmental Risk Assessment

An ecological risk assessment was also performed for the Glendale North OU to address the potential ecological risks to flora and fauna in the area. This assessment provided a qualitative evaluation of potential current and future risks represented by the present site conditions, assuming no remedial action is taken in the Glendale Study Area.

TABLE 7-2

# SUMMARY OF RISK CHARACTERIZATION FOR THE UPPER ZONE AQUIFER FOR THE GLENDALE NORTH PLUME OU

| Exposure<br>Scenario | Arithmetic<br>Mean <sup>1</sup> | RME <sup>2</sup> | Maximum <sup>3</sup> | Type of<br>Risk |
|----------------------|---------------------------------|------------------|----------------------|-----------------|
| Adult                | 8E-04                           | 2E-03            | 5E-03                | Cancer Risk     |
| Ingestion            | 4E+00                           | 8E+00            | 2E+01                | Hazard Index    |
| Shower<br>Inhalation | 1E-03                           | 2E-03            | 8E-03                | Cancer Risk     |
| Timatacton           | 4E+00                           | 8E+00 · •        | 2E+01                | Hazard Index    |
| Steam Plant          | 2E-05                           |                  | 5E-05                | Cancer Risk     |
| Inhalation           | 4E-02                           |                  | 7E-02                | Hazard Index    |
|                      |                                 |                  |                      |                 |

<sup>1</sup> Average Value

<sup>&</sup>lt;sup>2</sup> Reasonable Maximum Exposure. The highest exposure that is reasonably expected to occur at a site (95% upper confidence limit of observed concentrations).

<sup>&</sup>lt;sup>3</sup> The exposure scenario using the highest observed concentration in any monitoring well in the north plume of groundwater contamination in the Glendale Study Area. EPA considers this scenario to be unreasonably high.

TABLE 7-3

# SUMMARY OF RISK CHARACTERIZATION FOR THE LOWER ZONE AQUIFER FOR THE GLENDALE NORTH PLUME OU

| Exposure<br>Scenario | Arithmetic<br>Mean <sup>1</sup> | RME <sup>2</sup> | Maximum <sup>3</sup> | Type of<br>Risk |
|----------------------|---------------------------------|------------------|----------------------|-----------------|
| Adult                | 2E-05                           | 5E-05            | 1E-04                | Cancer Risk     |
| Ingestion            | 3E-01                           | 7E-01            | 2E+00                | Hazard Index    |
| Shower               | 1E-05                           | 2E-05            | 6E-05                | Cancer Risk     |
| Inhalation           | 2E-01                           | 4E-01            | 1E+00                | Hazard Index    |
| Steam Plant          |                                 | ,                | 1E-07                | Cancer Risk     |
| Inhalation           |                                 |                  | 2E-03                | Hazard Index    |

<sup>&</sup>lt;sup>1</sup> Average Value

<sup>&</sup>lt;sup>2</sup> Reasonable Maximum Exposure. The highest exposure that is reasonably expected to occur at a site (95% upper confidence limit of observed concentrations).

<sup>&</sup>lt;sup>3</sup> The exposure scenario using the highest observed concentration in any monitoring well in the north plume of groundwater contamination of the Glendale Study Area.

The Glendale Study Area is zoned for commercial and industrial establishments. The surrounding area is a mixture of residential and commercial zoning. Although an extensive ecological survey was not performed for the area, the presence of a significant wildlife population was not indicated. In addition, the developed condition of the site excludes the potential for significant natural vegetative cover.

The release pathway of primary concern at this site is contaminated groundwater. There is no information, at present, to indicate that this groundwater reaches the surface or that significant concentrations are discharged to a surface water source (i.e., canal, river, etc.). Discharges to the Los Angeles River are likely to occur but are not expected to be significant enough, in volume or frequency, to impact aquatic biota.

Given the present developed condition of the site and the major exposure pathway consideration of contaminated groundwater, there was no expectation for significant impact to potential environmental receptors. Urbanization has already replaced habitat potential; therefore, no significant number of receptors appeared to be present. There appeared to be no apparent mechanism for exposure to environmental receptors from contaminated groundwater. Also, there was no indication that future site plans would reinstate habitat and thereby recreate a potential for environmental receptors in the future.

#### 8.0 <u>DESCRIPTION OF ALTERNATIVES</u>

Based on the results of the RI, EPA identified several cleanup alternatives for addressing groundwater contamination in the Glendale North Plume. The alternatives were developed to meet the following specific cleanup objectives for the Glendale North OU:

- o To inhibit vertical and horizontal migration of groundwater contamination in the North Plume of the Glendale Study Area; and
- o to begin to remove contaminant mass from the upper zone of the aquifer in the North Plume of the Glendale Study Area.

All of the alternatives, with the exception of the "no action" alternative (Alternative 1), involve groundwater extraction and treatment for the shallow aquifer system in the Glendale area of the San Fernando Valley. The upper zone or shallow-most portion of the aquifer is where the majority of the VOC contamination has been identified. Detailed descriptions of the various alternatives are presented in the <u>Feasibility Study for the Glendale Study Area North Plume Operable Unit</u> (April 1992).

Initially, all of the alternatives were screened for: 1) effectiveness at protecting public health and the environment, 2) technical feasibility (implementability), and 3) cost. As a result of this initial screening, seven alternatives were evaluated using nine specific criteria: 1) Overall Protection of Human Health and the Environment, 2) Compliance with Applicable or Relevant and Appropriate Requirements (ARARS), 3) Long-term Effectiveness and Permanence, 4) Reduction of Toxicity, Mobility or Volume through Treatment, 5) Short-term Effectiveness, 6) Implementability, 7) Cost, 8) State Acceptance, and 9) Community Acceptance. Each of EPA's nine evaluation criteria is summarized below.

Overall Protection of Human Health and the Environment: This criterion assesses whether each alternative provides for both short term and long term overall protection of human health and the environment from unacceptable risks posed by the hazardous substances, pollutants, or contaminants present in the North Plume. The assessment draws upon the evaluation of short-term effectiveness, long-term effectiveness, implementability, reduction of toxicity, mobility and/or volume through treatment, and compliance with ARARs.

Compliance with ARARs: This criterion is used to determine whether alternative meets all of the chemical-, actionlocation-specific ARARs identified in Section 10 of this ROD. Since the remedial action established by the Glendale North OU ROD is an interim action, chemical-specific requirements to be attained in the aquifer at the end of the final remedy are not ARARs for Action-specific ARARs address the groundwater action. response actions that may be taken as part of this interim action All of the alternatives, except no for the Glendale North OU. action, include groundwater extraction followed by treatment and disposal or use as potable supply. Therefore, specific levels for treatment of the contaminated water prior to disposal or to delivery to the drinking water purveyor are chemical-specific and action-specific ARARs for the Glendale North OU.

Long-Term Effectiveness and Permanence: Long-term effectiveness refers to the period after the remedial action is complete. Each alternative is assessed for its long-term effectiveness and permanence in reducing the risk to human health and the environment at the end of the 12-year period. The long-term effectiveness evaluation focuses on how much total contaminant mass has been removed and contaminant concentrations remaining in the aquifer at the end of the 12-year period.

Reduction of Toxicity, Mobility, and/or Volume through Treatment: This criterion addresses how well the remediation technologies permanently and significantly reduce the toxicity, mobility and/or volume of the hazardous substances. The evaluation based on this criterion focuses on the quantity of hazardous materials destroyed or treated, the degree to which the remedial action is

irreversible, the type and quantity of residuals that are remaining after the remedial action is complete, and whether the alternative satisfies the statutory preference for treatment as a principal element of the remedy.

Short-Term Effectiveness: Each alternative is evaluated based on its effectiveness in protecting human health and the environment during the construction and implementation period. The short-term effectiveness evaluation for each alternative focuses on how well the alternative removes contaminant mass, inhibits the movement of the contaminant plume, and how well the treatment system meets the cleanup levels in the extracted and treated groundwater during the 12-year period. Short-term effectiveness also addresses the effectiveness of the alternative in reducing potential risks to people living in the vicinity of the Glendale North Plume and to workers' health and safety during construction of the proposed facilities and implementation of the interim remedy.

Implementability: The implementability criterion includes both the technical and administrative feasibility of implementing an alternative. The technical feasibility refers to the ability to construct, reliably operate and maintain, and meet cleanup levels for process options. Administrative feasibility refers to the ability to obtain approvals from other offices and agencies, the availability and capacity of treatment, storage, and disposal services, and the availability of specific equipment and technical specialists.

Cost: The NCP requires that the following types of costs be evaluated: 1) Capital costs, including both direct and indirect costs, 2) Annual operation and maintenance costs and 3) Net present value of capital and operations and maintenance (O&M) costs. Capital and O&M costs presented in the Glendale North OU FS report have an accuracy of +50 percent to -30 percent, as specified by the Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA (USEPA, 1988). Capital costs include a contingency of 20 percent of total field cost (TFC) and a contractor's overhead and profit (OH&P) at 30 percent of the sum of TFC and contingency. Evaluating present worth costs assumes an interest rate of 10 percent and operating period of 12 years. The O&M cost evaluation assumes an operating load factor of 90 percent.

<u>State Acceptance</u>: This criterion considers the concerns of the State (technical and administrative) regarding the alternatives.

<u>Public Acceptance</u>: This criterion assesses the components of alternatives that interested persons in the community support, have reservations about or oppose.

EPA's preferred alternative, as well as the other six alternatives were described in EPA's Proposed Plan for the Glendale North OU (July 1992).

The Glendale North OU is an interim action and is not the final remedy for cleanup of contaminated groundwater in the Glendale area. With the exception of the no action alternative, all of the alternatives involve the extraction of 3,000 gpm of groundwater for a period of 12 years. The total duration of the remedy is 15 years, but during the first three years the remedy will be in the remedial design and construction phases and no extraction or treatment of groundwater will be taking place. A computer model called a solute transport model was developed and used to determine that the extraction rate of 3,000 gpm over a 12 year period would result in the most effective inhibition of plume migration and effective contamination removal for this interim action. With the exception of Alternative 1 - No Action, all of the alternatives would involve the construction and operation of a VOC treatment system.

With the exception of Alternative 1 - No Action, the seven alternatives analyzed and compared during the FS and presented in the Glendale North OU FS report include three major elements: 1) extraction of contaminated groundwater at the rate of 3000 gpm, 2) treatment of the VOCs, and 3) one of four options for final use - distribution to a public water supply system, reinjection into the aquifer, spreading at an existing spreading grounds, or discharge to the Los Angeles River (See Table 8-1). The major elements of each of seven alternatives are listed below.

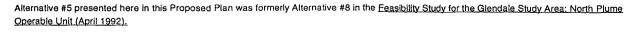
| Alternative 1  | No Action   |
|----------------|---|
| Alternatives 2 | Extract/Treat VOCs(air stripping or liquid phase GAC)/Public Water Supply |
| Alternative 3  | Extract/Treat VOCs(perozone)/Public Water Supply and/or Reinject          |
| Alternative 4  | Extract/Treat VOCs/River  |
| Alternative 5  | Extract/Treat VOCs plus ion exchange for nitrate/Reinject                 |
| Alternative 6  | Extract/Treat VOCs/Spreading Grounds                                      |
| Alternative 7  | Extract/Treat VOCs/Reinject   |

The highlights of the seven alternatives are summarized briefly below. More detailed descriptions of the alternatives are presented in the <u>Feasibility Study for the Glendale Study Area North Plume Operable Unit</u> (April 1992).

Table 8-1: Summary of Alternatives—Glendale North OU

| Components  | Alternative 1   | Alternative 2   | Alternative 3   |
|---|---|---|---|
| oundwater Extraction                                      | None  | Extract 3000 gpm groundwater from 12 wells  | Same as Alternative 2   |
| Treatment   | None  | Treat VOCe with dual-stage air<br>stripping and vapor-phase GAC   | Treat VOCs with perozone oxidation,<br>airstripping, and vapor-phase GAC                    |
|   |   | Meet nitrate MCL by blending  | Same as Alternative 2   |
| Final Use   | Monitor groundwater quality   | Convey treated, blended water to<br>City of Glendale's Public Distribution<br>System  | Same as Alternative 2   |
| CRITERIA  |   | EVALUATION  |   |
| Effectiveness and<br>Permanence                           | Not effective in the short or long-term   | Inhibit vertical and lateral migration of contaminant plume   | Same as Alternative 2   |
|   | ·   | No contaminated groundwater discharged to Los Angeles River   | Same as Alternative 2   |
|   | ,   | Remove contaminant mass from aquifer  | Same as Alternative 2   |
|   |   | Treated groundwater would meet<br>drinking water standards  | Same as Alternative 2   |
| Reduction of Toxicity, Mobility,<br>Volume, and Treatment | No reduction of toxicity, mobility, or<br>volume  | Estimated to reduce TCE concentra-<br>tions in the aquifer from 600 ppb to<br>less than 100 ppb after 12 years.                         | Same as Alternative 2   |
|   |   | Removes 92% of the Intitlal mass of<br>TCE in the aquifer   | Same as Alternative 2   |
| mpliance with ARARs                                       | Will not meet ARARs   | Will meet ARARs   | Same as Alternative 2   |
| Overall Protection of Human<br>Health and Environment     |   |   |   |
| (Human Health)  | Assuming no institutional controls,<br>increased lifetime cancer risk of<br>ingesting contaminated groundwater<br>is estimated to be 1 in 500 | Protective of human health  | Same as Alternative 2   |
| (Environment)   | Not protective of environment   | Environmental degradation will be reduced because migration of groundwater containing TCE concentrations inhibited and TCE mass removed | Same as Alternative 2   |
| Implementability<br>(Technical)                           | Monitoring wells easy to construct.<br>Spread of groundwater plume could<br>make future remediation difficult                                 | Can be implemented  | Same as Alternative 2, except<br>perozone oxidation treatment prover<br>at pilot scale only |
| ESTIMATED COSTS   | ·   |   |   |
| Total Capital Cost<br>Annual O&M<br>Total Present Worth   | \$230,000<br>\$110,000<br>\$791,000   | \$19,800,000<br>\$3,240,000<br>\$36,400,000   | \$17,800,000<br>\$2,610,000<br>\$31,200,000   |

EPA's Preferred alternatives.



Alternative #7 presented here in this Proposed Plan was formerly Alternative #10 in the Feasibility Study for the Giendale Study Area: North Plume Operable Unit (April 1992).

## Table 8-1 (cont.): Summary of Alternatives—Glendale North OU

| Alternative 4   | Alternative 5*   | Alternative 6  | Alternative7**  |
|---|--|--|---|
| Same as Alternative 2   | Same as Alternative 2  | Same as Alternative 2  | Same as Alternative 2   |
| Same as Alternative 2   | Same as Alternative 2, plus treat-<br>ment of nitrate with ion exchange  | Same as Alternative 2  | Same as Alternative 2   |
| Discharge treated water to Los<br>Angeles River   | Inject 3,000 gpm treated water into<br>12 wells  | Discharge treated water to     Headworks Spreading Ground  | Same as Alternative 5   |
|   | EVALUA   | TION   |   |
| Same as Alternative 2   | Same as Alternative 2  | Same as Alternative 2  | Same as Alternative 2   |
| Same as Alternative 2   | Groundwater discharge to Los     Angeles River may be greater than     Alternative 2 (but TCE concentrations lower)  | Same as Alternative 2  | Same as Alternative 5   |
| Same as Alternative 2   | Same as Alternative 2  | Same as Alternative 2  | Same as Alternative 5   |
| <ul> <li>Treated groundwater would meet<br/>drinking water standards for VOCs<br/>and surface water discharge<br/>standards for nitrates</li> </ul> | Same as Alternative 2  | Treated groundwater would meet<br>drinking water standards for VOCs<br>and groundwater recharge standards<br>for nitrates        | Same as Atternative 5   |
| Same as Alternative 2   | Estimated to reduce TCE concentra-<br>tions from 800 ppb to less than 100<br>ppb after 12 years  | Same as Alternative 2  | Same as Alternative 5   |
| Same as Alternative 2   | Removes 89% of initial mass of TCE in the plume  | Removes 86% of the initial mass of<br>TCE in the plume   | Same as Alternative 5   |
| Same as Alternative 2   | Same as Alternative 2  | Same as Alternative 2  | Same as Alternative 2   |
| Same as Alternative 2   | Same as Alternative 2  | Same as Alternative 2  | Same as Alternative 2   |
| Same as Alternative 2   | Same as Alternative 6, except<br>greater mass of TCE removed   | Same as Alternative 2, except<br>greater mass of TCE removed   | Same as Alternative 5   |
| Same as Alternative 2   | Same as Alternative 2; issues<br>associated with waste brine disposal<br>(from ion exchange) and with<br>injection (e.g., potential for clogging)<br>will have to be addressed | Same as Alternative 2; one<br>administrative issue may be the<br>availability of the Headworks<br>Spreading Grounds for recharge | Same as Alternative 2, except issues associated with injection (e.g., clogging), which will have to be pilottested prior to full-scale implementation |
| \$17,700,000<br>\$3,050,000<br>\$33,300,000   | \$37,000,000<br>\$4,760,000<br>\$61,400,000  | \$19,600,000<br>\$3,300,000<br>\$36,500,000  | \$21,800,000<br>\$3,300,000<br>\$38,700,000   |

#### Alternative 1: No Action

The No Action alternative serves as a "baseline" against which other alternatives are compared. This alternative is evaluated to determine the risks that would be posed to public health and the environment if no action were taken to treat or contain the contamination. The no action alternative would involve only groundwater monitoring; no additional cleanup activities would be conducted.

#### Alternative 2: EPA's Preferred Alternative Extract/Treat(Air Stripping or Liquid Phase GAC)/Public Water System

Alternative 2 involves the extraction of 3,000 gpm of contaminated groundwater for 12 years. The extraction wells would be located to inhibit most effectively the migration of the contaminant plume. Various locations and scenarios for extraction wells and rates of extraction are proposed in the feasibility study report for the Glendale North OU. However, all design decisions for this interim remedy will be made during the remedial design phase. At that time, one of the locations proposed for extraction wells and scenarios for rates of extraction at individual wells may be selected or new ones may be selected.

The extracted groundwater will be filtered to remove any suspended solids, if necessary, and then treated for VOCs using dual-stage or single-stage air stripping with vapor-phase GAC adsorption for emissions control or liquid phase GAC. Whether airstripping (dual versus single) or liquid phase GAC will be used will be determined during remedial design as will the exact location for the treatment plant (note that four possible locations were proposed in the Glendale North OU FS report). The treated water will be blended with water which does not contain nitrate in excess of the nitrate MCL to reduce nitrate levels to meet the The treated water shall meet all ARARs identified in nitrate MCL. Section 10 of this ROD and will be conveyed to the City of Glendale and/or another San Fernando Valley water purveyor for blending and distribution through the public supply system. The treated, blended water will have to meet all applicable drinking water requirements for drinking water in existence at the time that the water is served prior to distribution through the public drinking water supply system.

In response to comments by the City of Glendale on the Glendale North and South OU Proposed Plans and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact location of the combined treatment plant will be determined during the remedial design phase of the

project. The Glendale South OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if the City of Glendale does not agree to accept the treated water from both OUs (possibly due to water supply needs) or if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale North OU, the treatment plants will not be combined. Furthermore, if the City of Glendale does not accept any or all of the treated water, any remaining portion of water will be 1) offered to another San Fernando Valley water purveyor or 2) reinjected into the aquifer, per Alternative 7 (see description below).

Existing production wells that may provide pathways for vertical migration of contamination will be abandoned or rehabilitated, if required. Final determinations regarding which production wells will be abandoned and/or rehabilitated will be made during remedial design. Groundwater monitoring wells will be installed to evaluate the effectiveness of the remedial action. More specifically, groundwater monitoring shall be conducted no less frequently than quarterly to: 1) evaluate influent and effluent water quality, 2) determine and evaluate the capture zone of the extraction wells, 3) evaluate the vertical and lateral (including downgradient) migration of contaminants, 4) evaluate the effectiveness of the reinjection well system, if necessary and 5) monitor any other factors associated with the effectiveness of the interim remedy determined to be necessary during remedial design.

# Alternative 3: Extract/Treat(Perozone Oxidation)/Public Water System

Alternative 3 also requires the extraction of 3,000 gpm of contaminated groundwater for 12 years, and the same final use of the treated water and the same groundwater monitoring requirements as Alternative 2. Alternative 3 only differs from Alternative 2 in that the extracted groundwater would be treated for VOCs using perozone oxidation, followed by air stripping with vapor-phase GAC adsorption for emissions control. Air stripping would be required to remove any carbon tetrachloride in the extracted groundwater because the perozone oxidation process alone does not effectively treat this VOC.

#### Alternative 4: Extract/Treat/River

Alternative 4 also involves the extraction of 3,000 gpm of contaminated groundwater for 12 years, and the same treatment methodology and the same groundwater monitoring requirements as Alternative 2. However, rather than providing the treated water to a public water purveyor, the treated water would be discharged to the Los Angeles River.

## Alternative 51: Extract/Treat plus Ion Exchange/Reinject

Alternative 5 also involves the extraction of 3,000 gpm of contaminated groundwater for 12 years, and the same monitoring requirements as Alternative 2. Alternative 5 differs from Alternative 2 in that the extracted groundwater would be treated for VOCs using dual-stage air stripping with vapor-phase GAC adsorption for emissions control and then would be treated using ion exchange to reduce the nitrate levels in the water to meet the nitrate MCL. The treated water would then be reinjected.

### Alternative 6: Extract/Treat/Spreading Grounds

Alternative 6 also involves the extraction of 3,000 gpm of contaminated groundwater for 12 years, the same treatment approach as described in Alternative 2 and the same ground water monitoring requirements as Alternative 2. However, unlike Alternative 2, the treated water would be recharged to the aquifer at the Headworks Spreading Grounds.

### Alternative 72: Extract/Treat/Reinject

Alternative 7 also involves the extraction of 3,000 gpm of contaminated groundwater for 12 years, the same treatment system, the same groundwater monitoring requirements and provides for abandonment or rehabilitation of production wells as required for Alternative 2. However, the treated water would be reinjected. The reinjection shall occur where nitrate levels in the aquifer are equal to or greater than the nitrate levels in the water to be reinjected.

#### 9.0 SUMMARY OF COMPARATIVE ANALYSIS OF ALTERNATIVES

A comparative analysis of the alternatives against the nine evaluation criteria is presented in this section.

No Action versus the Nine Criteria. Clearly, Alternative 1 would not be effective in the short- and long-term in protecting human health and the environment as it does not provide for removing any contaminants from the upper zone of the aquifer, for inhibiting further downgradient and vertical contaminant plume migration, or for reducing the toxicity, mobility and volume of contaminants through treatment. Implementing the no-action alternative would be

<sup>1</sup> Note: Alternative #5 presented here in this ROD was formerly Alternative #8 in the <u>Feasibility Study for the Glendale Study Area: North Plume Operable Unit</u> (April 1992).

Note: Alternative #7 presented here in this ROD was formerly Alternative #10 in the <u>Feasibility Study for the</u> <u>Glendale Study Area: North Plume Operable Unit</u> (April 1992).

simple and inexpensive since it involves only groundwater monitoring. As indicated by the baseline risk assessment for the Glendale North OU presented in the RI Report for the Glendale Study Area (January 1992), Alternative 1 could pose both carcinogenic and non-carcinogenic risk if a person were exposed to the groundwater from the upper zone of the aquifer. Loss of a valuable water resource from continued degradation of the aquifer and discharge of valuable water to the river is a major concern.

Overall Protection of Human Health and the Environment, Short Term Effectiveness and Long Term Effectiveness. Alternatives 2 through 7 are effective in the short-term and long-term in reducing the risk to human health and the environment by removing contaminants from the upper zone of the aquifer, by inhibiting further downgradient and vertical contaminant plume migration, and by reducing the toxicity, mobility, and volume of contaminants in the aquifer. Alternatives 2 through 4 have the same effectiveness in inhibiting downward and downgradient migration of the contaminant plumes, in removing contaminant mass from the Upper Zone of the aquifer, and in reducing the discharge of contaminated groundwater to the Los Angeles River. During the first 12 years of operation, Alternatives 2 through 4 are estimated to remove approximately 82 percent of the total estimated initial TCE mass, and may reduce the maximum TCE concentration remaining in the upper zone of the aquifer by as much as 88 percent.

Alternative 6 is effective in inhibiting downward and downgradient migration of the contaminant plumes, in removing contaminant mass from the upper zone of the aquifer, and in reducing the discharge of contaminated groundwater to the Los Angeles River. Because Alternatives 6 involves recharge at the Headworks Spreading Grounds which would push a portion of the contaminant plume located upgradient of the extraction sites towards the extraction wells, this alternative may remove slightly more mass (86 percent of the estimated initial TCE mass) than Alternatives 2 through 4 (82 percent of the estimated initial TCE mass). Alternative 6 also reduces the maximum TCE concentration remaining in the Upper Zone of the aquifer by as much as 88 percent.

Alternatives 5 and 7 have the same effectiveness in inhibiting downward and downgradient migration of the contaminant plumes and in removing contaminant mass from the Upper Zone of the aquifer. The extraction well configuration proposed in the FS report for Alternative 5 is different from those proposed for Alternatives 2 through 6, in that three extraction sites are used instead of four, to accommodate injection downgradient of extraction. Reinjecting the treated groundwater may increase the discharge of contaminated groundwater to the river near the injection wells in excess of the discharge estimated in the no-action alternative. However, the injection of 3,000 gpm of treated water would dilute the contamination in the groundwater and decrease the contaminant

concentration levels in the groundwater discharged to the Los Angeles River. Other injection sites could be investigated during the remedial design phase. The model estimates that approximately 89 percent of the initial estimated mass of TCE in the groundwater would be removed during the first 12 years of operation.

Alternatives 5 and 7 reduce the maximum TCE concentration remaining in the Upper Zone of the aquifer by as much as 86 percent. Although slightly more contaminant mass (89 percent versus 82 and 86 percent for Extraction Scenarios 4 and 8, respectively) is removed in this scenario due to the effects of aquifer recharge, the TCE concentration remaining in the Upper Zone is slightly higher. The higher TCE concentration is due to the downgradient reinjection of the treated groundwater, which may tend to restrict the remaining contaminant mass to a slightly smaller area.

Reduction of Toxicity, Mobility and Volume through Treatment. The VOC treatment technologies used in Alternatives 2, 4, 5, 6, and 7 (dual-stage air stripping with vapor-phase GAC adsorption and/or liquid phase GAC adsorption) and used in Alternative 3 (perozone oxidation followed by air stripping with vapor-phase adsorption) are technically feasible and effective in meeting ARARs for VOCs in the extracted and treated groundwater. Treatment of the extracted contaminated groundwater via dual-stage air stripping with vapor-phase GAC adsorption and/or liquid phase GAC adsorption reduce substantially the toxicity and mobility contaminants in the aqueous phase. The adsorption of contaminants onto the GAC would reduce the volume of contaminated media. However, a substantially larger quantity of contaminated GAC media would be generated with the dual-stage air stripping system compared to perozone oxidation (which is a destructive technology) followed by air stripping with vapor-phase GAC adsorption. contaminated GAC would require disposal or regeneration.

Treatment of the extracted contaminated groundwater via perozone oxidation followed by air stripping with vapor-phase GAC adsorption would destroy greater than 90 percent of the VOCs, and generate a smaller quantity of contaminated GAC media compared to dual-stage air stripping. VOC treatment using perozone oxidation pilot-scale/limited tested and applied in only been applications, and limited O&M data are available; however, a demonstration-scale (2,000-gpm) facility has begun operation in North Hollywood for treating TCE- and PCE-contaminated groundwater. This prototype facility should provide useful information regarding the long-term performance and O&M costs.

As a result of comments received during the public comment period, EPA further evaluated the use of perozone oxidation for the Glendale North OU. Additional research on perozone use and revised cost estimates based on a bench scale treatability study can be found in the following technical memorandum: Applicability of

Perozone Treatment Process for the Glendale North Operable Unit Groundwater Remediation (March 12, 1993) included in Supplement 1 of the Administrative Record for the Glendale North OU available at all five information repositories for the San Fernando Valley Superfund sites. Carbon tetrachloride, which is one of the contaminants found in the groundwater of the Glendale North plume, is not as readily treated using the perozone process and must be treated using air-stripping or liquid phase GAC to ensure that the treated water will meet all drinking water standards for VOCs. addition, incomplete oxidation can lead to the formation of byproducts such as formaldehyde which would also need to addressed. The bench scale treatability study found that the total present worth cost estimated in the FS report is underestimated and \$500,000 or more could be added to the estimated \$31,200,000. These factors coupled with the uncertainties associated with design, capital and operational costs and reliability, and finally the fact that a municipality will be receiving this water, all combine to make Alternative 3 less preferable than Alternatives 2 and 4 through 7 which propose using air stripping or liquid phase GAC for VOC treatment.

Compliance with ARARs. As discussed in the ARARs section (Section 10) of this ROD, since this remedial action is an interim action, there are no chemical-specific ARARs for aquifer cleanup for any of the alternatives. For Alternatives 2-7, the chemical-specific ARARS for the treated water from the VOC treatment plant at this site are Federal MCLs and more stringent State MCLs for VOCs. Alternatives 2, 4, 5, 6 and 7 are expected to meet these ARARs for the treated water. There is some uncertainty regarding the ability of Alternative 3 to meet these ARARs because perozone has not been used to treat such high concentrations of VOCs at such high flow rates. Therefore, there could be problems unless the air stripping unit proposed to follow the perozone system is a redundant treatment system which would add substantially to the cost.

For the Alternatives that involve distribution of the treated water to a public water supply system (Alternatives 2 and 3), secondary drinking water standards are ARARs and will be met prior to blending of the water for nitrate. For water that will be served at the tap, all applicable requirements will have to be met after blending, including the nitrate MCL. For Alternatives 6 and 7, the nitrate levels in the treated groundwater will meet ARARs by ensuring that recharge of the treated groundwater (Alternative 6) and reinjection of the treated water (Alternatives 5 and 7) occurs where levels of these substances in the receiving aquifer are similar to those in the treated water to be discharged, recharged EPA has confirmed that nitrate levels in the or reinjected. groundwater beneath the Headworks Spreading Grounds are similar to the nitrate levels observed in the vicinity of proposed extraction In Alternative 4, the treated water will meet MCLs for VOCs prior to discharge to the Los Angeles River (which is onsite).

For a more detailed discussion of ARARs please review Section 10 of this ROD .

Implementability. Technically and administratively, Alternatives 2, 3, 4 and 6 could be implemented. The technologies considered for groundwater monitoring, extraction, and conveyance are proven and have been applied extensively. For Alternative 6, the availability of the Headworks Spreading Grounds for discharge of extracted and treated groundwater would need to be addressed. Technically, Alternatives 5 and 7 could probably be implemented, but using ion exchange for nitrate treatment (Alternative 5) and reinjection for treated groundwater disposal may pose some technical and administrative feasibility issues. In particular, disposing of the waste brine generated from backwashing the ion exchange system may restrict the technical and administrative feasibility of using ion exchange for nitrate treatment. Several technical feasibility issues may arise when injecting treated At the location of the proposed reinjection sites, groundwater. the groundwater is approximately 30 feet below the ground surface; thus, only a limited hydraulic head could be applied to induce Groundwater-injection pilot studies may be required prior to full-scale application. In addition, other possible locations for reinjection well placement can be proposed and reviewed during the design phase.

EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The City of Glendale has indicated that it has sufficient water credits and capacity in their existing water system to accept this amount of extracted treated water. Therefore, combining the treatment plants for the Glendale North and South OUs would be implementable.

State and Public Acceptance. Based on comments received during the public comment period, the State and the public generally expressed support for Alternatives 2 through 7. In a letter dated June 16, 1992, the State (DTSC) expressed its concurrence with EPA's preferred alternative presented in the Proposed Plan for the Glendale North OU which is now EPA's selected remedy for the Glendale North OU. In a letter dated March 29, 1993, after reviewing the Draft ROD for the Glendale North OU, DTSC stated that it agreed with EPA's selected remedy for the Glendale North OU. EPA received several comments from other State agencies, the City of Glendale and members of the Glendale community specifically in support of Alternatives 2 and 7. In a letter dated September 8, 1992, the Los Angeles Region of the Regional Water Quality Control Board offered support for EPA's preferred alternative presented in

the Proposed Plan for the Glendale North OU but requested to go "on record" as favoring the direct use of the treated water as opposed to reinjecting it.

One member of the public commented that he did not like Alternative 2 and asked that EPA not include distribution to a public water supply as a final use of the treated water. The State Water Resources Control Board, City of Glendale, and many other commenters did not support Alternative 4, involving discharge to the Los Angeles River. A few commenters including the City of Glendale had a preference for Alternative 3, which proposes perozone for VOC treatment. Comments received during the public comment period along with EPA responses are presented in Part III of this ROD, the Responsiveness Summary.

A public meeting was held in the City of Glendale on July 23, 1992, to discuss EPA's preferred alternative and the other alternatives. At this meeting EPA gave a brief presentation regarding the Proposed Plan, answered questions, and accepted comments from members of the public.

At the public meeting and in a subsequent letter, the City of Glendale emphasized that it would like to receive greater than 3,000 gpm of extracted, treated groundwater. The City also indicated that it had stored water credits and water rights sufficient to accept greater than 5,000 gpm of extracted, treated groundwater from the San Fernando Valley. As a result of the City's oral and written comments on the Glendale North OU, EPA has determined that the treatment plants for the Glendale North and South OUs shall be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale.

Cost. The estimated total present worth of Alternatives 2, 3, 4, 6, and 7 ranges from \$28,200,000 to \$38,700,000. The total present worth costs for Alternative 2 fall within the middle of this range at \$36,400,000. The total present worth for Alternative 5 which includes nitrate treatment using ion exchange is \$61,400,000. Using ion exchange for nitrate treatment adds significantly to the cost of the alternatives.

EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The costs of the two separate OU projects is estimated to be \$36,400,000 for Glendale North and \$25,020,000 for Glendale South. Therefore, these two separate OU projects total \$61,420,000. Recent EPA cost estimates (included in Supplement 1 to the Glendale North OU Administrative Record) indicate that combining the Glendale North and South OUs could result in a cost savings of \$13,888,000.

Although the cost estimate for Alternative 2 is slightly higher than some of the other alternatives, the estimated costs presented here and in the FS do not take into account the value of utilizing the groundwater resource as opposed to disposing of the water in the Los Angeles River (Alternative 4) or reinjecting the water back into the aguifer (Alternative 7).

#### 10.0 APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS

This section discusses Applicable or Relevant and Appropriate requirements (ARARs) for the Glendale North OU. Under Section 121(d)(1) of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 as amended by the Superfund Amendments and Reauthorization Act of 1986 (collectively, CERCLA), 42 U.S.C. § 9621(d) remedial actions must attain a level or standard of control of hazardous substances which complies with ARARs of Federal environmental laws and more stringent state environmental and facility siting laws. Only state requirements that are more stringent than Federal ARARs, and are legally enforceable and consistently enforced statewide may be ARARs.

Pursuant to Section 121(d) of CERCLA, the on-site portion of a remedial action selected for a Superfund site must comply with all ARARs. Any portion of a remedial action which takes place off-site must comply with all laws legally applicable at the time of the off-site activity occurs, both administrative and substantive.

An ARAR may be either "applicable", or "relevant and appropriate", but not both. According to the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) (40 CFR Part 300), "applicable" and "relevant and appropriate" are defined as follows:

- Applicable requirements are those cleanup standards, standards of control, or other substantive environmental protection requirements, criteria, or limitations promulgated under Federal or state environmental or facility siting laws that specifically address a hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance found at a CERCLA site. Only those state standards that are identified by a state in a timely manner and that are more stringent requirements Federal may applicable. be "Applicability" implies that the remedial action or the circumstances at the site satisfy all of jurisdictional prerequisites of a requirement.
- Relevant and appropriate requirements are those cleanup standards, standard of control, and other substantive environmental protection requirements, criteria, or limitations promulgated under Federal environmental or state environmental or facility siting laws that, while

not "applicable" to a hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance at a CERCLA site, address problems or situations sufficiently similar to those encountered at the CERCLA site that their use is well suited to the particular site. Only those state standards that are identified in a timely manner and that are more stringent than Federal requirements may be relevant and appropriate.

Chemical-Specific ARARs. Chemical-specific ARARs are health- or risk-based concentration limits, numerical values, or methodologies for various environmental media (i.e., groundwater, surface water, air, and soil) that are established for a specific chemical that may be present in a specific media at the site, or that may be discharged to the site during remedial activities. These ARARs set limits on concentrations of specific hazardous substances, pollutants, and contaminants in the environment. Examples of this type of ARAR are ambient water quality criteria and drinking water standards.

Location-Specific ARARS. Location-specific requirements set restrictions on certain types of activities based on site characteristics. Federal and state location-specific ARARS are restrictions placed on the concentration of a contaminant or the activities to be conducted because they are in a specific location. Examples of special locations possibly requiring ARARS may include flood plains, wetlands, historic places, and sensitive ecosystems or habitats.

Action-specific ARARS. Action-specific requirements are technology- or activity-based requirements which are triggered by the type of remedial activities under consideration. Examples are Resource, Conservation and Recovery Act (RCRA) regulations for waste treatment, storage or disposal.

Neither CERCLA nor the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) (400 C.F.R. Part 300) provides across-the-board standards for determining whether a particular remedy will result in an adequate cleanup at a particular site. Rather, the process recognizes that each site will have unique characteristics that must be evaluated and compared to those requirements that apply under the given circumstances. Therefore, ARARs are identified on a site-specific basis from information about specific chemicals at the site, specific features of the site location, and actions that are being considered as remedies.

The following section outlines the Applicable or Relevant and Appropriate Requirements (ARARs) that apply to this site.

#### 10.1 Chemical-Specific ARARs

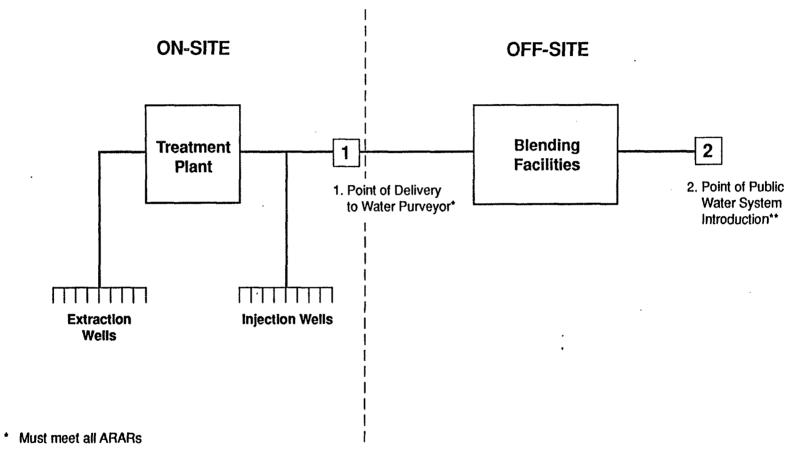
#### 10.1.1 Federal Drinking Water Standards

Section 1412 of the Safe Drinking Water Act (SDWA), 42 U.S.C. S300g-1, "National Water Regulations"; National Primary Drinking Water Regulations, 40 CFR Part 141.

EPA has established Maximum Contaminant Levels (MCLs) (40 CFR Part 141) under the Safe Drinking Water Act (SDWA) to protect public health from contaminants that may be found in drinking water sources. These requirements are applicable at the tap for water provided directly to 25 or more people or which will be supplied to 15 or more service connections. The MCLs are applicable to any water that would be served as drinking water. Under NCP Section 300.430(f)(5), remedial actions must generally attain MCLs and non-zero Maximum Contaminant Level Goals (MCLGs) for remedial actions where the groundwater is currently or potentially a source of drinking water.

The Glendale North groundwater is a source of drinking water. However, since the Glendale North OU remedial action is an interim action, chemical-specific cleanup requirements for the aquifer such as attaining MCLs and non-zero MCLGs, which would be ARARs for a final remedy, are not ARARs for this interim action. (See 55 Fed. Reg. 8755.) Nevertheless, EPA has determined that for the treatment plant effluent from the Glendale North OU, the Federal Maximum Contaminant Levels (MCLs) for VOCs and any more stringent State of California MCLs for VOCs are relevant and appropriate and must be attained regardless of the end use or discharge method for the treated water.

For the treated and blended water which will be put into the public water supply, all applicable requirements for drinking water in existence at the time that the water is served will have to be met because EPA considers the blending facility and the serving of the water to the public (at the tap) to be off-site. Complying with all applicable requirements for drinking water at the tap will also require attainment of the MCL for nitrate prior to serving the water to the public. Since these are not ARARs, these requirements are not "frozen" as of the date of the ROD. Rather, they can change over time as new laws and regulations applicable to drinking water change. See 55 Fed. Reg. 8758 (March 8, 1990). Figure 10-1 provides a diagram of the treatment chain and blending process for the treated water prior to distribution of the treated and blended water to the public water supply for Alternatives 2 and 3.



\*\* Must meet all legal requirements including MCL for nitrate

FIGURE 10-1: ON-SITE ARARS AND OFF-SITE LEGAL
REQUIREMENTS FOR THE GLENDALE NORTH OU
INTERIM REMEDY

#### 10.1.2 State Drinking Water Standards

California Safe Drinking Water Act, Health and Safety Code, Division 5, Part 1, Chapter 7, §4010 et seg., California Domestic Water Quality Monitoring regulations, CCR Title 22, Division 4, Chapter 15, §64401 et seg.

California has also established drinking water standards for sources of public drinking water, under the California Safe Drinking Water Act of 1976, Health and Safety Code Sections 4010.1(b) and 4026(c). The State of California has promulgated MCLs for primary VOCs. Several of the State MCLs are more stringent than Federal MCLs. In these cases, EPA has determined that the more stringent State MCLs for VOCs are relevant and appropriate for the treatment plant effluent from the Glendale The VOCs for which there are more North OU interim remedy. stringent State standards include: benzene; carbon tetrachloride; 1,2-Dichloroethane (1,2-DCA); 1,1-Dichloroethene (1,1-DCE); cis-1,2-DCE; trans-1,2-DCE; and Xylene. There are also some chemicals where State MCLs exist but there are no Federal MCLs. EPA has determined that these state MCLs are relevant and appropriate for the treated water prior to discharge or delivery to the water purveyor. The VOCs for which there are no Federal MCLs but for include: 1,1-DCA; MCLs exist state which tetrachloroethane; and 1,1,2-Trichloroethane.

In a letter to EPA dated June 2, 1992, the California Environmental Protection Agency, Department of Toxic Substances (DTSC) stated that EPA should include a discussion regarding "future State MCLGs and the cumulative hazard index and how they will affect the use of treated groundwater as a drinking water source." Water served as drinking water is required to meet MCLs at the tap, not MCLGs. Therefore, EPA would generally not expect a future change in an MCLG to affect the use of treated The cumulative hazard groundwater as a drinking water source. index is also not an ARAR. However, EPA does retain the authority to require changes in the remedy if necessary to protect human health and the environment, including changes to previously selected ARARS. See 40 C.F.R. Sections 300.430(f)(1)(ii)(B)(1) and 300.430(f)(5)(iii)(C). If EPA receives new information indicating the remedy is not protective of public health and the environment, EPA would review the remedy and make any changes necessary to ensure protectiveness.

EPA has also determined that the monitoring requirements found in CCR Title 22 Sections 64421-64445.2 are relevant and appropriate for any treated water which will be delivered to the City of Glendale's Public Water distribution system. However, the selection of these sections as ARARs involves only the requirements that specific monitoring be performed. It would not include any administrative requirements (such as reporting requirements) and would also not include meeting substantive standards set within

these sections since no such standards have been identified by the State as being more stringent than Federal requirements. For the off-site portion of this remedy, including the treated water after blending, all applicable requirements would have to be satisfied including the monitoring requirements in CCR Title 22 Sections 64421-64445.2.

Accordingly, the chemical-specific standards for the groundwater extracted and treated under the Glendale North OU interim remedy are the current Federal or State MCLs for VOCs, whichever is more stringent.

#### 10.2 <u>Location-Specific ARARS</u>

No special characteristics exist in the Glendale Study Area to warrant location-specific requirements. Therefore, EPA has determined that there are no location-specific ARARs for the Glendale North OU.

#### 10.3 Action-Specific ARARS

#### 10.3.1 Clean Air Act, 42 U.S.C. §7401 et seg.

Rules and Regulations of the South Coast Air Quality Management District

Glendale North OU treatment of VOCs by air stripping, whereby the volatiles are emitted to the atmosphere, triggers actionspecific ARARs with respect to air quality.

The Clean Air Act regulates air emissions to protect human health and the environment, and is the enabling statute for air quality programs and standards. The substantive requirements of programs provided under the Clean Air Act are implemented primarily through Air Pollution Control Districts. The South Coast Air Quality Management District (SCAQMD) is the district regulating air quality in the San Fernando Valley.

The SCAQMD has adopted rules that limit air emissions of identified toxics and contaminants. The SCAQMD Regulation XIV, comprising Rules 1401, on new source review of carcinogenic air contaminants is applicable for the Glendale North OU. SCAQMD Rule 1401 also requires that best available control technology (T-BACT) be employed for new stationary operating equipment, so the cumulative carcinogenic impact from air toxics does not exceed the maximum individual cancer risk limit of ten in one million (1 x 10<sup>-5</sup>). EPA has determined that this T-BACT rule is applicable for the Glendale North OU because compounds such as TCE and PCE are present in groundwater, and release of these compounds to the atmosphere may pose health risks exceeding SCAQMD requirements.

The substantive portions of SCAQMD Regulation XIII, comprising Rules 1301 through 1313, on new source review are also ARARs for the Glendale North OU.

The SCAQMD also has rules to limit the visible emissions from a point source (Rule 401), which prohibits discharge of material that is odorous or causes injury, nuisance or annoyance to the public (Rule 402), and limits down-wind particulate concentrations (Rule 403). EPA has determined that these rules are also ARARs for the Glendale North OU interim remedy.

# 10.3.2 <u>Water Quality Standards for Reinjection and Discharges of Treated Water to Surface Waters or Land</u>

#### Federal Standards

The Safe Drinking Water Act provides Federal authority over injection wells. The Federal Underground Injection Control Plan is codified in Part 144 of 40 C.F.R and prohibits injection wells such as those that would be located at the Site from (1) causing a violation of primary MCLs in the receiving waters and (2) adversely affecting the health of persons. 40 C.F.R. §144.12. Section 144.13 of the Federal Underground Injection Control Plan provides that contaminated ground water that has been treated may be reinjected into the formation from which it is withdrawn if such injection is conducted pursuant to a CERCLA cleanup and is approved by EPA. 40 C.F.R. §144.13. These regulations are applicable to any Glendale North OU treated water that is reinjected into the Glendale North groundwater.

The Resource Conservation and Recovery Act (RCRA) Section 3020 is also an action-specific ARAR. This section of RCRA provides that the ban on the disposal of hazardous waste into a formation which contains an underground source of drinking water (set forth in Section 3020(a)) shall not apply to the injection of contaminated groundwater into the aquifer if: (i) such injection is part of a response action under CERCLA; (ii) such contaminated groundwater is treated to substantially reduce hazardous constituents prior to such injection; and (iii) such response action will, upon completion, be sufficient to protect human health and the environment. RCRA Section 3020(b).

#### State Standards

For any reinjection to the basin, including spreading, or discharges to surface water that occur on-site, the reinjected or discharged water must meet all action-specific ARARs for such reinjection or discharge. The ARAR applicable to the recharged (Alternative 6) or reinjected (Alternative 5 or 7) water is:

The Los Angeles Regional Water Quality Control Board's Water Quality Control Plan, which incorporates State Water Resources Control Board Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California." Resolution No. 68-16 requires maintenance of existing State water quality unless it is demonstrated that a change will benefit the people of California, will not unreasonably affect present or potential uses, and will not result in water quality less than that prescribed by other State policies.

EPA anticipates that there may be short-term discharges of treated water to the Los Angeles River during the initial operation of the VOC treatment plant and on certain other limited occasions. The ARAR for any treated water that is discharged, on a short term basis, to the Los Angeles River is the National Pollutant Discharge Elimination System (NPDES) Program which is implemented by the LARWQCB. In establishing effluent limitations for such discharges, the LARWQCB considers the Water Quality Control Plan for the Los Angeles River Basin (the "Basin Plan"), which incorporates Resolution 68-16, and the best available technology economically achievable (BAT). See, Cal. Water Code § 13263.

Since the RWQCB did not identify specific substantive discharge requirements or technology standards for such temporary discharges, EPA has reviewed the Basin Plan and considered BAT and has made certain determinations for the short-term discharges to the Los Angeles River. In order to comply with this ARAR, any treated groundwater that will be discharged, on a short-term basis, to the Los Angeles River on-site must be treated to meet Federal MCLs or State MCLs for VOCs, whichever is more stringent.

The treated water will also contain nitrate. The Basin Plan states that the level of nitrate shall not exceed 45 mg/l in water designated for use as domestic or municipal supply. According to the Basin Plan, the Los Angeles River is not designated for municipal or domestic water supply. Therefore, the 45 mg/l is not an ARAR for the short-term discharges associated with the Glendale North OU.

EPA has also considered what BAT could be for such short-term discharges. For on-site discharges, meeting the nitrate MCL through treatment by ion exchange would result in complex technical issues, such as disposal of waste brine, and would be very costly given the temporary nature of such discharges. Therefore, EPA has not identified ion exchange as the NPDES treatment standard for such short-term discharges.

EPA also considered the Mineral Quality Objective for the Los Angeles River of 36 mg/l (8 mg/l nitrate-N) established in the Basin Plan. Because the anticipated average concentration of

nitrate in the short-term discharge is likely to be close to the MCL, and any discharge would be short-term, there should not be any significant long-term effects on the mineral quality of the Los Angeles river associated with short-term discharges of VOC-treated water from the Glendale North OU.

It should also be noted that extractions of 3,000 gpm of groundwater per the Glendale North OU will result in decreased amounts of contaminated groundwater recharging to the Los Angeles River, thereby further protecting its beneficial uses.

Again, with respect to VOCs, any on-site discharge to the Los Angeles River must meet Federal MCLs or State MCLs for VOCs, whichever is more stringent. Since short-term discharges to the Los Angeles River would occur on-site, the procedural requirements for Federal National Pollution Discharge Elimination System (NPDES) as implemented in RWQCB Waste Discharge Requirements (WDRs) issued under Section 13263 of the California Water Code would not be ARARs.

### 10.3.3 <u>Secondary Drinking Water Quality Standards</u>

The State of California's Secondary Drinking Water Standards (SDWS) are ARARs for the Glendale North OU if the final use option involves serving treated groundwater as drinking water. 22 CCR §64471. The California SDWS are selected as ARARs because they are promulgated state standards and are relevant and appropriate to the action of supplying the treated water to a public water supplier. Although California SDWS are not applicable to non-public water system suppliers, the California SDWS are relevant and appropriate since the treated water under this action would be put into the City's drinking water system action. Since the Federal SDWS are not enforceable limits and are intended as guidelines, they are not ARARS for this action. Furthermore, since the State SDWS are more stringent than the Federal SDWS, EPA has not selected the Federal SDWS as requirements for this action. In summary, if the treated water is to be served as drinking water, the treated water prior at the point of delivery must meet the California SDWS. If the treated water is reinjected or discharged to the river, the water will not be required to meet State SDWS.

# 10.3.4 Resource Conservation and Recovery Act (RCRA) and Hazardous Solid Waste Amendment (HSWA) Standards, 42 U.S.C. §§6901-6987.

RCRA, passed by Congress in 1976 and amended by the Hazardous and Solid Waste Amendments of 1984, contains several provisions that are ARARs for the Glendale North OU. The State of California has been authorized to enforce its own hazardous waste regulations (California Hazardous Waste Control Act) in lieu of the Federal RCRA Program administered by the EPA. Therefore, State regulations in the California Code of Regulations (CCR), Title 22, Division 4.5, Environmental Health Standards for the management of Hazardous

Wastes (hereinafter the State HWCL Regulations), are now cited as ARARs instead of the Federal RCRA Regulations.

Since the source of the contaminants in the groundwater is unclear, the contaminated groundwater is not a listed RCRA waste. However, the contaminants are sufficiently similar to RCRA wastes that EPA has determined that portions of the State's HWCL Regulations are relevant and appropriate. Specifically, the substantive requirements of the following general hazardous waste facility standards are relevant and appropriate to the VOC treatment plant for Alternatives 2 through 7: Section 66264.14 (security requirements), Section 66264.15 (location standards) and Section 66264.25 (precipitation standards).

In addition, the air stripper would qualify as a RCRA miscellaneous unit if the contaminated water constitutes RCRA hazardous waste. EPA has determined that the substantive requirements for miscellaneous units set forth in Sections 66264.601 - .603 and related substantive closure requirements set forth in 66264.111 - .115 are relevant and appropriate for the air stripper. The miscellaneous unit and related closure requirements are relevant and appropriate because the water is similar to RCRA hazardous waste, the air stripper appears to qualify as a miscellaneous unit, and the air stripper should be designed, operated, maintained and closed in a manner that will ensure the protection of human health or the environment.

The land disposal restrictions (LDR), 22 CCR Section 66268 are relevant and appropriate to discharges of contaminated groundwater to land. The remedial alternatives presented do not include land disposal of untreated groundwater. Because of the uncertainty in the levels of contamination and volumes of water to be derived from the development, purging and/or aquifer testing of monitoring and/or extraction wells at the Glendale North OU, these waters must be treated to meet Federal and State MCLs for VOCs, whichever is more stringent, prior to discharge to land.

The container storage requirements in 22 CCR Sections 66264.170 -.178 are relevant and appropriate for the storage of contaminated groundwater over 90 days.

On-site storage or disposal of the spent carbon from the treatment system could trigger the State HWCL requirements for storage and disposal if the spent carbon contains sufficient quantities of hazardous constituents that cause the spent carbon to be classified as a characteristic hazardous waste. If the spent carbon is determined to be a hazardous waste under HWCA, the requirements for handling such waste set forth in Sections 66262 and 66268 are applicable.

Certain other portions of the State's HWCL's regulations are considered to be relevant but not appropriate to the VOC treatment

plant. EPA has determined that the substantive requirements of Section 66264.15 (general inspection requirements), Section 66264.15 (personnel training) and Sections 66264.30-66264.56 (Preparedness and Prevention and Contingency Plan and Emergency Procedures) are relevant but not appropriate requirements for this treatment system. EPA has made this determination because the treatment plant will be required to have health and safety plans and operation and maintenance plans under CERCLA that are substantively equivalent to the requirements of Sections 66264.15, 66264.30-66264.56.

#### 10.4 Summary of ARARs for the Glendale North OU Interim Remedy

EPA has determined a number of chemical-, and action-specific ARARS for the Glendale North OU interim remedy. All of the alternatives that involve groundwater extraction and treatment could achieve the chemical-specific treatment standards for the groundwater at the point of delivery (See Figure 10-1). However, Alternative 3 which uses perozone is a less certain technology than air stripping or liquid-phase GAC adsorption for such a large volume of water and therefore is somewhat less likely to achieve the chemical-specific ARARS.

#### 11.0 THE SELECTED REMEDY

Based upon consideration of the requirements of CERCLA, the detailed analysis of the alternatives, and public comments, EPA has determined that Alternative 2: Extraction, Treatment of VOCs by air stripping (either single- or dual-stage) or liquid phase GAC, Blending to meet the nitrate standard and Conveyance to a public water distribution system, in combination with Alternative 7 (as a contingency): Extraction, Treatment of VOCs, and Reinjection, is the most appropriate interim remedy for the Glendale North OU.

Alternative 2 includes the extraction of 3,000 gpm of contaminated groundwater for 12 years. The extraction wells will be new and will be located to inhibit most effectively the migration of the contaminant plume while maximizing the extraction of the most contaminated groundwater. The most contaminated groundwater is located in the upper or shallowest zone of the aquifer. Various locations and scenarios for extraction wells and rates of extraction are proposed in the FS report for the Glendale North OU; however, all design decisions for this interim remedy will be made during the remedial design phase. During the remedial design phase one of the locations proposed for extraction wells and scenarios for rates of extraction per individual well may be selected or new ones may be selected.

The extracted groundwater will be filtered to remove any suspended solids, if necessary, and then treated for VOCs using dual-stage or single-stage air stripping with vapor-phase GAC adsorption for emissions control or liquid phase GAC may also be

used. Whether air-stripping (dual versus single) or liquid phase GAC will be used will be determined during remedial design as will the exact location for the treatment plant (note that four possible locations were proposed in the FS report). If air-stripping is used for VOC treatment, the air stream will be treated using a vapor-phase GAC adsorption system to ensure that air emissions meet Federal air quality standards as regulated by the South Coast Air Quality Management District and described in the ARARs section of this ROD.

After the extracted groundwater is treated for VOCs, the treated water exiting the treatment plant shall meet all MCLs and secondary drinking water standards with the exception of nitrate. The VOC-treated water will then be blended with water which does not contain nitrate in excess of the nitrate MCL to reduce nitrate levels to meet the nitrate MCL. The treated and blended water to be delivered to a public drinking water supply shall meet all legal requirements. The water will then be conveyed to the City of Glendale and/or another municipality for distribution through the public water supply system.

As a result of comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both of these OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale South OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if the City of Glendale does not agree to accept the treated water from both OUs (possibly due to water supply needs) or if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale North OU, the treatment plants will not be combined.

EPA has selected Alternative 7, reinjection of the treated water, as a contingency if the City of Glendale or another San Fernando Valley water purveyor does not accept any or all of the treated water. As a result, any remaining portion of water not accepted by the City of Glendale will be: first, offered to another San Fernando Valley water purveyor or second, reinjected into the aquifer, per Alternative 7.

With the exception of blending to meet the nitrate MCL and final use of the treated water, Alternative 7 is identical to Alternative 2 above.

After the extracted groundwater is treated for VOCs, the treated water exiting the treatment plant shall meet all MCLs for VOCs but will not need to meet secondary drinking water standards. With the exception of nitrate. The VOC-treated water will then be reinjected into the aquifer. To comply with ARARs, nitrate concentrations in the water to be reinjected will have to be similar to or lower than the levels of nitrate in the area of the aquifer where the reinjection will occur.

Reinjection wells will be new wells and will be located such that the effectiveness of inhibition of further downgradient groundwater contamination migration and contaminant mass removal from the aquifer are optimized, to the maximum extent practicable. Locations and injection rates for injection wells are proposed in the FS report for the Glendale North OU, however, all design decisions for this interim remedy will be made during the remedial design phase. During the remedial design phase one of the locations proposed for reinjection wells may be selected or new ones may be selected.

Existing production wells that may provide pathways for vertical migration of contamination will be abandoned or rehabilitated, if required. While the Glendale North OU FS report proposed several production wells be abandoned or rehabilitated, these are only proposals. Again, final determinations regarding which production wells will be abandoned and/or rehabilitated, if any, will be made during remedial design.

Alternative 7 production well abandonment and/or rehabilitation and monitoring well requirements are identical to those discussed above for Alternative 2.

Groundwater monitoring wells shall be installed to evaluate the effectiveness of the Alternative 7 interim remedial action for the Glendale North OU. More specifically, groundwater monitoring will be conducted no less frequently than quarterly to: 1) evaluate influent and effluent water quality, 2) determine and evaluate the capture zone of the extraction wells, 3) evaluate the vertical and lateral (including downgradient) migration of contaminants, 4) to evaluate the effectiveness of the reinjection well system and its impact on the remedy and 5) to monitor any other factors associated with the effectiveness of the Alternative 7 interim remedy determined to be necessary during remedial design. Once the Glendale North OU remedial action has been operating for six years, monitoring frequency may be decreased to less than quarterly if conditions warrant.

The VOC treatment plant of the Glendale North OU interim remedy (whether it be Alternative 2, Alternative 7 or a combination thereof) shall be designed and operated so as to prevent the unknowing entry, and minimize the possible effect of unauthorized entry, of persons or livestock into the active portion of the

facility. One means of preventing unauthorized entry would be to erect a perimeter fence around the VOC treatment plant. This fence should be in place prior to initiation of the remedial action and should remain in place throughout the duration of the remedy. The VOC treatment plant shall also be designed and operated so as to prevent releases of contaminated groundwater from the plant.

The selected remedy for the Glendale North OU meets all of EPA's nine evaluation criteria. The selected remedy is equally effective as the other alternatives in the short-term and long term reduction of risk to human health and the environment by removing contaminants from the upper zone of the aquifer, by inhibiting further downgradient and vertical migration of the contaminant plume, and by reducing the toxicity, mobility, and volume of contaminants in the aquifer.

The selected remedy is estimated to remove approximately 82% (Alternative 2) to 89% (Alternative 7) of the total estimated initial TCE mass after 12 years of extraction, and may reduce the maximum TCE concentration remaining in the upper zone of the aquifer by 88% or more. Thus, at the end of the 12 year interim remedy, the maximum TCE concentration remaining in the upper zone of the aguifer would be approximately 250 ug/l. The selected remedy is estimated to significantly inhibit downgradient migration of contaminated groundwater as well as vertical migration from the upper to the lower zone of the aquifer. Vertical migration will be further curtailed with the rehabilitation and/or abandonment of inactive production wells screened in both the upper and lower Furthermore, the modeling conducted as part of the FS indicated that the 3000 gpm extraction rate of the selected remedy would be effective in inhibiting the discharge of contaminated groundwater to the Los Angeles River by reducing groundwater levels to below river bottom elevations.

The VOC treatment technologies selected (dual- or single-stage air stripping with vapor phase GAC or liquid phase GAC) are technically feasible and proven effective at meeting ARARs for VOCs in the treated groundwater.

Alternative 2, in combination with alternative 7, could be implemented, both technically and administratively. Other alternatives which dispose of the water by spreading at the Headworks Spreading Grounds may not be implementable because Headworks is widely used and may not be available.

In a letter dated March 29, 1993, the State expressed agreement with EPA's selected remedy. EPA received several public comments during the sixty day public comment, the majority of which expressed support for Alternative 2, primarily because this alternative provides the treated water to a drinking water purveyor. EPA's preferred alternative. These comments, along with

EPA's responses are presented in Part III of this ROD, the Responsiveness Summary.

The selected remedy is protective of human health and the environment, meets ARARs, and unlike some other alternatives such as Alternative 4 which includes discharge of the treated water to the Los Angeles River, provides beneficial uses (distribution to a public water supply and/or reinjection) for the treated water. The selected remedy is cost-effective. The estimated cost of Alternative 2 has a total present worth of \$36,400,000, which is in the middle of the range for all seven alternatives and this cost would be significantly reduced by combining the treatment plants for the OUs (based on a total cost savings of up to \$13.8 million for both OUs). The estimated total cost of Alternative 7 is \$38,700,000, which is higher than Alternative 2 but significantly less than Alternative 5, the most expensive alternative proposed. As discussed in Section 10 (ARARs), Alternative 5 exceeds the chemical-specific ARARs because it involves treatment of nitrate by ion exchange.

#### 12.0 STATUTORY DETERMINATIONS

As required under Section 121 of CERCLA, the selected interim remedial action is protective of human health and the environment, complies with Federal and State requirements that are legally applicable or relevant and appropriate to the interim remedial action, and is cost effective. The selected remedy utilizes permanent solutions and alternative treatment technologies to the maximum extent practicable and satisfies the statutory preference for remedies that employ treatment to reduce toxicity, mobility, and volume as a principal element.

The selected interim remedial action is protective of human health and the environment in that it removes a significant VOC contaminant mass from the upper zones of the aquifer and inhibits further downgradient and vertical migration of contaminated groundwater.

The VOC treatment technologies selected (dual- or single-stage air stripping with vapor phase GAC or liquid phase GAC) are technically feasible and proven effective at meeting ARARs for VOCs in the treated groundwater and the air.

The selected remedy permanently and significantly reduces the toxicity, mobility, and volume of hazardous substances in the aquifer as well as the extracted groundwater.

Because this remedy will result in hazardous substances remaining on-site above health-based levels, EPA shall conduct a review, pursuant to CERCLA Section 121, 42 U.S.C. Section 9621, at least once every five years after commencement of remedial action

to ensure that the remedy continues to provide adequate protection of human health and the environment.

#### 13.0 DOCUMENTATION OF SIGNIFICANT CHANGES

The only significant change to the Glendale North OU interim remedy proposed in the Proposed Plan fact sheet dated July 1992 involves the volume of water to be conveyed to the City of Glendale.

As a result of oral comments at the Glendlae North OU Proposed Plan public meeting as well as written comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both the Glendale North and Glendale South OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale South OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if the City of Glendale does not agree to accept the treated water from both OUs (possibly due to water supply needs) or if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale North OU, the treatment plants will not be combined and only the extracted treated water from the Glendale North OU will be conveyed to the City of Glendale for distribution to its public water supply system. As a further contingency, if the City of Glendale does not accept any or all of the treated water, any remaining portion of water will be 1) offered to another San Fernando Valley water purveyor or 2) reinjected/recharged into the aquifer.

The impact of this change is that an additional 2,000 gpm of treated water would be provided to the City. In its comments to EPA on both the Glendale North and South OU Proposed Plans, the City indicated that it would be able to accept the additional treated water. The cost of construction and operation and maintenance of the combined treatment plant is expected to be less than the cost of construction and operation and maintenance of individual treatment plants. Recent EPA cost estimates indicate that as much as \$13,888,000 would be saved on the total present worth cost by combining the two treatment plants.

#### PART III. RESPONSIVENESS SUMMARY

For Public Comments received during the Public Comment Period for the Glendale North Operable Unit Interim Remedy at the San Fernando Valley Superfund Site Los Angeles County, California

#### EXECUTIVE SUMMARY

This Responsiveness Summary addresses comments received from the public, state agencies, and local agencies on EPA's proposed interim cleanup plan for the Glendale North OU. Comments from the California Environmental Protection Agency, Department of Toxic Substances Control (DTSC) on the RI report for the Glendale Study Area, the Glendale North FS Report, and the draft Proposed Plan for the Glendale North OU were received by EPA prior to issuing the Proposed Plan and initiating the public comment period. DTSC's comments and EPA's responses are available for review in the Administrative Record for the Glendale North OU and are not included in this responsiveness summary.

EPA held a sixty day public comment period on the RI and FS reports, Proposed Plan and other Glendale North OU Administrative Record documents between July 6, 1992 and September 8, 1992. A public meeting was held in Glendale on July 23, 1992. Approximately 30 representatives of the community, state and local agencies, and EPA attended the meeting. EPA staff made a presentation on the Glendale North OU alternatives, including EPA's preferred alternative, and answered questions. A transcript of the meeting is included in the Supplement 1 to the Administrative Record for the Glendale North OU.

EPA received comments orally from three members of the public during the July 23, 1992 public meeting. The first commenter was a representative of the City of Glendale. The City's comments included a request for additional water (up to 12,000 gpm) and their overall support of EPA's preferred alternative for the Glendale North OU. EPA responded to this comment by stating that the Glendale North OU remedy involves extractions of 3,000 gpm only. However, EPA has since determined that the Glendale North and South OUs will be combined and the extracted, treated water will be conveyed to the City of Glendale. If this is accomplished, an additional 2,000 gpm of extracted, treated water would be provided to the City, for a total of 5,000 gpm.

The second commenter expressed an interest in seeing EPA consider selecting Alternative 3 for the Glendale North OU interim remedy. Similar comments were also made by the City of Glendale. Alternative 3 involves treating VOC contamination using an innovative technology called perozone (hydrogen peroxide and

ozone). EPA explained that this VOC treatment is not proven at high flow rates (> 3,000 gpm), may be substantially more costly than estimated and is not effective at treating some of the Glendale North OU contaminants (e.g. carbon tetrachloride). Since the final use of the treated water is distribution to a public water supply system, EPA determined that selecting a proven technology (e.g., air stripping or liquid phase GAC) was preferable.

The third commenter expressed concern about using groundwater from the lower zone of the aquifer for blending to meet the nitrate MCL. The State also expressed this same concern to EPA in writing. EPA explained that it shares these concerns because this water is also likely to be contaminated and extracting it would likely result in vertical migration of both VOC and nitrate contamination. In addition, such extractions might interfere with the effectiveness of the Glendale North OU remedy.

EPA also received nine letters containing comments from interested community members, the City of Glendale, the California Department of Health Services Office of Drinking Water (ODW), and the Los Angeles Region of the California Regional Water Quality Control Board (RWQCB). A tenth letter was received one day after the close of the public comment period. The comments included in the tenth letter were similar to those of earlier commenters and thus EPA was able to address them. These letters are included in Supplement 1 of the Glendale North OU Administrative Record.

One member of the public was concerned that extracting 3000 gpm of groundwater over a 12-year period would result in subsidence and sink hole formation. EPA responded that subsidence is not likely to occur as a result of Glendale North OU extractions. Other commenters asked that EPA use the treated water only for reclaimed water purposes and not for drinking water. EPA explained that the treated water will be of a much higher quality than reclaimed water and will meet all drinking water standards prior to final use.

The City of Glendale's written comments were similar to those presented orally at the public meeting.

The RWQCB expressed support for EPA's preferred alternative and favors direct use of the treated water to reinjecting it. EPA also prefers direct use of the treated water but will reinject any remaining portion if a water purveyor cannot accept it. ODW stated that it considers the perozone treatment process an experimental one and that it should not be used for the Glendale North OU interim remedy. EPA agreed with this comment. ODW also stated that the City of Glendale must obtain a water supply permit. EPA responded that the City will receive the treated water at the point of delivery and thereafter the water will need to meet all offsite

legal requirements, including permits for offsite actions, before it is conveyed to the public water distribution system.

EPA also received numerous comments from ITT General Controls, Inc. on several issues relating to the RI and FS documents and the Proposed Plan for the Glendale North OU interim remedy. Most of these comments criticized EPA for not justifying its decisions including its preferred alternative selection, suggested that EPA did not provide the proper supporting documentation and stated that the interim remedy for Glendale North OU did not demonstrate consistency with a permanent remedy for the San Fernando Valley EPA responded that the Glendale North OU is an interim action and not a permanent remedy, that the RI/FS and remedy selection were conducted in accordance with the NCP, applicable EPA quidance, that an entire Administrative Record with supporting documentation is available for review at the San Fernando Valley information repositories, and finally that the Glendale North OU interim remedy would not be inconsistent with nor preclude implementation of any final remedy for the San Fernando Valley sites.

The Responsiveness Summary is divided into two parts. Part I focuses on EPA's responses to the concerns and major issues raised by members of the local community including the City of Glendale. Part II includes detailed responses to the comments received that were more legal or technical in nature. Comments submitted by State agencies are included in Part II.

Attachment C 2166-06629

# GLENDALE SOUTH OPERABLE UNIT

RECORD OF DECISION

PART I: DECLARATION

PART II: DECISION SUMMARY

PART III: RESPONSIVENESS SUMMARY

SAN FERNANDO VALLEY AREA 2 SUPERFUND SITE

LOS ANGELES COUNTY, CALIFORNIA

United States Environmental Protection Agency Region 9 - San Francisco, California

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#### RECORD OF DECISION

#### GLENDALE SOUTH OPERABLE UNIT INTERIM REMEDY

# PART I. DECLARATION

#### SITE NAME AND LOCATION

San Fernando Valley Area 2 Glendale South Operable Unit Los Angeles County, California

#### STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial action for the Glendale South Operable Unit, San Fernando Valley Area 2 Superfund site, chosen in accordance with CERCLA as amended by SARA and, to the extent practicable, the National Contingency Plan. This decision is based on the administrative record for this operable unit.

In a letter to EPA dated May 28, 1993 the State of California agreed with the selected remedy for the Glendale South OU.

#### ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from this site, if not addressed by implementing the response action selected in this ROD, may present an imminent and substantial endangerment to public health, welfare or the environment.

#### DESCRIPTION OF THE REMEDY

EPA has selected an interim remedy for the South plume of groundwater contamination in the Glendale Study Area. This interim remedy is referred to as the Glendale South Operable Unit (OU). An OU is a discrete action that comprises an incremental step toward comprehensively addressing Superfund site problems. The remedy and all of the alternatives presented in the feasibility study were developed to meet the following specific objectives for the Glendale South OU:

- To inhibit vertical and horizontal migration of groundwater contamination in the South Plume of the Glendale Study Area; and
- o To begin to remove contaminant mass from the upper zone of the aquifer in the South Plume of the Glendale Study Area.

The remedy involves groundwater extraction and treatment for the shallow aquifer system in the Glendale area of the San Fernando Valley. Under this remedy, contaminated groundwater will be

extracted at a rate of 2,000 gallons per minute (gpm) for 12 years from new wells to be installed in the South Plume of the Glendale The extracted contaminated groundwater will be Study Area. filtered to remove any suspended solids, if necessary, and then treated by air stripping (single or dual-stage) and/or liquid phase granular activated carbon (GAC) to remove volatile organic compounds (VOCs). After treatment, the water shall meet drinking water standards (maximum contaminant levels or MCLs) for VOCs. If air stripping treatment is selected, air emissions will be treated using vapor phase GAC to ensure that all air emissions meet applicable or relevant and appropriate requirements. The exact The exact number, location and other design specifics of these new extraction wells and air stripping/liquid phase GAC units will be determined during the remedial design phase of the project to best meet the objectives of the remedy. After treatment to remove VOCs, the water will be blended as necessary with an alternative water source of a quality such that the treated, blended water would meet all drinking water standards (including the nitrate MCL). All or part of the extracted treated water will then be conveyed to the City of Glendale or another San Fernando Valley water purveyor for distribution through its public water supply system. Groundwater monitoring wells will be installed and sampled regularly to help evaluate the effectiveness of the remedy.

As a result of comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both the Glendale North and Glendale South OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined at a single location. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale North OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale South OU, the treatment plants will not be combined. Furthermore, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of water will be: 1) offered to another San Fernando Valley water purveyor or 2) recharged into the aquifer at the Headworks Spreading Grounds.

The total duration of the Glendale South OU interim remedy will be 12 years. EPA will determine the need for and scope of any further actions every five years throughout this interim remedy period and again at the conclusion of this period.

The remedial action for the Glendale South OU represents a discrete element in the overall long-term remediation of

groundwater in the eastern portion of the San Fernando Valley. The objectives of this interim action (i.e. inhibiting vertical and horizontal migration of groundwater contamination and beginning to remove contaminant mass from the upper zone of the aquifer in the South Plume of the Glendale Study Area) would not be inconsistent with nor preclude implementation of any final, overall remedial action or actions selected by EPA in the future for the San Fernando Valley Areas 1, 2, 3 and 4.

EPA is the lead agency for this project and the Department of Toxic Substances Control of the State of California Environmental Protection Agency is the support agency.

## DECLARATION

This interim action is protective of human health and the environment, complies with Federal and State applicable or relevant and appropriate requirements directly associated with this action and is cost effective. This action utilizes permanent solutions and alternative treatment (or resource recovery) technologies to the maximum extent practicable, given the limited scope of the action. Because this action does not constitute the final remedy for the site, the statutory preference for remedies that employ treatment that reduces toxicity, mobility, or volume as a principal element will be addressed at the time of the final response action. Subsequent actions are planned to fully address the principal threats at these sites.

Because this remedy will result in hazardous substances remaining on-site above health-based levels, EPA shall conduct a review, pursuant to CERCLA Section 121, 42 U.S.C. Section 9621, at least once every five years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

John C. Wis

John C. Wise

Acting Regional Administrator

6.18.93

Date

#### PART II. DECISION SUMMARY

This Decision Summary provides an overview of the Glendale South OU interim remedy, including a description of the nature and extent of contamination to be addressed and the remedial alternatives, the comparative analysis of the remedial alternatives, a description of the selected remedy, and the rationale for remedy selection.

#### 1.0 SITE LOCATION AND DESCRIPTION

The Glendale Study Area is located within the San Fernando Basin. The following sections present a basin description, regulatory history, and a summary of the Remedial Investigation and Feasibility Study (RI/FS) activities within the San Fernando Valley and the Glendale Study Area.

#### 1.1 Description of the San Fernando Basin

The San Fernando Basin is located within the Upper Los Angeles River Area (ULARA), which consists of the entire watershed of the Los Angeles River and its various tributaries. The San Fernando Basin covers approximately 122,800 acres and comprises 91.2 percent of the ULARA alluvial fill. It is bounded on the north and northwest by the Santa Susana Mountains, on the northeast by the San Gabriel Mountains, on the west by the Simi Hills, and on the south by the Santa Monica Mountains.

The San Fernando Basin is a significant source of drinking water, with an estimated total volume of 3 million acre-feet of groundwater stored in aquifers within the alluvial fill of the basin. The groundwater of the San Fernando Basin has been used as a source of drinking water for more than 800,000 residents within the cities of Los Angeles, Burbank, Glendale, and San Fernando. Groundwater extractions within the San Fernando Basin typically provide 15 percent of Los Angeles' annual average water supply and historically have accounted for between 50 and 100 percent of the water needs of the other cities.

#### 1.2 Description and Background of the Glendale Study Area

The Glendale Study Area is in the vicinity of the Crystal Springs National Priorities List (NPL) Site, one of the four San Fernando Valley Superfund NPL sites, and is adjacent to the Los Angeles River (Figure 1-1). The Glendale Study Area includes two portions of the aquifer where high concentrations of contaminants have been identified: the North Plume and the South Plume (Figure 1-2). Although contamination has been detected throughout the Glendale Study Area in an apparently contiguous plume, differences exist between the North Plume and South Plume, including the types of contaminants detected and the concentrations of the

contaminants. The Glendale North and South Plumes are separated by an area of groundwater with lower concentrations of contamination. The Glendale South OU includes the South Plume of VOC contamination and adjacent areas where contamination is known or believed to have migrated. The Glendale South OU extends south towards the Pollock Operable Unit. Some of the monitoring wells constructed to help define the extent of the Pollock Ou are located within the Glendale South OU.

In 1990, an analysis was performed to evaluate the need for an OU within the Crystal Springs NPL site (CH2M Hill, 1990). This analysis included a qualitative comparison based on known groundwater contamination, potential downgradient impacts and water supply. This analysis concluded that there was a need for an OU within the Crystal Springs NPL site because of the: 1) high concentrations of TCE and PCE present in groundwater, 2) critical loss of groundwater production in the Glendale area and 3) potential impact of contaminating groundwater downgradient from the Crystal Springs NPL site. Additional data collection was recommended to more adequately characterize the horizontal and vertical distribution of contamination in the aquifer, and also to improve the definition of the hydrogeology of the area.

EPA conducted a remedial investigation (RI) that characterized the nature and extent of contamination in the Glendale Study Area. Upon completion of the Remedial Investigation Report for the Glendale Study Area (January 1992,, a feasibility study (FS) was undertaken for the Glendale South OU which evaluated a range of cleanup alternatives for addressing the contaminated groundwater. The FS report entitled Feasibility Study for the Glendale Study Area South Plume Operable Unit was completed in August 1992.

# 2.0 SITE HISTORY

In 1980, after finding organic chemical contamination in the groundwater of the San Gabriel Valley, the California Department of Health Services (DHS) requested that all major water purveyors. using groundwater in the San Fernando Valley conduct tests for the presence of certain industrial chemicals in the water they were The results of initial tests and of subsequent testing serving. presence of volatile organic the compound revealed contamination in the groundwater of the San Fernando Valley. These findings resulted in a number of municipal supply wells for the cities of Los Angeles, Burbank, and Glendale being taken out of The primary contaminants of concern were and are the solvents trichloroethylene (TCE) and perchloroethylene (PCE), which have been widely used in a variety of industries including machinery degreasing, metal plating and dry cleaning.

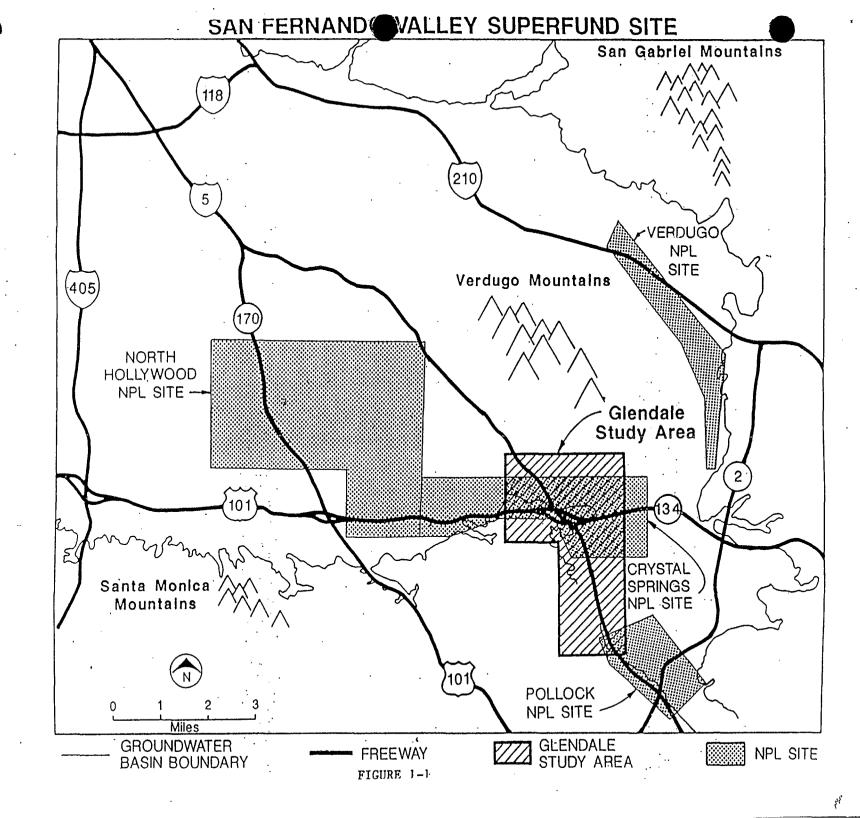
In 1984, EPA proposed four sites within the San Fernando Valley for inclusion on the NPL and in 1986 the sites were added to

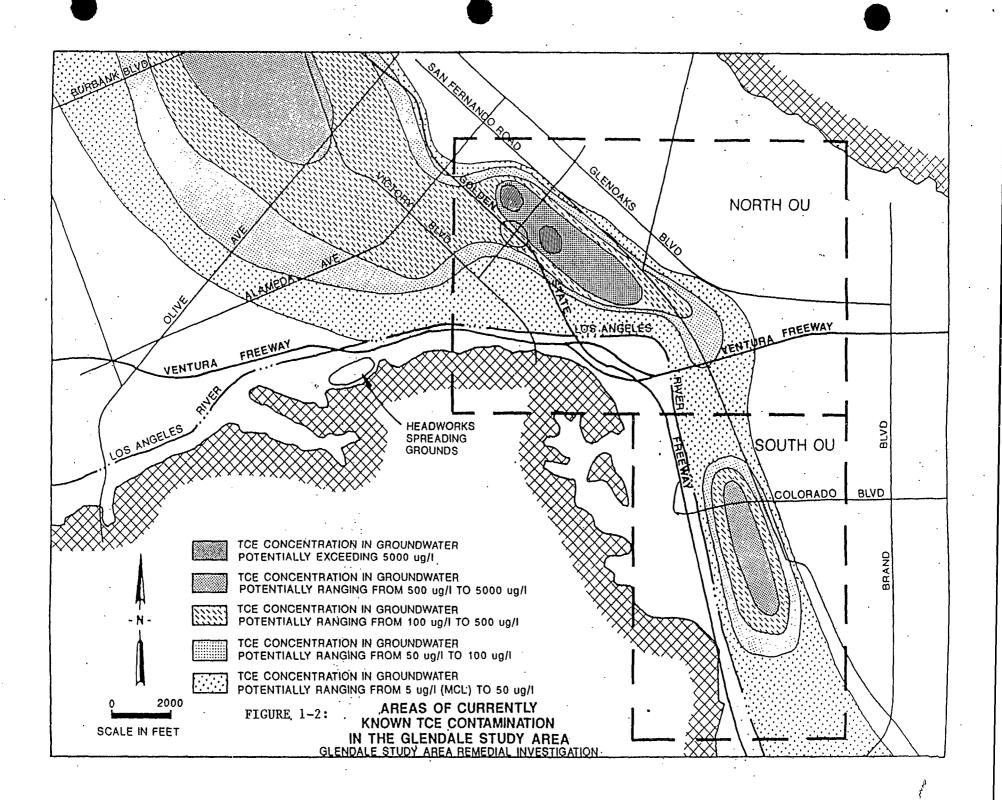
the list (Figure 2-1). Each site encompasses an area in which production wells produced groundwater containing concentrations of TCE and PCE above State and Federal standards in 1984. The four NPL sites in the San Fernando Valley are the North Hollywood, Crystal Springs, Verdugo, and Pollock sites, also referred to as San Fernando Valley Areas 1, 2, 3, and 4, respectively. has now shifted from defining the sites based on production wells to managing it as one large site defined by the extent of the contaminated plume of groundwater. The San Fernando Valley Study Area includes the four sites as listed on the NPL and adjacent areas where contamination has or may have migrated. A basinwide groundwater RI report for the San Fernando Valley Study Area was completed in December 1992. Groundwater wells installed by EPA as part of the basinwide groundwater RI are routinely sampled to continue to monitor the nature and extent of the groundwater contamination in the San Fernando Valley. In addition, monitoring well data gathered at individual facilities in the San Fernando are included in the EPA database which is used to generate plume maps of the basin.

EPA has previously signed Record of Decision (ROD) documents for two OUs in the San Fernando Valley: the North Hollywood OU (1987) and the Burbank OU (1989). The North Hollywood OU interim remedy is currently operating and the Burbank OU is in the remedial design phase. In the Glendale Study Area, EPA has identified two OUs: the Glendale North Plume OU and the Glendale South Plume OU. In addition, EPA has recently initiated an RI/FS for an OU in the Pollock area of the San Fernando Valley. All of these OUs represent interim cleanups currently in progress throughout the eastern portion of the San Fernando Valley. All remedial actions established by EPA thus far in the ROD for each OU have been interim measures. EPA has not yet selected a final remedy for the entire San Fernando Valley.

The most prevalent groundwater contaminants in the Glendale Study area are TCE and PCE. In 1992, the highest concentrations of TCE and PCE detected in EPA monitoring wells in the San Fernando Valley were 7100 ppb and 160 ppb, respectively. Groundwater samples from wells installed at industrial facilities in the San Fernando Valley near potential sources of contamination have shown concentrations greater than 30,000 ppb for TCE and over 15,000 ppb for PCE. The maximum levels of 820 ppb of TCE and 220 ppb of PCE were detected in shallow wells located in the south plume portion of the Glendale Study Area. The MCL for both TCE and PCE is 5 ppb.

Nitrate, an inorganic contaminant, has been detected consistently at levels in excess of the MCL (45 milligrams per liter (mg/l), also referred to as parts per million (ppm) as nitrate, or 10 mg/l nitrate as nitrogen) in the groundwater of the Glendale Study Area. The nitrate contamination is likely to be the result of past agricultural practices and/or septic systems in the San Fernando Valley.





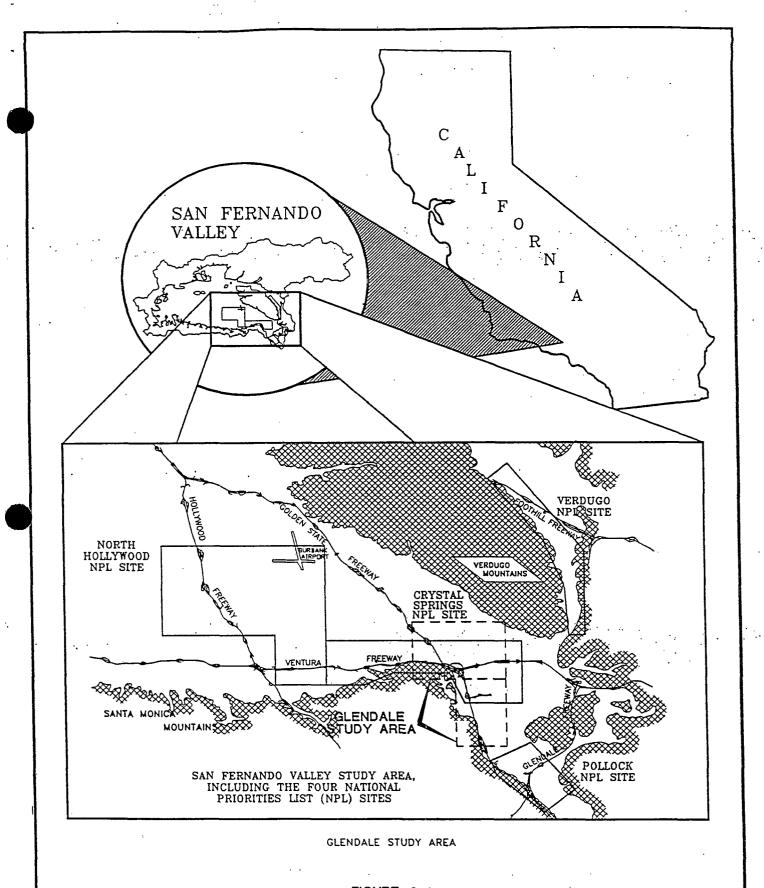


FIGURE 2-1 SITE LOCATION MAP

It should be noted that the Cities of Glendale and Los Angeles closely monitor the quality of drinking water delivered to residents. The water served to residents must meet all Federal and state drinking water requirements. Currently, nearly all of the water delivered by the City of Glendale is purchased from the Metropolitan Water District (MWD) of Southern California. The City uses a limited amount of groundwater from a small percentage of its nine production wells in the San Fernando Valley. If the levels of VOCs and other contaminants detected in the groundwater of production wells are equal to or less than 10 times MCLs, the State of California Department of Health Services, Office of Drinking Water permits the City to extract the water, blend it with MWD water to meet all drinking water standards, and convey the extracted, blended water to its public distribution system.

As described briefly in Section 1 above, the Glendale Study Area includes two portions of the aquifer where high concentrations of contaminants have been identified: the north plume and the south plume. A remedial investigation (RI) that characterized the nature and extent of contamination in the Glendale Study Area was completed in (January 1992). The Glendale Study Area RI included a characterization of the nature and extent of contamination, baseline risk assessments, and other RI data for both the north and south plumes. However, separate FS reports evaluating a range of cleanup alternatives for the contaminated groundwater were prepared for each plume. The Glendale South OU FS report and subsequent Proposed Plan were finalized in August 1992 and September 1992, respectively. The Glendale North OU FS report was completed in April 1992 and the Proposed Plan was completed in June 1992.

EPA's preferred alternatives as described in the Proposed Plans were: extraction of 3000 gallons per minute (gpm) of contaminated groundwater for Glendale North and 2000 gpm for Glendale South, treatment of VOCs by air stripping or liquid phase GAC, and conveyance of the treated water to a water purveyor, where it would be blended with water of a quality such that the treated, blended water would meet all drinking water standards, for eventual distribution through a public water system. As a contingency, if all or part of the treated water was not accepted by the purveyors (possibly due to water supply needs), the treated water from Glendale North would be reinjected and for Glendale South would be recharged at the Headworks Spreading Grounds (see Figure 1-2).

In response to comments by the City of Glendale on the Glendale North and South OU Proposed Plans and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined at one location and the total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial

design phase of the project. The Glendale North OU Record of Decision also reflects this decision to combine the treatment plants.

However, if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale South OU, the treatment plants will not be combined. Furthermore, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of water will be 1) offered to another San Fernando Valley water purveyor or 2) recharged into the aquifer at the Headworks Spreading Grounds.

#### 3.0 ENFORCEMENT ACTIVITIES

In September 1989, EPA signed a cooperative agreement with the State Water Resources Control Board (SWRCB) providing funds for the Regional Water Quality Control Board, Los Angeles Region (RWQCB) to expand its capability to conduct source reduction, identification, and enforcement activities at individual facilities in the San Fernando Valley. Activities include conducting surveys and inspections, and overseeing investigations and remedial activities. The cooperative agreement has been renewed annually since 1989. RWQCB investigations confirm soil or groundwater contamination at a specific facility, then that facility is referred to EPA. EPA is using the RWQCB's facility-specific information in conjunction with RI data, groundwater and vadose zone modeling results and information gathered from other sources including California Environmental Protection Agency (CAL-EPA) investigations, South Coast Air Quality Management District (SCAQMD) investigations and responses to information request letters, to build enforcement cases.

EPA is and will be using its investigatory resources, enforcement resources and authority under CERCLA in conjunction with the work of the RWQCB to:

- o Identify individuals and companies who are responsible for the historic and current contamination.
- o Compel responsible parties to design, construct and operate treatment facilities and reimburse EPA for prior and any future expenditures at the site.

EPA has issued preliminary notices of potential liability (General Notice) for the Glendale South OU to nineteen parties to date. These parties have been preliminarily identified as owners and operators of twelve facilities located in the vicinity of the South Plume of the Glendale Study area of the San Fernando Valley. EPA anticipates that additional parties will be notified of potential liability. Special notice pursuant to CERCLA §122 has not yet been issued for the Glendale South OU.

#### 4.0 HIGHLIGHTS OF COMMUNITY PARTICIPATION

EPA's preferred alternative, as well as five other alternatives were described in EPA's Proposed Plan for the Glendale South OU (September 1992). The Proposed Plan was in the form of a fact sheet and was distributed to all parties on EPA's mailing list for the San Fernando Valley Superfund sites. The original 30 day public comment period was extended several times for a total comment period of 15 weeks (107 days) after EPA received requests for extensions from members of the public. The public comment period closed on January 19, 1993. EPA received over 250 comments. These comments and EPA's responses to these comments are summarized in Part III (the Responsiveness Summary) of this ROD.

A public meeting was held in the City of Glendale on October 21, 1992, to discuss EPA's preferred alternative and the other alternatives. At this meeting EPA gave a brief presentation regarding the Proposed Plan, answered questions, and accepted comments from members of the public.

During the public comment periods for the Glendale North and Glendale South OUs, the City of Glendale provided comments emphasizing that it would like to receive more than the 3,000 gpm of extracted, treated groundwater proposed under the Glendale North Proposed Plan. The City also indicated that it had stored water credits and water rights sufficient to accept greater than 5,000 gpm of extracted, treated groundwater from the San Fernando Valley. As a result of the City's comments on the Glendale North and Glendale South OUs, and after evaluating the relative total cost of a combined plant versus separate plants, EPA has determined that the treatment plants for the Glendale North and South OUs will be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale.

A press release to announce the release of the Proposed Plan was issued October 1, 1992. Notice of the public meeting as well as the availability of the Proposed Plan was published in the Los Angeles Daily News on November 4, 1992. An announcement of the extension of the public comment period was published in the Los Angeles Daily News on December 3, 1992. In addition, two newspaper articles were written about the remedial investigation, the feasibility study and the Proposed Plan for the Glendale South OU including: Los Angeles Times - October 8, 1992 and Los Angeles Daily News - October 22, 1992. A map of the Glendale South OU was provided in the Proposed Plan and the various newspaper articles described the area that would be impacted by the Glendale South OU.

In general, the purpose of EPA's community relations program for the San Fernando Valley project is to inform community members and other interested parties about the Federal activities to address contamination at the hazardous waste sites, as well as to encourage two way communication between the concerned public and EPA and/or other local agencies.

From March 1987 through December 1991, EPA and LADWP attended quarterly meetings of the Community Work Group (CWG) to discuss technical issues and management strategies involving the San Fernando Valley Superfund project including the interim groundwater cleanup for the Glendale area. The CWG consisted of interested San Fernando Valley community residents, elected officials, agency representatives, and environmental and business leaders. The CWG provided input to EPA on the various components of the Superfund project, including the interim groundwater cleanup of the Glendale area.

The community relations plan for the San Fernando Valley Superfund sites was most recently updated and issued in April 1990. The plan will be revised again in 1993 to address community relations during the remedial design phase of the Glendale South OU interim action, and to document other changes in the community relations program.

#### 5.0 SCOPE AND ROLE OF THE OPERABLE UNIT

The interim remedial action for the Glendale South OU represents a discrete element in the overall long-term remediation of groundwater in the eastern portion of the San Fernando Valley. While the final overall plan for the remediation of the San Fernando Valley Sites has not yet been determined, the objectives of the Glendale South OU are:

- o To inhibit vertical and horizontal migration of groundwater contamination in the South Plume of the Glendale Study Area
- o To begin to remove contaminant mass from the upper zone of the aquifer in the South Plume of the Glendale Study Area.

EPA does not expect these objectives to be inconsistent with, nor preclude, any final action for San Fernando Valley Areas 1, 2, 3 and 4.

The Glendale South OU interim remedy is intended to address the immediate and significant groundwater contamination problem in and beyond a portion of San Fernando Valley Area 2 (also known as the Crystal Springs NPL Site, see Figure 1-1). A more complete investigation of the overall groundwater problem in the San Fernando Valley is being conducted through the basinwide remedial investigation and feasibility study process.

The basinwide groundwater RI Report for the San Fernando Valley Study Area was completed in December 1992. Groundwater wells installed by EPA as part of the basinwide RI are routinely

sampled to continue to monitor the nature and extent of the groundwater contamination in the San Fernando Valley.

EPA is currently using the results of the remedial investigation in basinwide feasibility studies to address VOC contamination in both the groundwater and vadose zone of the eastern portion of the San Fernando Valley.

As part of the basinwide groundwater FS, EPA is revising and recalibrating the basinwide groundwater flow model to incorporate the most recent data. The updated version of the model will be complete in 1993. EPA will then review and evaluate various groundwater remediation options for the basin including: regional pump and treat, well-head treatment, use of innovative technologies and no-further-action alternatives.

EPA has also initiated work on a vadose zone FS to examine ways to protect the groundwater from contaminants that could reach the groundwater in the future. This FS will review and evaluate options for cleanup of VOC contamination in the vadose zone of the San Fernando Valley.

EPA will continue to gather and analyze information important to the project. EPA has been working with the San Fernando Valley water purveyors and the Upper Los Angeles River Area (ULARA) Watermaster to summarize past and future groundwater management in the San Fernando Valley, including an overall water balance for the San Fernando Valley. EPA's interim actions to remove contaminants and inhibit migration from the most contaminated areas in North Hollywood, Burbank, Glendale North, Glendale South and Pollock OUs will also provide information useful for the basinwide FS.

#### 6.0 SUMMARY OF GLENDALE SOUTH OU SITE CHARACTERISTICS

Results of LADWP's groundwater monitoring programs conducted from 1981 through 1987 revealed that TCE and PCE had contaminated approximately 50 percent of the water supply wells in the eastern portion of the San Fernando Valley groundwater basin at concentrations exceeding State and Federal drinking water standards.

The results of recent (1989-1992) EPA sampling of groundwater monitoring wells installed by EPA throughout the San Fernando Valley indicate that TCE and PCE continue to be the principal contaminants of concern. TCE and PCE are industrial solvents commonly used in the metal degreasing and dry-cleaning industries. Both are known animal carcinogens and probable human carcinogens. The Federal MCL for both TCE and PCE is 5 ug/l (ppb). The State MCLs for TCE and PCE are also 5 ug/l (ppb).

There are seven EPA monitoring wells located in the south plume portion of the Glendale Study Area (vertical profile borings

and cluster wells). These wells are: PO-VPB-01, PO-VPB-02, PO-VPB-10, PO-C01-195, PO-C01-354, PO-C02-052, and PO-C02-205. Wells PO-VPB-01, PO-VPB-02 and PO-VPB-10 were sampled initially during November 1989 and PO-VPB-01 and PO-VPB-10 were resampled during August and September 1990. The cluster wells PO-C01 and PO-C02 and were sampled initially in September 1990, at the same time PO-VPB-02 was resampled. The following discussion summarizes the results of chemical analyses on the sampling events in August and September 1990.

In the four Upper Zone wells (the three PO-VPBs and PO-CO2-052), six VOCs were detected above Federal and/or State MCLs: carbon tetrachloride; 1,2-Dichloroethane (1,2-DCA); 1,1-dichloroethene (1,1-DCE); 1,1,2,2-tetrachloroethane; PCE; and TCE (see Table 6-1). As reported in the FS Report for the Glendale South OU, TCE was detected in three of the four Upper Zone wells in the south plume at a maximum concentration of 820 ppb. PCE was also detected in three of the four Upper Zone wells at a maximum concentration of 140 ppb (see Table 6-1, Figure 6-1 and Figure 6-2).

In the three Lower Zone wells (PO-C01-195, PO-C01-354 and PO-C02-205), the only VOC detected was TCE at a maximum concentration of 4 ppb.

Monitoring wells have been installed at industry facilities in the Glendale south plume portion of the Glendale Study Area. These include three wells at the A.G. Layne facility, seventeen wells at the Philips Components facility and nine wells at the former Franciscan Ceramics facility. All of these wells are screened in shallow groundwater and are discussed as Upper Zone wells.

Nine VOCs (benzene, toluene, total xylenes, 1,1-DCA, 1,1-DCE, 1,1,1-TCA, methylene chloride, PCE and TCE were detected above MCLs at the A.G. Layne facility wells based on samples collected in July 1990. Samples collected in August 1990 at the Philips Components wells show PCE, TCE, methylene chloride and vinyl chloride above MCLs.

Four base, neutral, and acid extractable semi-volatile organic compounds (BNAs), 2-methylnaphthalene, naphthalene, 2,4-dimethylphenol, and 2-methylphenol, were detected in the A.G. Layne wells. Two BNAs, bis(2-ethylhexyl)phthalate and di-noctylphthalate, were detected in one of the Lower Zone EPA wells (none in Upper Zone sampling). No State or Federal MCLs have been promulgated for these compounds. No chlorinated pesticides or PCBs were detected in the Upper or Lower Zones.

Nitrate has been detected at levels in excess of the MCL in the some of the groundwater samples collected in the South Plume of the Glendale Study Area (see Table 6-1, and Figure 6-3). Nitrate was detected in all of the VPB and cluster wells at concentrations ranging from 9.55 to 16.1 mg/l (as nitrogen). The Federal MCL is

# SUMMARY OF ALL DETECTED CONSTITUENTS IN THE UPPER ZONE RI WELLS FOR THE SOUTH PLUME OU

(Page 1 of 2)

| · Constituent                            | MCL*       | Minimum<br>Concentration | Maximum<br>Concentration | Number of<br>Wells With<br>Detects out of 4 <sup>d</sup> |  |
|--|------------|--------------------------|--------------------------|--|--|
|  |            |                          |                          |  |  |
| Volatile Organic Compounds (µg/l)        |            |                          |                          |  |  |
| Carbon Tetrachloride                     | 0.5        |                          | 1                        | 1  |  |
| Chloroform                               | 100°       |                          | 1                        | 1  |  |
| 1,1-Dichloroethane                       | 5.0        |                          | 1                        | 1  |  |
| 1,2-Dichloroethane                       | 0.5        | 3                        | 5                        | 2  |  |
| 1,1-Dichloroethene                       | 6.0        |                          | 41                       | .1   |  |
| 1,1,2,2-Tetrachloroethane                | 1.0        |                          | 9                        | 1  |  |
| Tetrachloroethene (PCE)                  | 5.0        | 3                        | 140                      | 3  |  |
| 1,1,1-Trichloroethane (TCA)              | 200        |                          | • 11                     | 1  |  |
| Trichloroethene (TCE)                    | 5.0        | 23                       | 820                      | 3  |  |
|  |            | ,                        |                          | •  |  |
| Semivolatile Organics (μg/l)             |            |                          |                          |  |  |
| 2-Methylnaphthalene                      | b          |                          | 110                      | 1  |  |
| Naphthalene                              | b          | , ••                     | 160                      | 1  |  |
| 2,4-Dimethylphenol                       | b          |                          | 16                       | 1  |  |
| 2-Methylphenol                           | b          | ·                        | 16                       | 1;   |  |
| Limite Polletont Metale (mg/l)           |            |                          |                          | *  |  |
| Priority Pollutant Metals (mg/l) Arsenic | 0.05       |                          | 0.005                    | 1  |  |
| Chromium                                 | 0.05       | ***                      | 1.2                      |  |  |
|  | 0.002      | **                       | 0.0004                   | 1  |  |
| Mercury<br>Nickel                        | 0.002<br>b | **                       | 0.0004                   | 1  |  |
| Selenium                                 | 0.05       |                          | 0.007                    | 1  |  |
| Silver                                   | 0.05       | <b></b>                  | 0.007                    | 1  |  |
|  | b.03       | 0.03                     | 0.051                    | 4  |  |
| Zinc                                     | •          | 0.03                     | 1 CU.U                   | <b>4</b>   |  |
| norganic Compounds (mg/l)                | :<br>•     | •                        | •                        |  |  |
| Nitrate (as N)                           | 10         | 9.55                     | 16.1                     | 4  |  |
| Total Dissolved Solids (TDS)             | 500        | 458                      | 693                      | . 4  |  |
| By Addition                              |            |                          | ~~~                      | •  |  |

# SUMMARY OF ALL DETECTED CONSTITUENTS IN THE UPPER ZONE RI WELLS FOR THE SOUTH PLUME OU

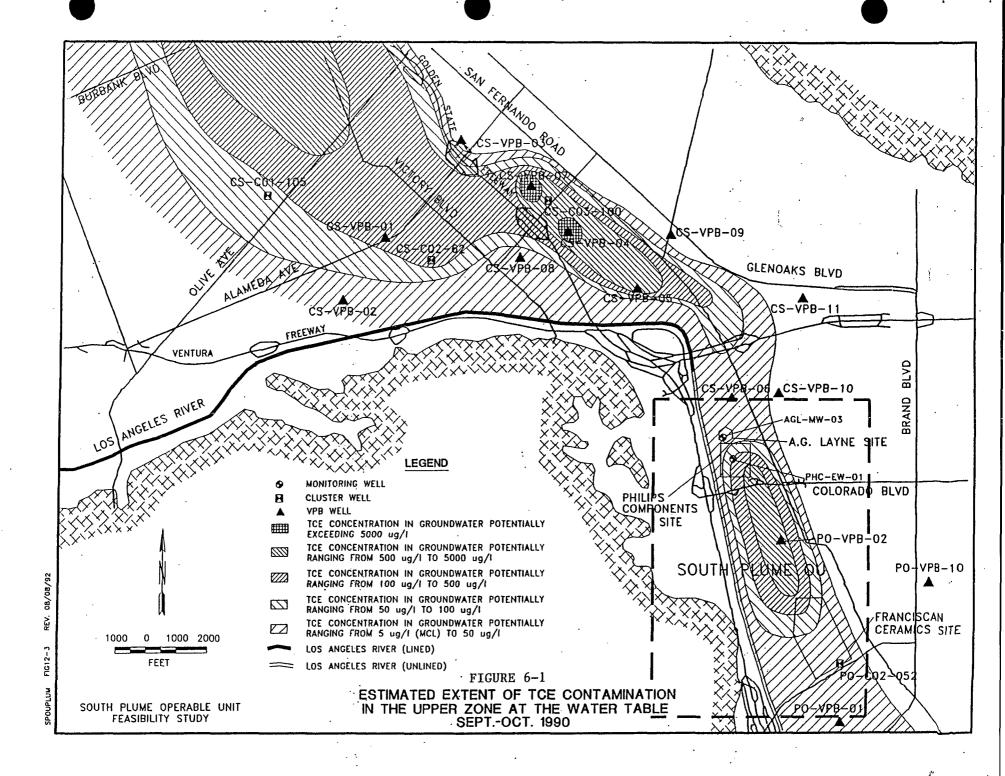
(Page 2 of 2)

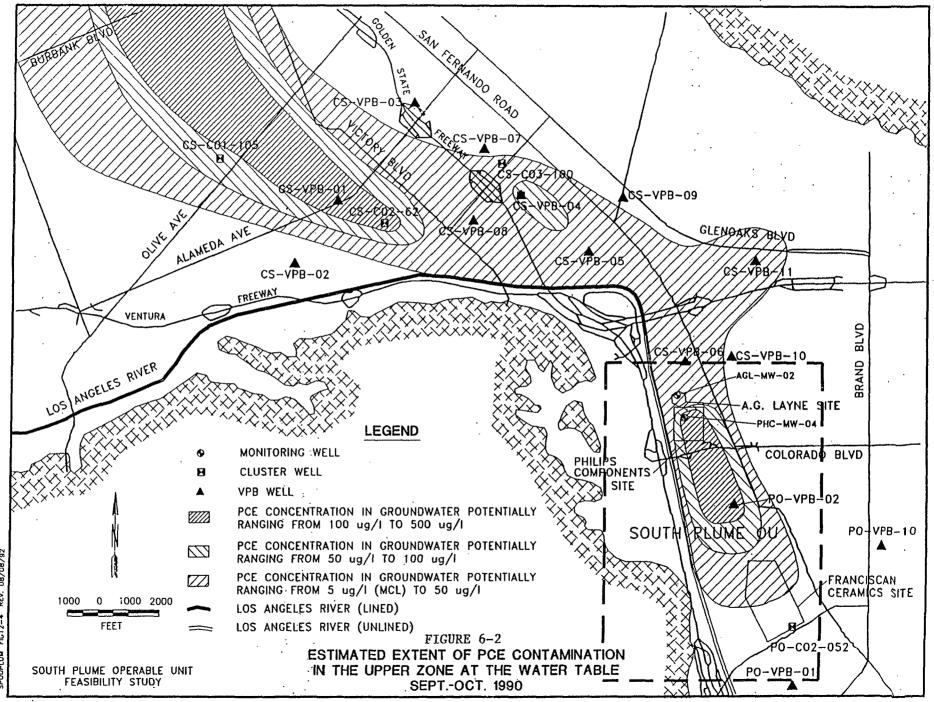
| Constituent           | MCL* | Minimum<br>Concentration | Maximum Concentration | Number of<br>Wells With<br>Detects out of 4 <sup>d</sup> |  |
|-----------------------|------|--------------------------|-----------------------|--|--|
|                       |      |                          |                       | •  |  |
| tadionuclides (pCi/l) |      |                          |                       |  |  |
| Gross Alpha           | · 15 | $2.2 \pm 2.5$            | $4.5 \pm 4.8$         | 4  |  |
| Gross Beta            | 50   | $5.0 \pm 2.0$            | $8.2 \pm 1.7$         | 4  |  |
| Radon                 | b    | $66 \pm 4.1$             | $480 \pm 5.4$         | <u>.</u> 4 `   |  |

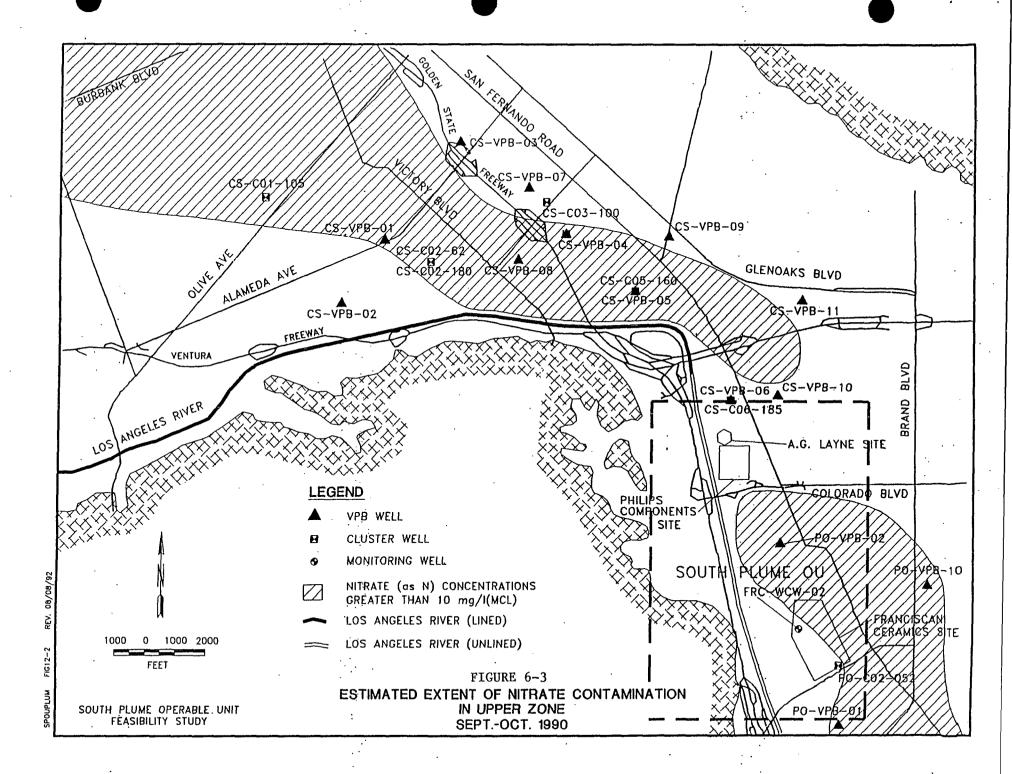
- Note: Samples collected August and September 1990.

  Promulgated federal or state MCL, whichever is more stringent.

  No state or federal MCL promulgated.
- <sup>c</sup> MCL is for the sum of trihalomethanes.
- <sup>4</sup> The shallow wells include PO-VPB-01, PO-VPB-02, PO-VPB-10, and PO-C02-52.







10 mg/l for nitrate as nitrogen. Nitrate concentrations did not exceed MCLs in any of the Lower Zone wells. The nitrate contamination is likely the result of past agricultural practices and/or septic systems in the San Fernando Valley. Nitrate is not a CERCLA hazardous substance. However, the interim OU remedies in the San Fernando Valley involve the distribution of treated water to public water supply systems and therefore, EPA has been compelled to address the nitrate contamination in developing remedial alternatives.

From the sampling and analyses of the EPA wells, only one metal (chromium) has been detected above the MCL (when field filtering of samples occurred). No metals were detected in the Lower Zone above the MCL. An analysis of these data was performed by EPA's contractor to examine the likelihood that chromium was a waterborne contaminant rather than a sampling artifact (i.e., residual particulates from well construction and development) was presented in a technical memorandum entitled: Review of Metals Data from Monitoring Wells located in the Glendale Study Area, North Operable Unit (June 16, 1992). This memorandum, available for review in the administrative record for the Glendale South OU, concluded that the metal exceedances were most likely the result of sampling artifacts. EPA has continued to analyze groundwater samples collected under the quarterly monitoring program for priority pollutant metals. In a technical memorandum dated May 17, (available for review in the administrative record for Glendale South), recent sampling of monitoring wells for metals is summarized. Within the Glendale South OU, one well had chromium levels above MCLs; total chromium was reported as high as 733 ppb and hexavalent (dissolved) chromium as high as 182 ppb. This well likely represents contamination from a local source that would not impact extraction wells. However, if necessary, the extracted groundwater will be treated for chromium if this contaminant exceeds drinking water standard.

Thirty-one wells in the Glendale Study Area were sampled for naturally-occurring radionuclides as part of EPA's quarterly monitoring program. The samples were taken during the period of July 31 to August 7, 1992. The results of this third quarter 1992 groundwater sampling for radionuclides indicate that all EPA groundwater monitoring wells in the Glendale Study Area are in compliance with current MCLs for radionuclides (gross alpha, gross beta, gross radium, radium-226, strontium-89, strontium-90, gross uranium, tritium, and radon). In addition, the samples were also in compliance with all proposed radionuclide MCLs, except radon. The proposed MCL for Radon is 300 pCi/l. Most of the groundwater samples from the 31 monitoring wells exceeded the proposed MCL for If necessary, this factor will be taken into account for remedial design. Radionuclides in the groundwater of the Glendale Study Area are discussed in greater detail in: Memorandum San Fernando Valley Superfund Site, Radionuclides in the Glendale Study Area, dated March 2, 1993. This memorandum is

available for review in EPA's Administrative Record for the Glendale South OU.

In addition, analysis of hydrogeology and groundwater modeling conducted during the RI for the Glendale Study Area showed that the groundwater in the area is a source of recharge for the Los Angeles River.

#### 7.0 SUMMARY OF SITE RISKS

Data regarding contaminants in the south plume of groundwater contamination in the Glendale Study Area obtained by EPA during the remedial investigation were used to estimate the health risks associated with exposure to the groundwater. This estimate, called a risk assessment, was then used to identify which contaminants pose risks to human health. The data used for the Glendale South OU risk assessment are presented in the Remedial Investigation Report for the Glendale Study Area (January 1992) and in other documents included in the Glendale South OU Administrative Record.

Baseline risk assessments are conducted at Superfund sites to fulfill one of the requirements of the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). The NCP (40 CFR Part 300) requires development of a baseline risk assessment at sites listed on the National Priorities List (NPL) under CERCLA. The CERCLA process for baseline risk assessments is intended to address both human health and the environment. However, due to the highly urbanized setting of the Glendale Study Area, the focus of the baseline risk assessment for the Glendale South OU was on human health issues, rather than environmental issues.

The objective of the baseline risk assessment for the Glendale South OU was to evaluate the human health and environmental risks posed by the contaminated groundwater beneath the south plume portion of the Glendale Study Area if it were to be used as a source of drinking water without treatment. The baseline risk assessment incorporated the water quality information generated during the basinwide groundwater RI field investigation and sampling program to estimate current and future human health and environmental risks. The groundwater data used for the Glendale South OU risk assessment included the water quality information from the PO-VPB wells (with the exception of PO-VPB-10 which is outside the plume area), cluster wells, Philips Components wells, Franciscan Ceramics wells, and A.G. Layne wells.

The risk assessment for the Glendale South OU was conducted in accordance with EPA guidance including: <u>Guidance for Conducting Remedial Investigation and Feasibility Studies under CERCLA</u> (USEPA, 1988), <u>Risk Assessment Guidance for Superfund</u>, <u>Vol. I Health Evaluation Manual (Part A)</u> and <u>Vol. 2 Ecological Assessment (USEPA, 1989), <u>The Exposure Factors Handbook</u> (USEPA, 1989), and <u>Risk Assessment</u> Guidance for Superfund Human Health Risk Assessment,</u>

#### USEPA Region IX Recommendations (USEPA, 1989).

A risk assessment involves the qualitative or quantitative characterization of potential health effects of specific chemicals on individuals or populations. The risk assessment process comprises four basic steps: 1) hazard identification, 2) doseresponse assessment, 3) exposure assessment, and 4) risk characterization. The purpose of each element is as follows:

- Hazard identification characterizes the potential threat to human health and the environment posed by the detected constituents.
- Dose response assessment critically examines the toxicological data used to determine the relationship between the experimentally administered animal dose and the predicted response (e.g., cancer incidence) in a receptor.
- Exposure assessment estimates the magnitude, frequency, and duration of human exposures to chemicals.
- Risk characterization estimates the incidence of or potential for an adverse health or environmental effect under the conditions of exposure defined in the exposure assessment.

# Human Health Risk Assessment

Risk assessments estimate the possibility that one additional occurrence of cancer will result from exposure to contamination. A risk of 1 in 1,000,000 (one million) means that one person in one million exposed could develop cancer as a result of the exposure. EPA considers risks greater than one in ten thousand (10<sup>-4</sup>) "unacceptable."

In preparing risk assessments, EPA uses very conservative assumptions that weigh in favor of protecting public health. For example, EPA may assume that individuals consume two liters of drinking water per day from wells situated within a contaminant plume, over a 70-year lifetime or that a person is exposed to a chemical, 24 hours a day, 365 days a year, for a 30-year period, even though typical exposure to the chemical would be less.

The baseline risk assessment for the Glendale South OU is presented in Section 8.0 of the <u>Remedial Investigation Report for the Glendale Study Area</u> (January 1992). The risk assessment estimated the potential risks to public health under current situations and potential future situations. The risk assessment examined the potential health effects if individuals were exposed to contaminated groundwater from the upper and lower zones of the

aquifer of the Glendale South plume groundwater contamination in the Glendale Study Area. Although no production wellfields are located in the area encompassed by the South Plume OU, the potential exists for use of this groundwater as a source of drinking water in the future.

Chemicals of potential concern for the Glendale South OU used in the risk assessment calculations included: TCE; PCE; carbon tetrachloride; 1,1-DCA; 1,2-DCA; 1,1-DCE; nitrate and others including the metals arsenic and chromium. A list of all potential compounds of concern for both the upper and lower aquifer zones included in the quantitative risk assessment for the Glendale South OU are presented in Table 7-1. Due to the potential for adverse health effects to infants from consumption of water with high nitrate levels, a quantitative evaluation of this compound for chronic non-carcinogenic risks was calculated.

As indicated by the table, fewer compounds of potential concern were identified in samples from wells installed in the deep aquifer. Therefore, a separate characterization of risk was performed for the upper and lower groundwater zones.

Table 7-2 lists the wells in the Upper and Lower Zones that were incorporated in the risk assessment. The concentrations of contaminants in these wells used in the risk assessment are from the August and September 1990 sampling for EPA wells (PO-VPBs and PO-Cluster wells), from July 1990 sampling at A.G. Layne wells (AGLs), from August 1990 sampling at Phillips Components wells (PHCs), and March 1989 sampling at the Franciscan Ceramic wells (FRCs). A compound was totally excluded if it was not detected in any of these wells. Half of the detection limit was used if a compound was not detected in a particular well.

An exposure assessment was conducted to identify potential transport pathways (e.g., groundwater, surface water, air); routes of exposures (e.g., ingestion, inhalation, dermal contact); and potential on-site and off-site receptor populations. Exposure assessment involves the consideration of particular transport pathways and routes of exposure to potential receptors which may include current users of the site as well as adjacent populations that may be exposed to chemicals that have been transported off site. Receptors may also include aquatic and terrestrial biota.

A critical step in assessing the potential risk to public health is to identify the pathways through which exposure could occur. The major transport pathway considered in the Glendale South OU baseline risk assessment was the use of contaminated groundwater. The point of potential contact with the contaminated groundwater is through water use from the upper or lower zone.

EPA evaluated two potential methods of exposure to water from the upper and lower zones of the aquifer: (1) exposure during

COMPOUNDS OF POTENTIAL CONCERN INCLUDED IN THE QUANTITATIVE RISK ASSESSMENT FOR THE GLENDALE SOUTH PLUME OU

| Constituent                | Upper<br>Zone<br>(YES/NO) | Lower<br>Zone<br>(YES/NO)  |
|----------------------------|---------------------------|--|
| VOCs                       |                           |  |
| Benzene                    | Y                         | N  |
| Carbon Tetrachloride       | Y                         | <b>N</b>   |
| 1,1-Dichloroethane         | . <b>Y</b>                | N  |
| 1,2-Dichloroethane         | Y                         | N  |
| 1,1-Dichloroethene         | Y                         | N  |
| Ethylbenzene               | N                         | N  |
| Methylene Chloride         | Y                         | N  |
| 1,1,2,2-Tetrachloroethane  | Y                         | N  |
| Tetrachloroethene          | Y                         | N  |
| Toluene                    | Y                         | N  |
| 1,1,1-Trichloroethane      | Y                         | N .  |
| Trichloroethene            | Y                         | Y  |
| Vinyl Chloride             | · <b>Y</b>                | N  |
| Xylene, Total              | Y                         | . <b>N</b>   |
| BNAs                       |                           |  |
| Bis(2-ethylhexyl)phthalate | N                         | Y  |
| Di-n-octylphthalate        | N                         | Y  |
| 2-Methylnaphthalene        | Y                         | N  |
| Naphthalene                | Y                         | . N  |
| napirenatene .             |                           |  |
| Priority Pollutant Metals  |                           | and the state of t |
| Arsenic                    | Y                         | N  |
| Chromium                   | Y                         | N  |
| Inorganics                 | :                         |  |
| -                          |                           |  |
| Nitrate                    | Y                         | Y  |

## SUMMARY OF MONITORING WELLS USED IN THE BASELINE RISK ASSESSMENT FOR THE GLENDALE SOUTH PLUME OU

| Aquifer Zone | Monitoring<br>Wells Included in Quantitative<br>Risk Evaluation |                         |  |
|--------------|---|-------------------------|--|
|              |   |                         |  |
| Upper        | PO-VPB-01   | PHC-MW-11               |  |
|              | PO-VPB-02   | PHC-MW-12               |  |
|              | PO-CO2-52   | PHC-MW-13               |  |
|              | AGL-MW-1  | PHC-MW-14               |  |
|              | AGL-MW-2  | PHC-MW-15               |  |
| •            | AGL-MW-3  | PHC-OS-01               |  |
|              | PHC-MW-01   | PHC-EW-01               |  |
| •            | PHC-MW-02   | FRC-OW-01 <sup>a</sup>  |  |
| •            | PHC-MW-03   | FRC-OW-02 <sup>a</sup>  |  |
|              | PHC-MW-04   | FRC-OW-03 <sup>a</sup>  |  |
|              | PHC-MW-05   | FRC-OW-04 <sup>a</sup>  |  |
|              | PHC-MW-06   | FRC-OW-05 <sup>a</sup>  |  |
|              | PHC-MW-07   | FRC-WCW-01a             |  |
|              | PHC-MW-08   | FRC-WCW-02 <sup>a</sup> |  |
|              | PHC-MW-09   | FRC-WCW-03a             |  |
|              | PHC-MW-10   | FRC-WCW-04a             |  |
| Lower        | PO0   | 201-195                 |  |
| TOWEL        |   | CO1-354                 |  |
|              |   | 202-205                 |  |

a Results available only for priority pollutant metals and nitrate

residential use and (2) exposure from discharge into the Los Angeles River.

EPA included three potential exposure routes in the Glendale North OU risk assessment: (1) drinking the groundwater during residential use and (2) inhaling the chemicals in groundwater vapors during showering. Dermal contact was also considered but was found by EPA not to pose a significant risk.

In accordance with current scientific opinion concerning carcinogens, it is assumed that any dose, no matter how small, has some associated response. This is called a nonthreshold effect. In the risk assessment for the Glendale South OU, the non-threshold effect was applied to all probable carcinogens. EPA has classified carcinogens with regard to the epidemiologic and toxicologic data available. The assessment of noncarcinogenic effects is complex. There is a broad interaction of time scales (acute, subchronic, and chronic) with varying kinds of effects. In addition, there are various levels of "severity" of effect. The Hazard Index is used to determine the potential for adverse health effects resulting from exposure to non-carcinogenic chemicals.

The Hazard Quotient is defined as the ratio of a single exposure level over a specified time period to a reference dose for that substance derived from a similar exposure period. A reference dose (RfD) is EPA's preferred toxicity value for evaluating non-carcinogenic effects resulting from exposures at Superfund sites. The Hazard Index is the sum of more than one Hazard Quotient for multiple substances or multiple pathways. The Hazard Index is calculated separately for chronic, sub-chronic and shorter-duration exposures. A Hazard Index greater than 1.0 indicates the potential for adverse health effects. However, it should be noted that a Hazard Index value of 1.0 or greater does not mean that an adverse health effect is certain. It is a benchmark value indicating a greater probability for a possible adverse effect.

A quantitative analysis for potential human exposures was performed during the remedial investigation of the Glendale Study Area. The groundwater quality data were used to calculate the arithmetic mean and upper confidence limit (95 percent) of the arithmetic mean for the upper zone and the lower zone of the South Plume OU.

The methods and equations used to calculate the exposure due to ingestion of drinking water and inhalation of vapors during showering are described in Section 7.3.4 of the Remedial Investigation Report for the Glendale Study Area (January 1992). The results of the baseline risk characterization for the upper and lower zones of the aquifer are summarized in Tables 7-3 and 7-4 of this ROD. A summary of hazard index calculations for nitrate in groundwater is included in Table 7-5 of this ROD. A detailed discussion of the data presented in these tables is included in

TABLE 7-3
SUMMARY OF RISK CHARACTERIZATION FOR THE

# UPPER ZONE AQUIFER FOR THE GLENDALE SOUTH PLUME OU

| Exposure<br>Scenario | Arithmetic<br>Mean <sup>1</sup> | RME <sup>2</sup> | Maximum <sup>3</sup> | Type of<br>Risk |
|----------------------|---------------------------------|------------------|----------------------|-----------------|
| lult                 | 8.00E-04                        | 2.00E-03         | 1.00E-02             | Cancer Risk     |
| ngestion             | 2.00E+01                        | 7.00E+01         | 1.00E+02             | Hazard Index    |
| ower                 | 1.00E-03                        | 4.00E-03         | 2.00E-02             | Cancer Risk     |
| halation             | 2.00E+01                        | 6.00E+01         | 9.00E+01             | Hazard Index    |

Average Value

Reasonable Maximum Exposure. The highest exposure that is reasonable expected to occur at a site (95% upper confidence limit of observed concentrations).

The exposure scenario using the highest observed concentration in any monitoring well in the south plume of groundwater contamination in the Glendale Study Area. EPA considers this scenario to be unreasonably high.

TABLE 7-4

# SUMMARY OF RISK CHARACTERIZATION FOR THE LOWER ZONE AQUIFER FOR THE GLENDALE SOUTH PLUME OU

|            | <u> </u>          | <u> </u>             |              |
|------------|-------------------|----------------------|--------------|
| Exposure   | Arithmetic        | Maximum <sup>2</sup> | Type of      |
| Scenario   | Mean <sup>1</sup> |                      | Risk         |
| Adult      | 2.00E-05          | 5.00E-05             | Cancer Risk  |
| Ingestion  | 2.00E-01          | 4.00E-01             | Hazard Index |
| Shower     | 5.00E-07          | 8.00E-07             | Cancer Risk  |
| Inhalation | 1.00E-01          | 4.00E-01             | Hazard Index |

<sup>1</sup> Average Value

The exposure scenario using the highest observed concentration in any monitoring well in the south plume of groundwater contamination in the Glendale Study Area. EPA considers this scenario to be unreasonably high.

TABLE 7-5

## SUMMARY OF HAZARD INDEX CALCULATIONS FOR NITRATE IN GROUNDWATER FOR THE GLENDALE SOUTH PLUME OU

| Aquifer<br>Zone | Arithmetic<br>Mean <sup>1</sup> | RME <sup>2</sup> | Maximum <sup>3</sup> |  |
|-----------------|---------------------------------|------------------|----------------------|--|
| <br>Upper       | 1E+00                           | 2E+00            | 2E+00                |  |
| Lower           | 4E-01                           | a                | 8E-01                |  |

<sup>1</sup> Average Value

Reasonable Maximum Exposure. The highest exposure that is reasonable expected to occur at a site (95% upper confidence limit of observed concentrations).

The exposure scenario using the highest observed concentration in any monitoring well in the south plume of groundwater contamination in the Glendale Study Area. EPA considers this scenario to be unreasonably high.

a Not calculated due to small sample set.

Section 8.0 of the RI Report.

The risk associated with ingestion of groundwater from the upper zone found that the major contributors to the total risk value are methylene chloride, arsenic, benzene, 1,1-DCE, vinyl chloride, PCE and TCE, in descending order of risk contribution. For shower inhalation risks, methylene chloride is the most significant contributor to the overall risk. Benzene, 1,1-DCE, and TCE are secondary contributors.

As can be seen from Table 7-3, the total cancer risk values for estimates of concentrations at point of exposure for this pathway (i.e., ingestion of groundwater from the upper zone) are 8E-04, 2E-03, and 1E-02 for the arithmetic mean, upper bound 95 percent confidence interval, and the maximum concentrations in groundwater, respectively. The total noncarcinogenic risk values for estimates of concentrations at point of exposure for this pathway are 2E+01, 7E+01, and 1E+02 for the arithmetic mean, upper interval, percent confidence and the concentrations in groundwater, respectively. The noncarcinogenic risk values for exposure to nitrate in the upper zone is 2E+00, for the upper bound 95 percent confidence interval, which exceeds the benchmark of 1.0.

Table 7-3 also contains a summary of risk characterization for inhalation of groundwater from the upper zone. The total carcinogenic risk values for estimates for concentrations at point of exposure for this pathway are 1E-03, 4E-03, and 2E-02 for the arithmetic mean, upper bound 95 percent confidence interval, and the maximum concentrations in groundwater, respectively. Methylene chloride is the most significant contributor to the overall risk. The total noncarcinogenic risk values for estimates of concentrations at point of exposure for this pathway are 2E+01, 6E+01, and 9E+01 for the arithmetic mean, upper bound 95 percent confidence interval, and the maximum concentrations in groundwater, respectively. Benzene is the single most significant contributor to the elevated hazard index.

Table 7-4 summarizes the risk characterization for the lower zone aquifer. The total carcinogenic risk values for estimates for concentrations at point of exposure for ingestions are 2E-05 and 5E-05 for the arithmetic mean and the maximum concentrations in groundwater, respectively. TCE and bis(2-ethylhexyl)phthalate were the only carcinogenic compounds detected in the lower zone carried into the quantitative assessment for risk through ingestion. Of these, bis(2-ethylhexyl)phthalate is the most significant contributor to risk levels above 1E-06. The total noncarcinogenic risk values for all three of the compounds quantified are below the benchmark of 1.0 for the arithmetic mean and maximum concentrations at point of exposure for ingestion of groundwater from the lower zone. The noncarcinogenic risk values calculated for nitrate were also below the benchmark of 1.0.

TCE was the only carcinogenic compound detected in the lower zone to be quantified for risk due to inhalation. The risk levels for the estimates of concentrations for this pathway are 5E-07 and 8E-07 for the arithmetic mean and maximum values, respectively. Both risk values are below 1E-06. The sum of noncarcinogenic risk values for all three of the compounds quantified are below the benchmark of 1.0 for the arithmetic mean and maximum concentrations at point of exposure for inhalation of groundwater from the lower zone.

The uncertainties associated with the Glendale South OU risk assessment are discussed in detail in Section 8.6 of the <u>Remedial Investigation Report for the Glendale Study Area</u> (January 1992).

In summary, the results of the human health portion of the Glendale South OU risk assessment indicated that contaminant levels in the upper zone of the aquifer of the Glendale Study Area would pose an unacceptable (2 x 10<sup>-3</sup>) risk to human health if this water were to be delivered directly to local residents, without being treated. This means that an individual exposed to the conservatively high conditions used in the risk assessment (eg, consume two liters of untreated water every day over a 70-year lifetime) would have an increased chance (1 in 500) of developing cancer during their lifetime.

## Environmental Risk Assessment

An ecological risk assessment was also performed for the Glendale South OU to address the potential ecological risks to flora and fauna in the area (see Section 8.7 of the Remedial Investigation Report for the Glendale Study Area, January 1992). This assessment provided a qualitative evaluation of potential current and future risks represented by the present site conditions, assuming no remedial action is taken in the Glendale Study Area.

The Glendale Study Area is zoned for commercial and industrial establishments. The surrounding area is a mixture of residential and commercial zoning. Although an extensive ecological survey was not performed for the area, the presence of a significant wildlife population was not indicated. In addition, the developed condition of the site excludes the potential for significant natural vegetative cover.

The release pathway of primary concern at this site is contaminated groundwater to the Los Angeles River. Discharge occurs under rising water conditions in the aquifer due to lack of production well pumping in this area. However, discharges are expected to be infrequent, seasonal, and localized.

Given the present developed condition of the site and the major exposure pathway consideration of contaminated groundwater,

there was no expectation for significant impact to potential environmental receptors. Urbanization has already replaced habitat potential; therefore, no significant number of receptors appeared to be present. There appeared to be no apparent mechanism for exposure to environmental receptors from contaminated groundwater. Also, there was no indication that future site plans would reinstate habitat and thereby recreate a potential for environmental receptors in the future.

#### 8.0 DESCRIPTION OF ALTERNATIVES

Based on the results of the RI, EPA identified several cleanup alternatives for addressing groundwater contamination in the Glendale South Plume. The alternatives were developed to meet the following specific cleanup objectives for the Glendale South OU:

- o To inhibit vertical and horizontal migration of groundwater contamination in the South Plume of the Glendale Study Area
- o To begin to remove contaminant mass from the upper zone of the aquifer in the South Plume of the Glendale Study Area.

All of the alternatives, with the exception of the "no action" alternative (Alternative 1), involve groundwater extraction and treatment for the shallow aquifer system in the Glendale area of the San Fernando Valley. The upper zone or shallow-most portion of the aquifer is where the majority of the VOC contamination has been identified. Detailed descriptions of the various alternatives are presented in the <u>Feasibility Study for the Glendale Study Area South Plume Operable Unit</u> (August 1992).

Initially, all of the alternatives were screened for: 1) effectiveness at protecting public health and the environment, 2) technical feasibility (implementability), and 3) cost. As a result of this initial screening, six alternatives were evaluated using nine specific criteria: 1) Overall Protection of Human Health and the Environment, 2) Compliance with Applicable or Relevant and Appropriate Requirements (ARARS), 3) Long-term Effectiveness and Permanence, 4) Reduction of Toxicity, Mobility or Volume through Treatment, 5) Short-term Effectiveness, 6) Implementability, 7) Cost, 8) State Acceptance, and 9) Community Acceptance. Each of EPA's nine evaluation criteria is summarized below.

Overall Protection of Human Health and the Environment: This criterion assesses whether each alternative provides for both short term and long term overall protection of human health and the environment from unacceptable risks posed by the hazardous substances, pollutants, or contaminants present in the South Plume. The assessment draws upon the evaluation of short-term effectiveness, long-term effectiveness, implementability, reduction

of toxicity, mobility and/or volume through treatment, and compliance with ARARs.

Compliance with ARARs: This criterion is used to determine whether the alternative meets all of the chemical-, action- and location-specific ARARs identified in Section 10 of this ROD. Since the remedial action established by the Glendale South OU ROD is an interim action, chemical-specific requirements to be attained in the aquifer at the end of the final remedy are not ARARS for this action. Action-specific ARARS address the groundwater response actions that may be taken as part of this interim action for the Glendale South OU. All of the alternatives, except no action, include groundwater extraction followed by treatment and use as potable supply or disposal. Therefore, specific levels for treatment of the contaminated water prior to disposal or to delivery to the drinking water purveyor are chemical-specific and action-specific ARARS for the Glendale South OU.

Long-Term Effectiveness and Permanence: Long-term effectiveness refers to the period after the remedial action is complete. Each alternative is assessed for its long-term effectiveness and permanence in reducing the risk to human health and the environment at the end of the 12-year period. The long-term effectiveness evaluation focuses on how well the contamination has been contained by the remedial action and what are the contaminant concentrations remaining in the aquifer at the end of the 12-year period.

Reduction of Toxicity, Mobility, and/or Volume through Treatment: This criterion addresses how well the remediation technologies permanently and significantly reduce the toxicity, mobility and/or volume of the hazardous substances. The evaluation based on this criterion focuses on the quantity of hazardous materials destroyed or treated, the degree to which the remedial action is irreversible, the type and quantity of residuals that are remaining after the remedial action is complete, and whether the alternative satisfies the statutory preference for treatment as a principal element of the remedy.

Short-Term Effectiveness: Each alternative is evaluated based on its effectiveness in protecting human health and the environment during the construction and implementation period. The short-term effectiveness evaluation for each alternative focuses on how well the alternative removes contaminant mass, inhibits the movement of the contaminant plume, and how well the treatment system meets the cleanup levels in the extracted and treated groundwater during the 12-year period. Short-term effectiveness also addresses the effectiveness of the alternative in reducing potential risks to people living in the vicinity of the Glendale South Plume and to workers' health and safety during construction of the proposed facilities and implementation of the interim remedy.

Implementability: The implementability criterion includes both the technical and administrative feasibility of implementing an alternative. The technical feasibility refers to the ability to construct, reliably operate and maintain, and meet cleanup levels for process options. Administrative feasibility refers to the ability to obtain approvals from other offices and agencies, the availability and capacity of treatment, storage, and disposal services, and the availability of specific equipment and technical specialists.

Cost: The NCP requires that the following types of costs be evaluated: 1) Capital costs, including both direct and indirect costs, 2) Annual operation and maintenance costs and 3) Net present value of capital and operations and maintenance (O&M) costs. Capital and O&M costs presented in the Glendale South OU FS report have an accuracy of +50 percent to -30 percent, as specified by the Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA (USEPA, 1988). Capital costs include a contingency of 20 percent of total field costs (TFC) and a contractor's overhead and profit (OH&P) at 30 percent of the sum of TFC and contingency. Evaluating present worth costs assumes an interest rate of 10 percent and operating period of 12 years. The O&M cost evaluation assumes an operating load factor of 90 percent.

<u>State Acceptance</u>: This criterion considers the concerns of the State (technical and administrative) regarding the alternatives.

<u>Public Acceptance</u>: This criterion assesses the components of alternatives that interested persons in the community support, have reservations about or oppose.

EPA's preferred alternative, as well as the other five alternatives were described in EPA's Proposed Plan for the Glendale South OU (September 1992).

The Glendale South OU is an interim action and is not the final remedy for cleanup of contaminated groundwater in the Glendale area. With the exception of the no action alternative, all of the alternatives involve the extraction of 2,000 gpm of groundwater for a period of 12 years. The total duration of the remedy is 15 years, but during the first three years the remedy will be in the remedial design and construction phases and no extraction or treatment of groundwater will be taking place. computer model called a solute transport model was developed and used to determine that the extraction rate of 2,000 qpm over a 12 year period would result in the most effective inhibition of plume migration and effective contamination removal for this interim With the exception of Alternative 1 - No Action, all of the alternatives would involve the construction and operation of a VOC treatment system.

With the exception of Alternative 1 - No Action, the six alternatives analyzed and compared during the FS and presented in the Glendale South OU FS report include four major elements: 1) extraction of contaminated groundwater at the rate of 2000 gpm, 2) treatment of the VOCs, 3) treat/blend/no action for nitrates, and 4) one of three options for final use - distribution to a public water supply system, spreading at an existing spreading grounds, or discharge to the Los Angeles River (See Table 8-1). The major elements of each of six alternatives are listed below.

| Alternative 1 | No Action   |
|---------------|---|
| Alternative 2 | Extract/Treat VOCs (either air stripping w/vapor-phase GAC or liquid-phase GAC)/Blending for Nitrate/Public Water Supply                        |
| Alternative 3 | Extract/Treat VOCs (perozone)/ Blending for Nitrate/Public Water Supply   |
| Alternative 4 | Extract/Treat VOCs (either air stripping w/vapor-phase GAC or liquid-phase GAC)/No nitrate treatment/River                                      |
| Alternative 5 | Extract/Treat VOCs (either air stripping w/vapor-phase GAC or liquid-phase GAC)/Ion Exchange for nitrate/Recharge at Headworks Spreading Ground |
| Alternative 6 | Extract/Treat VOCs (either air stripping w/vapor-phase GAC or liquid-phase GAC)/No nitrate treatment/Recharge at Headworks Spreading Grounds    |

The highlights of the six alternatives are summarized briefly below. More detailed descriptions of the alternatives are presented in the <u>Feasibility Study for the Glendale Study Area South Plume Operable Unit</u> (August 1992).

# Alternative 1: No Action

The No Action alternative serves as a "baseline" against which other alternatives are compared. This alternative is evaluated to determine the risks that would be posed to public health and the environment if no action were taken to treat or contain the contamination. The no action alternative would involve only

# TABLE 8-1 SUMMARY OF ALTERNATIVES

| COMPONENTS  | ALTERNATIVE 1  | ALTERNATIVE 2  | ALTERNATIVE 3  |  |
|---|--|--|--|--|
| Groundwater Extraction                                  | None   | Extract 2000 gpm of groundwater.   | Same as Alternative 2.   |  |
| Treatment   | None   | Treat VOCs with either air stripping and vapor-<br>phase GAC or liquid-phase GAC.  | Treat VOCs with perozone oxidation, airstripping and vapor-phase GAC.    |  |
|   |  | Meet nitrate MCL by blending.  | Same as Alternative 2.   |  |
|   |  | Chromium treatment to be added if necessary.   | Same as Alterantive 2.   |  |
| Final Use   | Monitor groundwater quality  | Convey treated, blended water to water purveyor.   | Same as Alternative 2.   |  |
| CRITERIA  |  | EVALUATION   |  |  |
| Effectiveness and Permanence                            | Not effective in the short- or long-term   | Inhibit vertical and lateral mitration of contaminant plume.   | Same as Alternative 2.   |  |
| ·   |  | Significantly reduced contaminated groundwater discharge to LA River.  | Same as Alternative 2.   |  |
|   |  | Remove contaminant mass from aquifer.  | Same as Alternative 2.   |  |
|   |  | Treated, blended groundwater would meet drinking water standards.  | Same as Alternative 2.   |  |
| Reduction of<br>Toxicity, Mobility,<br>Volume through   | No reduction of toxicity, mobility, or volume  | Estimated to reduce TCE concentrations in the aquifer from 200 ppb to less than 10 ppb after 12 years.                                   | Same as Alternative 2.   |  |
| Treatment   |  | Removes 80% of the initial mass of TCE in the aquifer.   | Same as Alternative 2.   |  |
| Compliance with ARARs                                   | Will not meet ARARs  | Will meet ARARs.   | Same as Alternative 2.   |  |
| Overall Protection of Human Health and Environment      |  |  |  |  |
| (Human Health)  | Assuming no institutional controls, increased cancer risk of ingesting contaminated groundwater is estimated to be 1 in 500. | Protective of human health.  | Same as Alternative 2.   |  |
| (Environment)   | Not protective of environment.   | Environmental degradation will be reduced because migration of groundwater containing TCE concentrations inhibited and TCE mass removed. | Same as Alternative 2.   |  |
| Implementability<br>(Technical)                         | Monitoring wells easy to construct.  Spread of groundwater plume could make future remediation difficult.                    | Can be implemented   | Can be implemented. Perozone oxidation only proven in pilot-scale tests. |  |
| ESTIMATED<br>COSTS                                      |  |  |  |  |
| Total Capital Cost<br>Annual O&M<br>Total Present Worth | \$211,000*<br>\$109,000*<br>\$769,000*   | \$15,540,000*<br>\$1,852,000*<br>\$25,020,000*   | \$16,620,000*<br>\$1,729,000*<br>\$25,470,000*                           |  |

<sup>\*</sup> If chromium treatment is needed, additional capital costs are expected to be \$2,950,000, additional annual O&M \$611,000, and additional total present worth costs \$6,750,000.

# TABLE 8-1 (Continued) SUMMARY OF ALTERNATIVES

| ALTERNATIVE 4  | ALTERNATIVE 5**  | ALTERNATIVE 6   |
|--|--|---|
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
|  |  |   |
| No nitrate treatment.  | Treatment of nitrate with ion exchange.  | No nitrate treatment.   |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Discharge treated water to Los Angeles River.  | Discharge treated water to Headworks Spreading Grounds.  | Same as Alternative 5.  |
|  | • •  |   |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Same às Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Same as Alternative 2.   | Same as Alterantive 2.   | Same as Alternative 2.  |
| Treated groundwater would meet drinking water standards for VOCs and surface discharge standards for nitrates. | Treated groundwater would meet drinking water standards for VOCs and nitrates.   | Treated groundwater would meet<br>drinking water standards for VOCs and<br>recharge requirements.                     |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
|  | ·  | ·   |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
|  | •  |   |
| Same as Alternative 2.   | Same as Alternative 2.   | Same as Alternative 2.  |
| Can be implemented. Administrative concerns associated with objection to non-beneficial use of water.          | Can be implemented, except issues associated with waste brine disposal from nitrate treatment facility and availability of Headworks Spreading Grounds | Can be implemented; one administrative issue may be the availability of the Headworks Spreading Grounds for recharge. |
| \$10,611,000*<br>\$1,384,000*<br>\$17,700,000*   | \$25,140,000*<br>\$2,464,000*<br>\$37,750,000*   | \$14,160,000*<br>\$1,613,000*<br>\$22,420,000*  |

<sup>\*\*</sup> Alternative 5 was formerly Alternative 8 in the Feasibility Study for the Glendale Study Area: South Plume Operable Unit (August 1992)

groundwater monitoring; no additional cleanup activities would be conducted.

Alternative 2: EPA's Preferred Alternative: Extract/Treat(either Air Stripping w/Vapor-Phase GAC or Liquid-Phase GAC/Blend for nitrates/Public Water System

Alternative 2 involves the extraction of 2,000 gpm of contaminated groundwater for 12 years. The extraction wells would be located to inhibit most effectively the migration of the contaminant plume. Various locations and scenarios for extraction wells and rates of extraction are proposed in the feasibility study report for the Glendale South OU. However, all design decisions for this interim remedy will be made during the remedial design phase. At that time, one of the locations proposed for extraction wells and scenarios for rates of extraction at individual wells may be selected or new ones may be selected.

The extracted groundwater will be filtered to remove any suspended solids, if necessary, and then treated for VOCs using dual-stage or single-stage air stripping with vapor-phase GAC adsorption for emissions control or liquid-phase GAC. Whether airstripping (dual versus single) or liquid phase GAC will be used will be determined during remedial design as will the exact location for the treatment plant. If necessary to meet drinking water standards, a chromium reduction and filtration unit will be added to the treatment train. The treated water will be blended with water of a quality such that the treated, blended water would meet all drinking water standards (including the nitrate MCL). The treated water shall meet all ARARs identified in Section 10 of this ROD and will be conveyed to the City of Glendale and/or another San Fernando Valley water purveyor for blending and distribution through the public water supply system. The blended water will have to meet all applicable drinking water requirements for drinking water in existence at the time that the water is served prior to distribution through the public drinking water supply system.

In response to comments by the City of Glendale on the Glendale North and South OU Proposed Plans and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined at a single location and the total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact location and configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale North OU Record of Decision will also reflect this decision to combine the treatment plants. However, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of water will be: 1) offered to another San Fernando Valley water purveyor or 2)

recharged into the aquifer at the Headworks Spreading Grounds per Alternative 6 (see description below).

If EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale South OU, a separate Glendale South OU treatment plant will be constructed and the water will be conveyed to another San Fernando Valley water purveyor. Two of the possible locations for the treatment plant in the Glendale South OU are proposed in the Glendale South OUFS report. As a further contingency, if a municipality or municipalities do not accept all or part of the treated water from a separate Glendale South OU treatment plant (possibly due to water supply needs), the extracted treated water will be conveyed to the Headworks Spreading Grounds where it will be recharged to the aquifer.

Groundwater monitoring wells will be installed to evaluate the effectiveness of the remedial action. More specifically, groundwater monitoring shall be conducted no less frequently than quarterly to: 1) evaluate influent and effluent water quality, 2) determine and evaluate the capture zone of the extraction wells, 3) evaluate the vertical and lateral (including downgradient) migration of contaminants, 4) evaluate the effectiveness of the recharge system, if necessary and 5) monitor any other factors associated with the effectiveness of the interim remedy determined to be necessary during remedial design.

# Alternative 3: Extract/Treat(Perozone Oxidation)/Blending for Nitrates/Public Water System

Alternative 3 also requires the extraction of 2,000 gpm of contaminated groundwater for 12 years, and the same final use of the treated water and the same groundwater monitoring requirements as Alternative 2. Alternative 3 only differs from Alternative 2 in that the extracted groundwater would be treated for VOCs using perozone oxidation, followed by either air stripping with vaporphase GAC adsorption for emissions control or liquid phase GAC. Air stripping or liquid-phase GAC would be required to remove any carbon tetrachloride in the extracted groundwater because the perozone oxidation process alone does not effectively treat this VOC. If necessary to meet drinking water standards, a chromium reduction and filtration unit will be added to the treatment train.

# Alternative 4: Extract/Treat (either Air Stripping w/Vapor-Phase GAC or Liquid-Phase GAC)/No Nitrate Treatment/River

Alternative 4 also involves the extraction of 2,000 gpm of contaminated groundwater for 12 years, and the same treatment methodology and the same groundwater monitoring requirements as Alternative 2. As with Alternative 2, if necessary to meet drinking water standards, a chromium reduction and filtration unit will be added to the treatment train. However, rather than

providing the treated water to a public water purveyor, the treated water would be discharged to the Los Angeles River.

Alternative 5<sup>1</sup>: Extract/Treat (either Air Stripping w/Vapor-Phase GAC or Liquid-Phase GAC)/Ion Exchange for Nitrates/Recharge at Spreading Grounds

Alternative 5 also involves the extraction of 2,000 gpm of contaminated groundwater for 12 years, and the same treatment and monitoring requirements as Alternative 2. As with Alternative 2, if necessary to meet drinking water standards, a chromium reduction and filtration unit will be added to the treatment train. Alternative 5 differs from Alternative 2 in that after treatment for VOCs, the water would be treated using ion exchange to reduce the nitrate levels in the water to meet the nitrate MCL. The treated water would then be recharged at a spreading ground.

Alternative 6: Extract/Treat (either Air Stripping w/Vapor-Phase GAC or Liquid-Phase GAC) /No Nitrate Treatment/Recharge at Spreading Grounds

Alternative 6 also involves the extraction of 2,000 gpm of contaminated groundwater for 12 years, the same treatment approach as described in Alternative 2 and the same ground water monitoring requirements as Alternative 2. As with Alternative 2, if necessary to meet drinking water standards, a chromium reduction and filtration unit will be added to the treatment train. However, unlike Alternative 2, the treated water would be recharged to the aquifer at the Headworks Spreading Grounds. No blending or treatment for nitrates would occur prior to recharge.

### 9.0 SUMMARY OF COMPARATIVE ANALYSIS OF ALTERNATIVES

A comparative analysis of the alternatives against the nine evaluation criteria is presented in this section.

No Action versus the Nine Criteria. Clearly, Alternative 1 would not be effective in the short- and long-term in protecting human health and the environment as it does not provide for removing any contaminants from the upper zone of the aquifer, for inhibiting further downgradient and vertical contaminant plume migration, or for reducing the toxicity, mobility and volume of contaminants through treatment. Implementing the no-action alternative would be simple and inexpensive since it involves only groundwater monitoring. As indicated by the baseline risk assessment for the Glendale South OU presented in the RI Report for the Glendale Study Area (January 1992), Alternative 1 could pose both carcinogenic and

<sup>1</sup> Note: Alternative #5 as presented in this ROD was formerly Alternative #8 in the <u>Feasibility Study for the Glendale Study</u>
Area: South Plume Operable Unit (August 1992).

non-carcinogenic risk if a person were exposed to the groundwater from the upper zone of the aquifer. Loss of a valuable water resource from continued degradation of the aquifer and discharge of valuable water to the river is a major concern.

Overall Protection of Human Health and the Environment, Short Term Effectiveness and Long Term Effectiveness.

Alternatives 2, 3, 4, 5, and 6 have the same effectiveness in the short and long term in reducing the risk to human health and the environment by removing contaminants from the Upper Zone of the aquifer; by inhibiting further downgradient contaminant migration; and by reducing the toxicity, mobility, and volume of contaminants in the aquifer. During the first 12 years of operation, these alternatives are estimated to remove approximately 80 percent of the total estimated initial dissolved-phase TCE mass, with a peak TCE concentration of 10 ug/l remaining in the Upper Zone of the aquifer.

Reduction of Toxicity, Mobility and Volume through Treatment. VOC treatment technologies used in Alternatives 2, 4, 5, and 6 (either air stripping with vapor-phase GAC adsorption or liquid phase GAC adsorption) and used in Alternative 3 (perozone oxidation followed by either air stripping with vapor-phase GAC adsorption or liquid-phase GAC) are technically feasible and effective in meeting ARARs for VOCs in the extracted and treated groundwater. Treatment of the extracted contaminated groundwater via air stripping with vapor-phase GAC adsorption or liquid phase GAC adsorption would reduce substantially the toxicity and mobility of contaminants in the aqueous phase. The adsorption of contaminants onto the GAC would reduce the volume of contaminated media. However, a substantially larger quantity of contaminated GAC media would be generated with either air stripping with vapor-phase GAC or liquidphase GAC systems compared to perozone oxidation (which is a destructive technology) followed by either air stripping with vapor-phase GAC adsorption or liquid-phase GAC. This contaminated GAC would require disposal or regeneration.

Treatment of the extracted contaminated groundwater via perozone oxidation followed by either air stripping with vapor-phase GAC adsorption or liquid-phase GAC would destroy greater than 90 percent of the VOCs, and generate a smaller quantity of contaminated GAC media compared to air stripping with vapor-phase GAC alone. VOC treatment using perozone oxidation has only been tested and applied in pilot-scale/limited applications, and limited O&M data are available; however, a demonstration-scale (2,000-gpm) facility has begun operation in North Hollywood for treating TCE- and PCE-contaminated groundwater. This prototype facility should provide useful information regarding the long-term performance and O&M costs.

As a result of comments received during the public comment period for the Glendale North OU, EPA further evaluated the use of perozone oxidation for the Glendale South OU. Additional research on perozone use and revised cost estimates based on a bench scale treatability study can be found in the following technical Applicability of Perozone Treatment Process for the memorandum: Glendale North Operable Unit Groundwater Remediation (March 12, 1993) included in the Administrative Record for the Glendale South OU available at all five information repositories for the San Fernando Valley Superfund sites. Carbon tetrachloride, which is one of the contaminants found in the groundwater of the Glendale South plume, is not as readily treated using the perozone process and must be treated using air-stripping or liquid phase GAC to ensure that the treated water will meet all drinking water standards for VOCs. In addition, incomplete oxidation can lead to the formation of by-products such as formaldehyde which would also need to addressed. The bench scale treatability study found that the total present worth cost estimated in the FS report is underestimated and \$500,000 or more could be added to the estimated These factors coupled with the uncertainties \$31,200,000. associated with design, capital and operational costs and reliability, and finally the fact that a municipality will be receiving this water, all combine to make Alternative 3 less preferable than Alternatives 2 and 4 through 6 which propose using air stripping or liquid phase GAC for VOC treatment.

Compliance with ARARS. As discussed in the ARARS section (Section 10) of this ROD, since this remedial action is an interim action, there are no chemical-specific ARARS for aquifer cleanup for any of the alternatives. For Alternatives 2 through 6, the chemical-specific ARARS for the treated water from the VOC treatment plant at this site are Federal MCLs and more stringent State MCLs for VOCs. Alternatives 2, 4, 5, and 6 are expected to meet these ARARS for the treated water. There is some uncertainty regarding the ability of Alternative 3 to meet these ARARS because perozone has not been used to treat such high concentrations of VOCs at such high flow rates. Therefore, there is the potential for not meeting MCLs unless the air stripping or liquid-phase GAC unit following the perozone system is a redundant treatment system (which would add substantially to the cost).

For the Alternatives that involve distribution of the treated water to a public water supply system (Alternatives 2 and 3), secondary drinking water standards are ARARs and will be met prior to blending of the water for nitrate. For water that will be served at the tap, all applicable requirements will have to be met after blending, including the nitrate MCL. For Alternatives 5 and 6, the nitrate levels in the treated groundwater will meet ARARs by ensuring that recharge of the treated groundwater occurs where levels of these substances in the receiving aquifer are similar to those in the treated water to be recharged or that the water will be treated for nitrates prior to recharge. EPA has confirmed that

nitrate levels in the groundwater beneath the Headworks Spreading Grounds are similar to the nitrate levels observed in the vicinity of proposed extraction well sites. In Alternative 4, the treated water will meet MCLs for VOCs prior to discharge to the Los Angeles River (which is on-site).

Implementability. Technically and administratively, Alternatives 2, 3, 4 and 6 could be implemented. The technologies considered for groundwater monitoring, extraction, and conveyance are proven and have been applied extensively. For Alternative 6, the availability of the Headworks Spreading Grounds for discharge of extracted and treated groundwater would need to be addressed. Technically, Alternative 5 could probably be implemented, but using ion exchange for nitrate treatment poses some technical and administrative feasibility issues. In particular, disposing of the waste brine generated from backwashing the ion exchange system may restrict the technical and administrative feasibility of using ion exchange for nitrate treatment.

EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The City of Glendale has indicated that it has sufficient water credits and capacity in their existing water system to accept this amount of extracted treated water. Therefore, combining the treatment plants for the Glendale North and South OUs would be implementable.

State and Public Acceptance. Based on comments received during the public comment period, the public generally expressed support for Alternatives 2 through 6. EPA received comments from the City of Glendale and members of the Glendale community specifically in support of Alternatives 2 and 6. Comments received during the public comment period along with EPA responses are presented in Part III of this ROD, the Responsiveness Summary. In a letter dated May 28, 1993, the State (Cal-EPA) agreed with EPA's selected remedy for the Glendale South OU. The State Water Resources Control Board did not support Alternative 4 which involves discharge to the Los Angeles River because this alternative does not put the treated water "to beneficial use to the fullest extent of which they are capable."

A public meeting was held in the City of Glendale on October 21, 1992, to discuss EPA's preferred alternative and the other alternatives. At this meeting EPA gave a brief presentation regarding the Proposed Plan, answered questions, and accepted comments from members of the public.

In their written comments during the public comment period for the Glendale South Proposed Plan, the City of Glendale emphasized that it would like to receive more than just the 3,000 gpm of extracted, treated groundwater proposed for Glendale North and that the City would accept the water from both North and South OUs. The City also indicated that it had stored water credits and water rights sufficient to accept greater than 5,000 gpm of extracted, treated groundwater from the San Fernando Valley. As a result of the City's comments on the Glendale North and South OUs and the cost analysis discussed below, EPA has determined that the treatment plants for the Glendale North and South OUs will be combined and the total 5,000 gpm of treated water will be conveyed to the City of Glendale.

Cost. The estimated total present worth of Alternatives 2, 3, 4, and 6 ranges from \$17,700,000 to \$25,470,000. The total present worth cost for Alternative 2 is \$25,020,000. The total present worth for Alternative 5 which includes nitrate treatment using ion exchange is \$37,750,000. Using ion exchange for nitrate treatment adds significantly to the cost of the alternatives. If a chromium reduction and filtration unit is found to be necessary to meet drinking water standards this would add an estimated \$6,750,000 to the total present worth of the alternatives.

EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The costs of the two separate OU projects is estimated to be \$36,400,000 for Glendale North and \$25,020,000 for Glendale South. Therefore, these two separate OU projects would total \$61,420,000. Recent EPA cost estimates (included in the Glendale South OU Administrative Record) indicate that combining the Glendale North and South OUs could result in a total cost of \$47,532,000, resulting in an estimated cost savings of \$13,888,000.

Although the cost estimate for Alternative 2 is slightly higher than some of the other alternatives, these overall project costs do not take into account the value of utilizing the groundwater resource as opposed to disposing of the water in the Los Angeles River (Alternative 4) or recharging at the Headworks Spreading Ground (Alternatives 5 and 6).

## 10.0 APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS

This section discusses Applicable or Relevant and Appropriate requirements (ARARs) for the Glendale South OU. Under Section 121(d)(1) of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 as amended by the Superfund Amendments and Reauthorization Act of 1986 (collectively, CERCLA), 42 U.S.C. § 9621(d) remedial actions must attain a level or standard of control of hazardous substances which complies with ARARs of

Federal environmental laws and more stringent state environmental and facility siting laws. Only state requirements that are more stringent than Federal ARARS, and are legally enforceable and consistently enforced may be ARARS.

Pursuant to Section 121(d) of CERCLA, the on-site portion of a remedial action selected for a Superfund site must comply with all ARARs. Any portion of a remedial action which takes place off-site must comply with all laws legally applicable at the time of the off-site activity occurs, both administrative and substantive.

An ARAR may be either "applicable", or "relevant and appropriate", but not both. According to the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) (40 CFR Part 300), "applicable" and "relevant and appropriate" are defined as follows:

- Applicable requirements are those cleanup standards, standards of control, or other substantive environmental protection requirements, criteria, or limitations promulgated under Federal or state environmental or laws that specifically facility siting hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance found at a CERCLA site. Only those state standards that are identified by a state in a timely manner and that are more stringent Federal requirements may ÞЭ applicable. than "Applicability" implies that the remedial action or the circumstances at the site satisfy all jurisdictional prerequisites of a requirement.
- Relevant and appropriate requirements are those cleanup standards, standard of control, and other substantive environmental protection requirements, criteria, or limitations promulgated under Federal environmental or State environmental or facility siting laws that, while not "applicable" to a hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance at a CERCLA site, address problems or situations sufficiently similar to those encountered at the CERCLA site that their use is well suited to the particular site. Only those state standards that are identified in a timely manner and that are more stringent Federal requirements may be relevant appropriate.

Chemical-Specific ARARS. Chemical-specific ARARS are health- or risk-based concentration limits, numerical values, or methodologies for various environmental media (i.e., groundwater, surface water, air, and soil) that are established for a specific chemical that may be present in a specific media at the site, or that may be discharged to the site during remedial activities. These ARARS set

limits on concentrations of specific hazardous substances, pollutants, and contaminants in the environment. Examples of this type of ARAR are ambient water quality criteria and drinking water standards.

Location-Specific ARARS. Location-specific requirements set restrictions on certain types of activities based on site characteristics. Federal and state location-specific ARARS are restrictions placed on the concentration of a contaminant or the activities to be conducted because they are in a specific location. Examples of special locations possibly requiring ARARS may include flood plains, wetlands, historic places, and sensitive ecosystems or habitats.

Action-specific ARARS. Action-specific requirements are technology- or activity-based requirements which are triggered by the type of remedial activities under consideration. Examples are Resource, Conservation and Recovery Act (RCRA) regulations for waste treatment, storage or disposal.

Neither CERCLA nor the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) (400 C.F.R. Part 300) provides across-the-board standards for determining whether a particular remedy will result in an adequate cleanup at a particular site. Rather, the process recognizes that each site will have unique characteristics that must be evaluated and compared to those requirements that apply under the given circumstances. Therefore, ARARs are identified on a site-specific basis from information about specific chemicals at the site, specific features of the site location, and actions that are being considered as remedies.

The following section outlines the Applicable or Relevant and Appropriate Requirements (ARARs) that apply to this site.

## 10.1 Chemical-Specific ARARS

## 10.1.1 Federal Drinking Water Standards

Section 1412 of the Safe Drinking Water Act (SDWA), 42 U.S.C. S300g-l, "National Water Regulations"; National Primary Drinking Water Regulations, 40 CFR Part 141.

EPA has established Maximum Contaminant Levels (MCLs) (40 CFR Part 141) under the Safe Drinking Water Act (SDWA) to protect public health from contaminants that may be found in drinking water sources. These requirements are applicable at the tap for water provided directly to 25 or more people or which will be supplied to 15 or more service connections. The MCLs are applicable to any water that would be served as drinking water. Under NCP Section 300.430(f)(5), remedial actions must generally attain MCLs and non-zero Maximum Contaminant Level Goals (MCLGs) for remedial actions where the groundwater is currently or potentially a source of

drinking water.

The Glendale South groundwater is a potential source of drinking water. However, since the Glendale South OU remedial action is an interim action, chemical-specific cleanup requirements for the aquifer such as attaining MCLs and non-zero MCLGs, which would be ARARs for a final remedy, are not ARARs for this interim action. (See 55 Fed. Reg. 8755.) Nevertheless, EPA has determined that for the treatment plant effluent from the Glendale South OU, the Federal Maximum Contaminant Levels (MCLs) for VOCs and any more stringent State of California MCLs for VOCs are relevant and appropriate and must be attained regardless of the end use or discharge method for the treated water.

For the treated and blended water which will be put into the public water supply, all applicable requirements for drinking water in existence at the time that the water is served will have to be met because EPA considers the blending facility and the serving of the water to the public (at the tap) to be off-site. Complying with all applicable requirements for drinking water at the tap will also require attainment of the MCL for nitrate prior to serving the water to the public. Since these are not ARARS, these requirements are not "frozen" as of the date of the ROD. Rather, they can change over time as new laws and regulations applicable to drinking water change. See 55 Fed. Reg. 8758 (March 8, 1990). Figure 10-1 provides a diagram of the treatment chain and blending process for the treated water prior to distribution of the treated and blended water to the public water supply for Alternatives 2 and 3.

#### 10.1.2 State Drinking Water Standards

California Safe Drinking Water Act, Health and Safety Code, Division 5, Part 1, Chapter 7, §4010 et seg., California Domestic Water Quality Monitoring regulations, CCR Title 22, Division 4, Chapter 15, §64401 et seg.

California has also established drinking water standards for sources of public drinking water, under the California Safe Drinking Water Act of 1976, Health and Safety Code Sections 4010.1(b) and 4026(c). California has promulgated MCLs for primary Several of the State MCLs are more stringent than Federal VOCs. In these cases, EPA has determined that the more stringent State MCLs for VOCs are relevant and appropriate for the treatment plant effluent from the Glendale South OU interim remedy. The VOCs which there are more stringent State standards include: benzene; carbon tetrachloride; 1,2-dichloroethane (1,2-DCA); 1,1dichloroethene (1,1-DCE); cis-1,2-DCE; trans-1,2-DCE; and xylene. There are also some chemicals where State MCLs exist but there are no Federal MCLs. EPA has determined that these State MCLs are relevant and appropriate for the treated water prior to discharge or delivery to the water purveyor. The VOCs for which there are no Federal MCLs but for which State MCLs exist include:

# 1,1,2,2-tetrachloroethane; and 1,1,2-trichloroethane.

Water served as drinking water is required to meet MCLs at the tap, not MCLGs. Therefore, EPA would generally not expect a future change in an MCLG to affect the use of treated groundwater as a drinking water source. The cumulative hazard index is also not an ARAR. However, EPA does retain the authority to require changes in the remedy if necessary to protect human health and the environment, including changes to previously selected ARARS. See 40 C.F.R. Sections 300.430(f)(1)(ii)(B)(1) and 300.430(f)(5)(iii)(C). If EPA receives new information indicating the remedy is not protective of public health and the environment, EPA would review the remedy and make any changes necessary to ensure protectiveness.

EPA has also determined that the monitoring requirements found in CCR Title 22 Sections 64421-64445.2 are relevant and appropriate for any treated water which will be delivered to the City of Glendale's Public Water distribution system. However, selection of these sections as ARARs involves only the requirements It would not include any that specific monitoring be performed. administrative requirements (such as reporting requirements) and would also not include meeting substantive standards set within these sections since no such standards have been identified by the State as being more stringent than Federal requirements. For the off-site portion of this remedy, including the treated water after blending, all applicable requirements would have to be satisfied including the monitoring requirements in CCR Title 22 Sections 64421-64445.2.

Accordingly, the chemical-specific standards for the groundwater extracted and treated under the Glendale South OU interim remedy are the current Federal or State MCLs for VOCs, whichever is more stringent.

#### 10.2 Location-Specific ARARS

No special characteristics exist in the Glendale Study Area to warrant location-specific requirements. Therefore, EPA has determined that there are no location-specific ARARs for the Glendale South OU.

# 10.3 Action-Specific ARARs

#### 10.3.1 Clean Air Act, 42 U.S.C. §7401 et seq.

Rules and Regulations of the South Coast Air Quality Management District

Glendale South OU treatment of VOCs by air stripping, whereby the volatiles are emitted to the atmosphere, triggers actionspecific ARARs with respect to air quality. The Clean Air Act regulates air emissions to protect human health and the environment, and is the enabling statute for air quality programs and standards. The substantive requirements of programs provided under the Clean Air Act are implemented primarily through Air Pollution Control Districts. The South Coast Air Quality Management District (SCAQMD) is the district regulating air quality in the San Fernando Valley.

The SCAQMD has adopted rules that limit air emissions of identified toxics and contaminants. The SCAQMD Regulation XIV, comprising Rules 1401, on new source review of carcinogenic air contaminants is applicable for the Glendale South OU. SCAQMD Rule 1401 also requires that best available control technology (T-BACT) be employed for new stationary operating equipment, so the cumulative carcinogenic impact from air toxics does not exceed the maximum individual cancer risk limit of ten in one million (1 x 10<sup>-5</sup>). EPA has determined that this T-BACT rule is applicable for the Glendale South OU because compounds such as TCE and PCE are present in groundwater, and release of these compounds to the atmosphere may pose health risks exceeding SCAQMD requirements.

The substantive portions of SCAQMD Regulation XIII, comprising Rules 1301 through 1313, on new source review are also ARARs for the Glendale South OU.

The SCAQMD also has rules to limit the visible emissions from a point source (Rule 401), which prohibits discharge of material that is odorous or causes injury, nuisance or annoyance to the public (Rule 402), and limits down-wind particulate concentrations (Rule 403). EPA has determined that these rules are also ARARs for the Glendale South OU interim remedy.

10.3.2 <u>Water Quality Standards for Discharges of Treated Water</u> to <u>Surface Waters or Land</u>

### State Standards

For any recharge to the basin, including spreading, or discharges to surface water that occur on-site, the recharged or discharged water must meet all action-specific ARARs for such recharge or discharge. The ARAR applicable to the recharged (Alternative 6) water is:

The Los Angeles Regional Water Quality Control Board's Water Quality Control Plan, which incorporates State Water Resources Control Board Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California." Resolution No. 68-16 requires maintenance of existing State water quality unless it is demonstrated that a change will benefit the people of California, will not unreasonably affect

present or potential uses, and will not result in water quality less than that prescribed by other State policies.

In order to comply with this State ARAR, any treated groundwater that is recharged on-site will be treated to concentrations below Federal MCLs or State MCLs for VOCs, whichever is more stringent. In addition, any nitrate concentrations in the water to be recharged will have to be similar to or lower than the levels of these substances in the area of the aquifer where the recharge will occur. The quality and quantity of the water to be recharged, as well as the duration of the project, will be considered with respect to the existing water quality.

EPA anticipates that there may be short-term discharges of treated water to the Los Angeles River during the initial operation of the VOC treatment plant and on certain other limited occasions. The ARAR for any treated water that is discharged, on a short term basis, to the Los Angeles River is the National Pollutant Discharge Elimination System (NPDES) Program which is implemented by the LARWQCB. In establishing effluent limitations for such discharges, the LARWQCB considers the Water Quality Control Plan for the Los Angeles River Basin (the "Basin Plan"), which incorporates Resolution 68-16, and the best available technology economically achievable (BAT). See, Cal. Water Code § 13263.

Since the RWQCB did not identify specific substantive discharge requirements or technology standards for such temporary discharges, EPA has reviewed the Basin Plan and considered BAT and has made certain determinations for the short-term discharges to the Los Angeles River. In order to comply with this ARAR, any treated groundwater that will be discharged, on a short-term basis, to the Los Angeles River on-site must be treated to meet Federal MCLs or State MCLs for VOCs, whichever is more stringent.

The treated water will also contain nitrate. The Basin Plan states that the level of nitrate shall not exceed 45 mg/l in water designated for use as domestic or municipal supply. According to the Basin Plan, the Los Angeles River is not designated for municipal or domestic water supply. Therefore, the 45 mg/l is not an ARAR for the short-term discharges associated with the OU.

EPA has also considered what BAT could be for such short-term discharges. For on-site discharges, meeting the nitrate MCL through treatment by ion exchange would result in complex technical issues, such as disposal of waste brine, and would be very costly given the temporary nature of such discharges. Therefore, EPA has not identified ion exchange as the NPDES treatment standard for such short-term discharges.

EPA also considered the Mineral Quality Objective for the Los Angeles River of 36 mg/l (8 mg/l nitrate-N) established in the

Basin Plan. Because the anticipated average concentration of nitrate in the short-term discharge is likely to be close to the MCL, and any discharge would be short-term, there should not be any significant long-term effects on the mineral quality of the Los Angeles river associated with short-term discharges of VOC-treated water from the Glendale South OU.

It should also be noted that extractions of 2,000 gpm of groundwater per the Glendale South OU will result in decreased amounts of contaminated groundwater recharging to the Los Angeles River, thereby further protecting its beneficial uses.

Again, with respect to VOCs, any on-site discharge to the Los Angeles River must meet Federal MCLs or State MCLs for VOCs, whichever is more stringent. Since short-term discharges to the Los Angeles River would occur on-site, the procedural requirements for Federal National Pollution Discharge Elimination System (NPDES) as implemented in RWQCB Waste Discharge Requirements (WDRs) issued under Section 13263 of the California Water Code would not be ARARs.

# 10.3.3 <u>Secondary Drinking Water Quality Standards</u>

The State of California's Secondary Drinking Water Standards (SDWS) which are more stringent than the Federal Secondary Drinking Water Standards shall be ARARs for the Glendale South OU if the final use option involves serving treated groundwater as drinking water. 22 CCR §64471. The California SDWS are selected as ARARs because they are promulgated State standards and are relevant and appropriate to the action of supplying the treated water to a public water supplier. Although California SDWS are not applicable to non-public water system suppliers, the California SDWS are relevant and appropriate since the treated water under this action would be put into the City's drinking water system. Since the Federal SDWS are not enforceable limits and are intended as guidelines only, they are not ARARs for this action. Furthermore, since the State SDWS are more stringent than the Federal SDWS, EPA has not selected the Federal SDWS as requirements for this action. In summary, if the treated water is to be served as drinking water, the treated water prior to the point of delivery must meet the See Figure 10-1. If the treated water is California SDWS. recharged or discharged to the river, the water will not be required to meet State SDWS.

# 10.3.4 Resource Conservation and Recovery Act (RCRA) and Hazardous Solid Waste Amendment (HSWA) Standards, 42 U.S.C. §§6901-6987.

RCRA, passed by Congress in 1976 and amended by the Hazardous and Solid Waste Amendments of 1984, contains several provisions that are ARARs for the Glendale South OU. The State of California has been authorized to enforce its own hazardous waste regulations (California Hazardous Waste Control Act) in lieu of the Federal

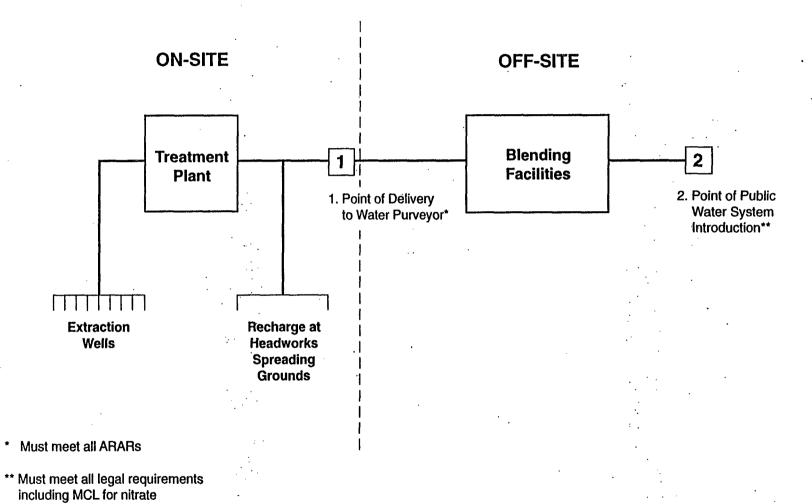


FIGURE 10-1: ON-SITE ARARS AND OFF-SITE LEGAL REQUIREMENTS FOR THE GLENDALE SOUTH OU

INTERIM REMEDY

RCRA Program administered by the EPA. Therefore, State regulations in the California Code of Regulations (CCR), Title 22, Division 4.5, Environmental Health Standards for the management of Hazardous Wastes (hereinafter the State HWCL Regulations), are now cited as ARARs instead of the Federal RCRA Regulations.

Since the source of the contaminants in the groundwater is unclear, the contaminated groundwater is not a listed RCRA waste. However, the contaminants are sufficiently similar to RCRA wastes that EPA has determined that portions of the State's HWCL Regulations are relevant and appropriate. Specifically, the substantive requirements of the following general hazardous waste facility standards are relevant and appropriate to the VOC treatment plant for Alternatives 2 through 6: Section 66264.14 (security requirements), Section 66264.15 (location standards) and Section 66264.25 (precipitation standards).

In addition, the air stripper would qualify as a RCRA miscellaneous unit if the contaminated water constitutes RCRA hazardous waste. EPA has determined that the substantive requirements for miscellaneous units set forth in Sections 66264.601 -.603 and related substantive closure requirements set forth in 66264.111-.115 are relevant and appropriate for the air stripper. The miscellaneous unit and related closure requirements are relevant and appropriate because the water is similar to RCRA hazardous waste, the air stripper appears to qualify as a miscellaneous unit, and the air stripper should be designed, operated, maintained and closed in a manner that will ensure the protection of human health or the environment.

The land disposal restrictions (LDR), 22 CCR Section 66268 are relevant and appropriate to discharges of contaminated or treated groundwater to land. The remedial alternatives presented do not include land disposal of untreated groundwater. Because of the uncertainty in the levels of contamination and volumes of water to be derived from monitoring and extraction wells at this site, these waters must be treated to meet Federal and State MCLs for VOCs, whichever is more stringent, prior to discharge to land. By meeting the Federal and State MCLs for VOCs before spreading at the Headworks Spreading Grounds, Alternative 6 will satisfy the RCRA LDRs because the groundwater will no longer contain the listed wastes when it is recharged.

The container storage requirements in 22 CCR Sections 66264.170 -.178 are relevant and appropriate for the storage of contaminated groundwater over 90 days.

On-site storage or disposal of the spent carbon from the treatment system could trigger the State HWCL requirements for storage and disposal if the spent carbon contains sufficient quantities of hazardous constituents that cause the spent carbon to be classified as a characteristic hazardous waste. If the spent

carbon is determined to be a hazardous waste under HWCA, the requirements for handling such waste set forth in Sections 66262 and 66268 are applicable.

Certain other portions of the State's HWCL's regulations are considered to be relevant but not appropriate to the VOC treatment plant. EPA has determined that the substantive requirements of Section 66264.15 (general inspection requirements), Section 66264.15 (personnel training) and Sections 66264.30-66264.56 (Preparedness and Prevention and Contingency Plan and Emergency Procedures) are relevant but not appropriate requirements for this treatment system. EPA has made this determination because the treatment plant will be required to have health and safety plans and operation and maintenance plans under CERCLA that are substantively equivalent to the requirements of Sections 66264.15, 66264.30-66264.56.

# 10.4 Summary of ARARs for the Glendale South OU Interim Remedy

EPA has determined a number of chemical-, and action-specific ARARs for the Glendale South OU interim remedy. All of the alternatives that involve groundwater extraction and treatment could achieve the chemical-specific treatment standards for the groundwater at the point of delivery (see Figure 10-1). However, Alternative 3 which uses perozone is a less certain technology than air stripping or liquid-phase GAC adsorption for such a large volume of water and therefore is somewhat less likely to achieve the chemical-specific ARARs.

## 11.0 THE SELECTED REMEDY

Based upon consideration of the requirements of CERCLA, the detailed analysis of the alternatives, and public comments, EPA has determined that Alternative 2: Extraction, Treatment of VOCs by air stripping (either single- or dual-stage) or liquid phase GAC, Blending to meet the nitrate standard and Conveyance to a public water distribution system, in combination with Alternative 6 (as a contingency): Extraction, Treatment of VOCs, and Recharge at a Spreading Ground, is the most appropriate interim remedy for the Glendale South OU.

Alternative 2 includes the extraction of 2,000 gpm of contaminated groundwater for 12 years. The extraction wells will be new and will be located to inhibit most effectively the migration of the contaminant plume while maximizing the extraction of the most contaminated groundwater. The most contaminated groundwater is located in the upper or shallowest zone of the aquifer. Various locations and scenarios for extraction wells and rates of extraction are proposed in the FS report for the Glendale South OU; however, all design decisions for this interim remedy will be made during the remedial design phase. During the remedial design phase one of the locations proposed for extraction wells and

scenarios for rates of extraction per individual well may be selected or new ones may be selected.

The extracted groundwater will be filtered to remove any suspended solids, if necessary, and then treated for VOCs using dual-stage or single-stage air stripping with vapor-phase GAC adsorption for emissions control (liquid phase GAC may also be used). Whether air-stripping (dual versus single) or liquid phase GAC will be used will be determined during remedial design as will the exact location for the treatment plant. If air-stripping is used for VOC treatment, the air stream will be treated using a vapor-phase GAC adsorption system to ensure that air emissions meet Federal air quality standards as regulated by the South Coast Air Quality Management District and described in the ARARs section of this ROD.

After the extracted groundwater is treated for VOCs, the treated water exiting the treatment plant shall meet all MCLs and secondary drinking water standards with the exception of nitrate. The VOC-treated water will then be blended with water of such a quality that the treated, blended water will meet all drinking water standards (including the nitrate MCL). The treated and blended water to be delivered to a public drinking water supply shall meet all legal requirements. The water will then be conveyed to the City of Glendale and/or another municipality for distribution through the public water supply system.

As a result of comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both of these OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale North OU Record of Decision also reflects this decision to combine the treatment plants.

However, if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale South OU, the treatment plants will not be combined.

EPA has selected Alternative 6, recharge of the treated water at the Headworks Spreading Ground, as a contingency if the City of Glendale or another San Fernando Valley water purveyor does not accept any or all of the treated water (possibly due to water supply needs). As a result, any remaining portion of water not accepted by the City of Glendale will be: first, offered to another San Fernando Valley water purveyor or, second, recharged into the

aquifer, per Alternative 6.

With the exception of blending to meet the nitrate MCL and final use of the treated water, Alternative 6 is identical to Alternative 2 above.

Under Alternative 6, after the extracted groundwater is treated for VOCs, the treated water exiting the treatment plant shall meet all MCLs for VOCs but will not need to meet secondary drinking water standards. The VOC-treated water will then be recharged into the aquifer at a Spreading Ground. To comply with ARARS, nitrate concentrations in the water to be recharged will have to be similar to or lower than the levels of nitrate in the area of the aquifer where the recharge will occur.

Groundwater monitoring wells shall be installed to evaluate the effectiveness of the Alternative 2 or 6 interim remedial action for the Glendale South OU. More specifically, groundwater monitoring will be conducted no less frequently than quarterly to: 1) evaluate influent and effluent water quality, 2) determine and evaluate the capture zone of the extraction wells, 3) evaluate the (including downgradient) vertical and lateral migration contaminants, 4) to evaluate the effectiveness of the recharge well system and its impact on the remedy and 5) to monitor any other factors associated with the effectiveness of the interim remedy determined to be necessary during remedial design. Monitoring frequency may be decreased to less than quarterly if EPA determines that conditions warrant such a decrease.

The VOC treatment plant of the Glendale South OU interim remedy (whether it be Alternative 2, Alternative 6 or a combination thereof) shall be designed and operated so as to prevent the unknowing entry, and minimize the possible effect of unauthorized entry, of persons or livestock into the active portion of the facility. One means of preventing unauthorized entry would be to erect a perimeter fence around the VOC treatment plant. This fence should be in place prior to initiation of the remedial action and should remain in place throughout the duration of the remedy. The VOC treatment plant shall also be designed and operated so as to prevent releases of contaminated groundwater from the plant.

The selected remedy for the Glendale South OU meets all of EPA's nine evaluation criteria. The selected remedy is equally effective as the other alternatives in the short-term and long term reduction of risk to human health and the environment by removing contaminants from the upper zone of the aquifer, by inhibiting further downgradient and vertical migration of the contaminant plume, and by reducing the toxicity, mobility, and volume of contaminants in the aquifer.

The selected remedy is estimated to remove approximately 80% of the total estimated initial TCE mass after 12 years of

extraction. Thus, at the end of the 12 year interim remedy, a maximum TCE concentration of remaining in the upper zone of the aquifer would be approximately 10 ug/l. The selected remedy is estimated to significantly inhibit downgradient migration of contaminated groundwater as well as vertical migration from the upper to the lower zone of the aquifer. Furthermore, the modeling conducted as part of the FS indicated that the 2000 gpm extraction rate of the selected remedy would be effective in inhibiting the discharge of contaminated groundwater to the Los Angeles River by reducing groundwater levels to below river bottom elevations.

The VOC treatment technologies selected (dual- or single-stage air stripping with vapor phase GAC or liquid phase GAC) are technically feasible and proven effective at meeting ARARs for VOCs in the treated groundwater.

Alternative 2, in combination with Alternative 6, could be implemented, both technically and administratively.

In a letter dated May 28, 1993, the State agreed with EPA's selected remedy. EPA received several public comments during the public comment period, the majority of which expressed support for Alternative 2 primarily because Alternative 2 provides the treated water to a drinking water purveyor. These comments, along with EPA's responses are presented in Part III of this ROD, the Responsiveness Summary.

The selected remedy is protective of human health and the environment, meets ARARs, and unlike some other alternatives such as Alternative 4 which includes discharge of the treated water to the Los Angeles River, provides beneficial uses (distribution to a public water supply and/or recharge) for the treated water. The selected remedy is cost-effective. The estimated cost of Alternative 2 has a total present worth of \$25,020,000, which is in the middle of the range for all six alternatives but this cost would be significantly reduced by combining the treatment plants for the two OUs (total cost savings of up to \$13.8 million for both OUs). The estimated total cost of Alternative 6 is \$22,420,000.

## 12.0 STATUTORY DETERMINATIONS

As required under Section 121 of CERCLA, the selected interim remedial action is protective of human health and the environment, complies with Federal and State requirements that are legally applicable or relevant and appropriate to the interim remedial action, and is cost effective. The selected remedy utilizes permanent solutions and alternative treatment technologies to the maximum extent practicable and satisfies the statutory preference for remedies that employ treatment to reduce toxicity, mobility, and volume as a principal element.

The selected interim remedial action is protective of human health and the environment in that it removes significant VOC contaminant mass from the upper zones of the aquifer and inhibits further downgradient and vertical migration of contaminated groundwater.

The VOC treatment technologies selected (dual- or single-stage air stripping with vapor phase GAC or liquid phase GAC) are technically feasible and proven effective at meeting ARARs for VOCs in the treated groundwater and the air.

The selected remedy permanently and significantly reduces the toxicity, mobility, and volume of hazardous substances in the aquifer as well as the extracted groundwater.

Because this remedy will result in hazardous substances remaining on-site above health-based levels, EPA shall conduct a review, pursuant to CERCLA Section 121, 42 U.S.C. Section 9621, at least once every five years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

## 13.0 DOCUMENTATION OF SIGNIFICANT CHANGES

The only significant change to the Glendale South OU interim remedy proposed in the Proposed Plan fact dated September 1992 involves the volume of water to be conveyed to the City of Glendale.

As a result of oral comments at the public meetings and written comments by the City of Glendale on the Glendale North OU Proposed Plan (July 1992) and Glendale South OU Proposed Plan (September 1992) which indicated that the City had sufficient water credits to accept the treated water from both the Glendale North and Glendale South OUs, and in order to decrease overall costs associated with the OUs, EPA has determined that the treatment plants for the Glendale North and Glendale South OUs will be combined. The total 5,000 gpm of treated water will be conveyed to the City of Glendale for distribution to its public water supply system. The exact configuration of the combined treatment plant will be determined during the remedial design phase of the project. The Glendale North OU Record of Decision will also reflect this decision to combine the treatment plants.

However, if EPA determines that combining the treatment plants will significantly delay or hinder the implementation of the Glendale South OU, the treatment plants will not be combined. Also, if the City of Glendale does not accept any or all of the treated water (possibly due to water supply needs), any remaining portion of water will be 1) offered to another San Fernando Valley water purveyor or 2) recharged into the aquifer.

The impact of this change is that the City of Glendale will be receiving 5,000 gpm of treated water. In its comments to EPA on both the Glendale North and South OU Proposed Plans, the City indicated that it would be able to accept the additional treated water. The cost of construction and operation and maintenance of the combined treatment plant is expected to be less than the cost of construction and operation and maintenance of individual treatment plants. Recent EPA cost estimates indicate that as much as \$13,888,000 would be saved on the total present worth cost by combining the two treatment plants.

### PART III. RESPONSIVENESS SUMMARY

For Public Comments received during the Public Comment Period for the Glendale South Operable Unit Interim Remedy at the San Fernando Valley Superfund Site Los Angeles County, California

#### EXECUTIVE SUMMARY

This Responsiveness Summary addresses comments received from the public, State agencies, and local agencies on EPA's proposed interim cleanup plan for the Glendale South OU. Comments from the California Environmental Protection Agency, Department of Toxic Substances Control (DTSC) on the RI report for the Glendale Study Area, the Glendale South FS Report, and the draft Proposed Plan for the Glendale South OU were received by EPA prior to issuing the Proposed Plan and initiating the public comment period. DTSC's comments and EPA's responses are available for review in the Administrative Record for the Glendale South OU and are not included in this responsiveness summary.

EPA held a 107-day public comment period on the RI and FS reports, Proposed Plan and other Glendale South OU administrative record documents between October 5, 1992 and January 19, 1993. A public meeting was held in Glendale on October 21, 1992. Approximately 25 representatives of the community, local agencies, and EPA attended the meeting. EPA staff made a presentation on the Glendale South OU alternatives, including EPA's preferred alternative, and answered questions. A transcript of the meeting is included in the Administrative Record for the Glendale South OU.

EPA received comments orally from three members of the public during the October 21, 1992 public meeting.

EPA also received approximately 10 letters containing comments from interested community members, the City of Glendale, and the Los Angeles Department of Water and Power (LADWP). These letters are included in the Glendale South OU Administrative Record.

EPA received numerous comments from ITT General Controls, Inc. on several issues relating to the RI and FS documents and the Proposed Plan for the Glendale South OU interim remedy. Most of these comments criticized EPA for not justifying its decisions including its preferred alternative selection, suggested that EPA did not provide the proper supporting documentation and stated that the interim remedy for Glendale South OU did not demonstrate consistency with a permanent remedy for the San Fernando Valley sites. EPA responded that the Glendale South OU is an interim action and not a permanent remedy, that the RI/FS and remedy selection were conducted in accordance with the NCP, applicable EPA

guidance, that an entire Administrative Record with supporting documentation is available for review at the San Fernando Valley information repositories, and finally that the Glendale South OU interim remedy would not be inconsistent with nor preclude implementation of any final remedy for the San Fernando Valley sites.

The Responsiveness Summary is divided into two parts. Part I focuses on EPA's responses to the concerns and major issues raised by members of the local community including the City of Glendale. Part II includes detailed responses to the comments received (by ITT) that were more legal or technical in nature.

Attachment D 2166-06629

#### ATTACHMENT D

#### RESPONDENTS TO

ADMINISTRATIVE ORDER ON CONSENT FOR REMEDIAL DESIGN, IN THE MATTERS OF GLENDALE NORTH OPERABLE UNIT AND GLENDALE SOUTH OPERABLE UNIT.

Access Controls, Inc. Admiral Controls, Inc. Brock Bus Lines Burbank Steel Treating, Inc. Courtaulds Aerospace, Inc. Credit Managers Association of California EEMCO/Datron Inc. Fiber-Resin Corporation Foto-Kem Industries, Inc. GCG Corporation Haskel International, Inc. ITT Corporation Joseph A. Thomson Lockheed Corporation Loral Librascope Corporation Menasco Aerosystems Division of Coltec Industries Inc. Pacific Bell Philips Components Discrete Products Division of Philips Electronics North America Corporation Ranchito Allegra Southern Pacific Transportation Company Sterer Engineering & Manufacturing Company The Prudential Insurance Company of America dba

Southern Pacific Transportation Compa Sterer Engineering & Manufacturing Co The Prudential Insurance Company of A Prudential Realty Group The Walt Disney Company Vorelco, Inc., a division of Volkswagen of America, Inc. ZERO Corporation